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1 NITIJELA OF THE MARSHALL ISLANDS,

2 23<sup>rd</sup> CONSTITUTIONAL REGULAR SESSION, 2002, BILL NO: 92 N.D.2

3  
4 P.L. 2002-64  
5

6  
7 An Act  
8

9 To provide for a comprehensive set of procedures to govern  
10 the adoption of children in the courts of the Republic of  
11 the Marshall Islands.  
12

13 **BE IT ENACTED BY THE NITIJELA OF THE MARSHALL ISLANDS:**

14 Section 1. Short Title.

15 (1). This Act may be cited as the Adoptions Act, 2002.  
16

17 Section 2. Applicability

18 (1). This Act applies to the adoption of all resident  
19 children in the Marshall Islands, except;

20 (a). to adoptions finalized in accordance  
21 with Marshallese customary laws; or

22 (b). to the confirmation of adoptions finalized  
23 in accordance with Marshallese customary laws, in the  
24 High Court of the Republic of the Marshall Islands.

25 (c). to adoptions that have been granted prior to  
26 the effective date of this Act;

27 (d). to adoption proceedings that have been filed

1  
2 prior to the effective date of this Act.

3 Section 3.        **Definitions**

4 (1). As applied in this Act:

5 (a). "abuse" means, to inflict intentional,  
6 physical and emotional harm on the child causing  
7 noticeable injury to the child or attempting to cause  
8 such injury;

9 (b). "Sexual Assault" means, to inflict physical,  
10 mental and emotional harm in the child by physical  
11 conduct that is sexual in nature, against the person  
12 of the child;

13 (c). "abandonment" means the failure to provide  
14 financial support to the child; or knowingly failing  
15 to provide a normal parent-child relationship with the  
16 child for a period of six or more months, and  
17 deliberately failing to arrange for the provision of  
18 care and supervision of a child by another adult or  
19 adults who are willing and able to care for the child.

20 (d). "adoption" means the termination of all  
21 parental rights and responsibilities of the natural  
22 parent(s) to their child and attaching such rights and  
23 responsibilities to the adoptive parents.

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1 (e). "agency" means any domestic or foreign  
2 government or state social affairs services entity  
3 duly empowered by law to place minor children for  
4 adoption, including foreign adoptions, including duly  
5 licensed adoption agencies;

6 (f). "birth family" means members of the child's  
7 biological family on both paternal and maternal sides,  
8 and includes the birth parents, birth grandparents and  
9 birth aunts and uncles of the subject child in an  
10 adoption proceeding.

11 (g). "Central Adoption Authority" means the  
12 agency created under Section 5 herein.

13 (h). "child" means, for the purposes of this Act,  
14 a person younger than 16 years of age.

15 (i). "court" means the High Court of the Republic  
16 of the Marshall Islands.

17 (j). "Marshallese child" means a child who is the  
18 off spring of at least one Marshallese citizen and  
19 who is resident of the Republic.

20 (k). "marriage" refers to the relationship  
21 between a man and a woman who are a legally  
22 acknowledged couple either through law or custom of  
23 their country of residence.

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1 (l). "natural parent" means the biological father  
2 or mother of the child to be adopted;

3 (m). "Republic" means the Republic of  
4 Marshall Islands.

5 (n). "resident adoption" means the adoption of a  
6 child by petitioners who are resident in the Republic  
7 at the time of the adoption.

8 (o) "solicitation" means active encouragement or  
9 pursuit of a natural parent, to coerce his or her  
10 consent to the adoption of their child, by conduct  
11 that is prohibited under this Act or any other Act.

12 (p). "Ministry" means the Ministry of Internal  
13 Affairs.

14 Section 4. **Exclusive Jurisdiction of the High Court.**

15 The High Court of the Republic of Marshall Islands  
16 shall have original and exclusive jurisdiction to grant an  
17 adoption pursuant to this Act.

18  
19 Section 5. **Establishment of Central Adoption Authority**

20 (1) The Central Adoption Authority is hereby  
21 established.

22 (2). The Authority shall be created within the  
23 Ministry of Internal Affairs, and shall be responsible for

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1 the supervision of all adoption proceedings in the Republic  
2 of the Marshall Islands.

3 Section 6.        **Duties of the Authority**

4        (1). The Central Adoption Authority shall;

5                (a). Serve as a central receiving point for or all  
6 referrals of children to be adopted;

7                (b) conduct investigations into the backgrounds  
8 and circumstances under which an adoption is being  
9 proposed by the natural parents;

10                (c). Provide case management services to natural  
11 parents and children, including:

12                        (i). Birth parent counseling as to options  
13 for realistic and effective parenting, including  
14 the possibility of traditional or foreign  
15 adoption;

16                        (ii) Facilitating meetings with both sides  
17 of the extended family to explore options for the  
18 child;

19                        (iii) Pre-natal nutrition and medical  
20 referral services to the birth mother in  
21 cooperation with other government agencies,  
22 departments, or ministries, as appropriate;

23                        (iv). Coordinating with licensed agencies in  
24 monitoring the quality of applications, and

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1 providing a recommendation to the Court on  
2 individual applications,

3 (v) Facilitating the medical, nutritional,  
4 and emotional needs of the children by the  
5 provision of appropriate placements and services  
6 during the process of adoption.

7 (vi). For children, whose consent to  
8 adoption is required, provide counseling to  
9 ascertain the child's wishes regarding adoption.

10 (d). Monitor post-adoption progress in coordination  
11 with the foreign agencies;

12 (e). Providing a resource to adoptive parents for  
13 post-adoption consultation on issues related to the  
14 adoption.

15 Section 7. Legal Representation of the Authority

16 The Central Adoption Authority shall be represented  
17 by the office of the Attorney General in all court  
18 appearances.

19 Section 8. Adoption of resident Children

20 The adoption of resident children in any manner other  
21 than as provided for under this Act, shall not be valid.

22 Section 9 The Controlling Consideration

23 (1). In all petitions for adoption of children under  
24 this Act, the Court shall consider first and foremost the

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1 "best interests" of the child.

2 (2). In determining the issue of the "best interests  
3 of the child", the court shall consider all the  
4 circumstances as set forth under Section 26, and any other  
5 matters the court considers relevant to the issue.

6 Section 10 **Solicitation unlawful**

7 (1). It shall be unlawful and a violation of this Act  
8 for any person to:

9 (a). Solicit the birth parents of a child,  
10 guardians of a child, or members of their families and  
11 other relatives, to put up a child for adoption;

12 (b). to facilitate contact between the  
13 prospective adoptive parents and the child's natural  
14 parents or guardians prior to the signing of the  
15 consent by the natural parents.

16 (c). Knowingly, encouraging, advising or  
17 facilitating a person to travel outside the Republic  
18 for purposes of placing that person's child or  
19 children, whether born or unborn, for adoption.

20 Section 11. **Eligibility to petition for adoption.**

21 (1) Any person of the age of majority, whether  
22 married or single, or a husband and wife jointly, may  
23 petition to adopt a child who is not their biological  
24 child.

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1 (2). A petitioner shall be at least 15 years older  
2 than the child to be adopted.

3 (3). Same sex couples or an individual living as a  
4 member of a same sex couple is, not eligible to petition  
5 the court for the adoption of any children.

6 Section 12 Adoption Petition

7 (1). All proceedings for adoption shall be commenced  
8 by a petition signed and sworn to by the petitioner(s).

9 (2). An adoption petition shall contain, at the  
10 minimum, the following information:

11 (a). name and address of the petitioner(s);

12 (b). the names of the child and biological  
13 parents(s);

14 (c). date and place of the child's birth;

15 (d). date and place of marriage of the  
16 petitioners, if applicable;

17 (e). the requested new name for the child, if any.

18 (3). The adoption petition shall be accompanied by  
19 the following documents:

20 (a). a certified copy of the Certificate of Live  
21 Birth of the Child;

22 (b). an Affidavit of Parentage, executed by one  
23 or both of the natural parents. When the child to be  
24 adopted does not live with at least one of the

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1 biological parents, the names of the guardian(s) shall  
2 be set out in the affidavit.

3 (c). an Affidavit of Relinquishment of Parental  
4 Rights and Consent signed by the natural parent(s) (or  
5 guardian(s) where applicable).

6 (d). an Affidavit executed by the Head of the  
7 Central Adoptions Authority or his/her designee,  
8 certifying that the natural parent(s) or guardian(s)  
9 have been counseled in all aspects of the adoption  
10 process, and its full legal ramification have been  
11 explained to them clearly, in the appropriate  
12 language.

13 (e). a properly conducted home study evaluation  
14 of the adoptive family which, at minimum, shall  
15 include:

16 (i). the educational background and any  
17 future plans for further education;

18 (ii). employment history, current status and  
19 any changes in the foreseeable future;

20 (iii). income history and future  
21 projections, if available;

22 (iv). history of prior marriages, if any,  
23 including the basis for divorce, the age and  
24 gender of each child, the history of child

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1 support for and current relationship with those  
2 children;

3 (v). history of current marriage, if  
4 applicable; age and gender of each child already  
5 in the home; and detailed report of any prior  
6 adoption experiences;

7 (vi). participation in any civic or  
8 religious activity of prospective parents; and

9 (vii). A nation wide criminal background  
10 search in the country of residence or citizenship  
11 of the prospective parent(s), and locally in the  
12 Republic of the Marshall Islands jurisdiction

13 (viii). an original child abuse records  
14 search on the petitioners; or, where such is not  
15 available, a report by the local child welfare  
16 agency;

17 (f). a certified copy of the petitioner's  
18 marriage certificate, if married, regardless of  
19 whether petitioning jointly or individually;

20 (g). a certified birth certificate of each  
21 petitioner;

22 (h). a photocopy of each petitioner's passport;

23 (i). an original signed letter from the  
24 petitioner's primary physician who has a history of

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1 treating the petitioner for at least 2 years,  
2 attesting to the physical and mental health and  
3 capability of the petitioner to adopt and raise a  
4 child and clearing the adoptive parents of any  
5 communicable diseases;

6 (4) In the case where the prospective parents are  
7 citizens and domiciles of a foreign country, the Home Study  
8 Report anticipated by section 12(3)(e) herein, shall be  
9 conducted by the appropriate or responsible state or  
10 government agency in their country of citizenship or  
11 domicile.

12 (5). In the case of a resident adoption, the Home  
13 Study Report anticipated by section 12 (3)(e) herein, shall  
14 be conducted by the Central Adoption Agency.

15 Section 13. **Consent to Adoption**

16 (1). Unless consent is specified as unnecessary under  
17 respective subsections hereof, a petition to adopt a child  
18 may be granted only if the following consents have been  
19 obtained.

20 (a). consent of the natural parents(s);

21 (b). if the child to be adopted is not in the  
22 custody or care of either parent, consent of the  
23 person(s) who have primary guardianship or custody of

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1 the child pursuant to a court Order or to Marshallese  
2 culture.

3 Section 14. **Duty to Advise natural parents/guardians**

4 (1) The Court shall ensure that the person(s) whose  
5 consent is required, fully understand the consequences of  
6 the adoption.

7 (2) In all phases of the adoption process, the  
8 natural parent(s) or guardian(s) shall be entitled to the  
9 services of the Central Adoption Authority.

10 (3). The Central Adoption Authority may  
11 however recommend legal representation for the natural  
12 parent(s) or guardians(s) of the child depending on the  
13 circumstances of each case.

14 (4). In all phases of representation the natural  
15 parent(s) or guardian(s) of a child shall have  
16 interpretation of the proceedings their primary language.

17 (5). All documents presented to the natural parent(s)  
18 or guardian(s) shall be translated into his or her primary  
19 language. If the natural parent(s) or guardian(s) are  
20 illiterate, they shall have a thorough explanation of the  
21 contents of the documents, including the consent documents,  
22 by an officer of the Central Adoption Authority or an  
23 attorney, prior to signing any such document. The Head of  
24 the Central Adoption Authority or his designee, shall

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1 attest to this fact in the affidavit referred to in section  
2 12 (3) (d) above.

3 Section 15.        **Certification by Central Adoption Authority**

4        (1). In addition to the matters referred to under  
5 section 12 (3) (d) and section 14(5) above, The Head of the  
6 Central Adoption Authority shall also certify that;

7            (a). the natural parent(s) or guardian(s) are not  
8            in a state of mind which would raise the question of  
9            judgment or clarity of thought; and

10           (b). the natural parent(s) or guardian(s)  
11           understand the permanency of adoption, and that  
12           neither of them was acting under duress, coercion, or  
13           belief of financial, material, or opportunity gain  
14           from the adoption-of the child.

15        (2). No valid consent may be obtained if either of the  
16        natural parent(s) or guardian(s) is under the influence of  
17        mind-altering drugs, alcohol, or other chemicals which may  
18        impair judgment or clarity of thought.

19 Section 16.        **Consent not Required**

20        (1). Notwithstanding the consent provisions above, it  
21        is not necessary to obtain the consent of the following  
22        persons;

23           (a). In the case where the child to be adopted  
24           was conceived out of wedlock, and the parent who does

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1 not have custody of the child has failed to  
2 acknowledge the child, provide for the child, assist  
3 in the upbringing of the child, or develop a  
4 relationship with the child, such parent's consent is  
5 not required.

6 (b). In the case where the child to be adopted  
7 was born out of wedlock and the natural father of the  
8 child could not be identified or determined, the  
9 consent of such a father is not required;

10 (c). Where the child was conceived as a result of  
11 a sexual assault or any other sex crime against the  
12 natural mother, the assailant's consent is not  
13 required

14 (d). in the case where a natural parent is unable  
15 to care for the child by reason of severe mental  
16 illness the consent of such parent is not required.  
17 Such mental illness may be established by the  
18 testimony of a qualified physician.

19 (e). In the case where the natural parents  
20 have both abandoned the child and the child is in  
21 the custody or guardianship of another person, such  
22 parents' consent is not required.

23 (f). in the case where the natural parent(s)'  
24 rights have been terminated by a court Order, such

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1 parents' consent is not required.

2 Section 17      **Revocation of Consent**

3           (1) The natural parent(s) or guardians, as the case  
4 may be, may revoke consent to the adoption at any time  
5 during the proceedings, provided that such revocation is  
6 communicated to the court prior to the filing of the order  
7 granting the adoption.

8           (2). Such revocation may be effected by;

9           (a). the delivery of a written revocation to the  
10 Court at any time during the adoption proceedings, and  
11 prior to the filing of the Order granting the  
12 adoption;

13           (b). by orally revoking the consent in open  
14 court, at any time during the proceedings prior to the  
15 filing of the Order granting adoption.

16 Section 18.   **Children Eligible for Adoption**

17           In the case of a resident adoption, the petitioners  
18 may petition to adopt any child, provided that such a child  
19 has not attained the age of 16 years.

20 Section 19.   **Consent and Representation of the Child**

21           (1). Depending on the circumstances of each  
22 particular case, the court shall have the discretion to  
23 appoint an attorney or guardian ad litem, to act for and on  
24 behalf of the interests of the child, who is the

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1 subject of the adoption proceedings.

2 (2). If the child to be adopted is twelve years  
3 of age or older, that child shall be examined by the Court  
4 as to the child's understanding of the adoption, prior to  
5 the child issuing his or her consent.

6 (4). If a child of twelve (12) years or older  
7 objects to the adoption, such objection is controlling.

8 (5). If a child who is younger than twelve years  
9 of age objects, the Court shall determine whether the  
10 child understands the consequences of his objection and if  
11 the court so determines, then the objection is controlling.

12 (6) In all other instances the best interests of the  
13 child shall be the controlling consideration.

14 Section 20. **Determination of Consent**

15 Where necessary, a motion for a  
16 determination that consent of a parent is not necessary,  
17 pursuant to the preceding provisions of this Act shall be  
18 heard by the Court prior to the final hearing, at the  
19 instance of the petitioner(s).

20 Section 21. **Certification of Readiness for Final**  
21 **Hearing.**

22 (1). Upon complete filing of the contents of the  
23 petition and the accompanying documents as required in

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1 Section 12 above, the Court may, upon motion of the  
2 petitioner(s):

3 (a) Issue a Certification of Readiness for Final  
4 Hearing;

5 (b) Order further investigation on specified  
6 matters, or;

7 (2). The issuance of a Certificate for Readiness for  
8 Hearing is not a substitute for competent proof of all  
9 required evidence at final adoption hearing.

10 Section 22. **Notice of Hearing.**

11 (1). Notice of all court hearings in the adoption  
12 proceedings shall be served;

13 (a). on the natural parent(s) or guardian(s) of  
14 the child to be adopted;

15 (b). on the prospective adoptive parents;

16 (c). on the child if 12 years or older

17 (d). on the Central Adoption Authority,

18 at least 7 days prior to the final hearing.

19 (2). Voluntary appearance in court shall constitute a  
20 waiver of notice.

21 Section 23. **Waiting period-Final Hearing**

22 No final hearing of the adoption shall be held until  
23 at least thirty (30) days have elapsed since the signing of



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1 (b). the child's level of development and  
2 physical and emotional needs;

3 (c). the relationship the child has with his or  
4 her current family and the importance of continuity  
5 in the child's well-being;

6 (d). the child's cultural, racial, linguistic and  
7 religious heritage and the fostering of a strong  
8 personal identity;

9 (e). the child's views toward being adopted; and

10 (f). the resources available to meet the child's  
11 natural needs

12 Section 26. **Effect of decree.**

13 (1). After a decree of adoption has been granted, the  
14 child and the adopting parents shall hold towards each  
15 other the legal relation of parent and child and shall have  
16 all the rights and be subject to all the duties of that  
17 relationship.

18 (2). The natural parents of the adopted child are, as  
19 of the date of the Order granting the adoption, relieved of  
20 all parental duties and responsibility for the child and  
21 shall have no right over the child.

22 (3). A child adopted under this Act shall have the  
23 same rights of inheritance as if he were the natural child  
24 of the adoptive parents.

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Section 27      **Content of decree; specific provisions.**

(1) The adoption decree, in addition to establishing a parent-child relationship, granting a name change if requested, and other provisions, shall include the following;

(a). a requirement that the adoptive parents arrange for at least one post-adoption home visit during the first six months of the adoption and to file a Post-Adoption Report with the Central Adoption Authority at the conclusion of the six months period.

Section 28      **Content of the Post Adoption Report**

(1). The Post-Adoption report anticipated by section 27 (1) (a) above, shall contain a description of how the child and family are adjusting, whether bonding and attachment between the child and family are sufficient, whether the child's health and emotional needs are being met, what the family is doing to encourage the child's cultural heritage, and any other pertinent data sufficient to inform the natural families of the status of the child.

Section 29.      **Monetary inducement.**

(1). It shall be unlawful for any person to offer;

- (a). financial remuneration;
- (b). aid,
- (c). gifts,

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(d). promises of items of monetary value;

(e). or future opportunities;

to any natural parent(s) or guardians, for the purpose of inducing that parent or guardian to relinquish parental rights, or consent to an adoption.

(2). The same prohibition shall apply to the inducement of consent from a child who is old enough to give consent.

Section 30.      **Criminal penalties.**

Any person that violates any provisions of this Act or commits an offense as prescribed by this Act, shall be guilty of an offense, and shall, upon conviction, be liable to a fine not exceeding \$1,000 or, to a term of imprisonment not exceeding twelve (12) months, or both.

Section 31.      **Fees**

Unless otherwise directed by the Court, the petitioners shall be responsible for all administrative fees and expenses incurred in the adoption action.

Section 32.      **Regulations.**

Cabinet may, in accordance with the Administrative Procedure Act, promulgate the necessary rules and regulations to give effect to the provisions of this Act.

Section 33. **Adoption records.**

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1 All adoption records shall remain open for public  
2 inspection.

3 Section 34. Transition and Repeal

4 The provisions of 26 MIRC Chapter 1 Part III, in its  
5 entirety, and the Adoption Residency (Domestic Relations  
6 Amendment) Act-1999 PL-95, will continue in force, and will  
7 be deemed repealed, only on the date that the Minister  
8 responsible, certifies or declares in writing that the  
9 Central Adoption Authority has been duly established.

10  
11 Section 35. Effective Date

12 This Act shall take effect on the date of  
13 certification in accordance with Article IV, Section 21, of  
14 the Constitution.

15 CERTIFICATE

16 I hereby certify;

17 (1) that Nitijela Bill No. 92 N.D.2 was passed by  
18 the Nitijela of the Marshall Islands on the 11<sup>th</sup> day  
19 of October 2002; and

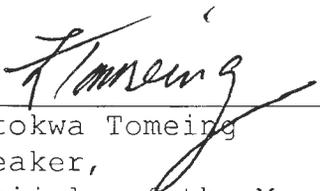
20  
21 (2) that I am satisfied that Nitijela Bill No. 92  
22 N.D.2 was passed in accordance with the Constitution of the  
23 Marshall Islands and the Rules of Procedure of the  
24 Nitijela.

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I hereby place my signature before the Clerk of the  
Nitijela on this 11<sup>th</sup> day of November 2002.

Attest:

  
\_\_\_\_\_  
Litokwa Tomeing  
Speaker,  
Nitijela of the Marshall Islands

  
\_\_\_\_\_  
Joe Riklon,  
Clerk,  
Nitijela of the Marshall Islands