

# FINAL REPORT OF THE CONSTITUTIONAL PLANNING COMMITTEE

1974

PART 2

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#### FIRST SCHEDULE

#### FOREIGN INVESTMENT CODE

Foreign investment in Papua New Guinea is only welcome on the basis that the following provisions are complied with -

#### National Integrity not to be Endangered

1. It does not endanger Papua New Guinea's national integrity or undermine its independent foreign policy. In particular, no foreign investor may interfere in the affairs of Papua New Guinea.

#### Exploitative Terms Prohibited

2. It does not entail exploitative terms or excessive returns to the investor.

#### Suitable Areas of Economic Activity

3. It is in areas of economic activity defined by law or by government policy as being those in which foreign investment is welcome.

#### Benefit to Citizens as a Whole

4. It will, on balance make an important, positive contribution to the well-being of citizens generally, and will not have serious adverse effects on citizens in the area in which the foreign enterprise is to be located.

#### Rural Emphasis

5. The Government shall ensure that emphasis is given to investment in rural and less developed areas.

#### Increased Self-Reliance and Diversification of Industrial Base

6. Each foreign enterprise shall be operated in accordance with the policy of broadening Papua New Guinea's industrial base, especially through investment in areas which reduce Papua New Guinea's reliance on imported goods.

#### Contribution to Government Revenue

7. Subject to due weight being given to other principles in this Code, it is sufficiently productive to contribute substantial government revenue.

#### Maximising Benefits for Papua New Guinea

3. In respect of natural resource industries in which Papua New Guinea offers especially favourable conditions (including mining, timber and fishing), national and community benefits shall be at the highest level consistent with the investor's continued operation.

#### Preferential Treatment

9. Foreign investors should not receive more favourable treatment from the government than do national investors.

#### Maximising Local Equity in Certain Enterprises

10. In the interests of the nation the equity of the government and citizens of Papua New Guinea in large scale enterprises for the exploitation of natural resources should normally be as great as possible, and should constitute at least a majority shareholding.

#### Acquisition of Equity

It. The government shall always reserve the right to acquire, at any time, the whole or part of the equity in any foreign enterprise or to require joint ventures with the government or local investors in the interests of control of the economy or for the achievement of any of the national goals, or for the government's stated aims at a given time.

# Payment for Equity

12. To the maximum extent possible government purchases of equity in foreign enterprises should be paid for out of future earnings.

#### Control to be Progressively Transferred

13. As a general rule provision should be made for control of foreign enterprises to be progressively transferred to Papua New Guinean hands.

#### Preservation of Social Harmony and the Environment

14. The Government shall take all reasonable steps to ensure that social harmony is not disturbed in areas where foreign enterprises are established and that these enterprises take the necessary action to conserve the environment, as far as possible. Whenever damage is caused to the environment as a direct or indirect result of the operations of such an enterprise, adequate steps shall be taken by the enterprise to restore it.

#### Ancilliary Economic Activity

15. Any ancilliary economic activity generated within Papua New Guinea by foreign investors should be conducted to the maximum extent possible by Papua New Guineans.

#### Employment of Citizens

16. Foreign enterprises shall employ Papua New Guinean citizens to the maximum extent possible, placing particular emphasis on the localisation of managerial, financial, legal and technical positions at the highest levels. In particular, no foreign citizen shall occupy a position in a foreign enterprise for which a suitably qualified Papua New Guinean citizen is available.

#### Training

17. Foreign enterprises should provide or make substantial contributions towards the cost of providing suitable training for all Papua New Guinean citizens working in those enterprises, and for the training of our citizens to take over the highest positions in those enterprises within a reasonable time (which should be specified well in advance).

#### Employment of Women

18. As in other sections of the economy, emphasis should be given to the employment of women in foreign enterprises.

#### Further Processing

19. Maximum possible further processing of traditional and new exports should be carried out, and maximum use made of local raw materials, supplies and locally fabricated equipment, in manufacturing or processing activity.

## Infrastructure

20. In general, any new infrastructure requirements of a foreign enterprise should be met by the enterprise, but where, in exceptional cases, the Government provides infrastructure specifically for a project, it shall reserve the right to equity equivalent to the value of infrastructure provided, or obtain compensation for it.

#### Employee Participation

21. Provision should be made for maximum employee-management communication and, as far as possible, for employee participation in decision-making.

#### Provision for Changes in Agreements

22. Agreements with foreign enterprises shall make adequate provision for changing circumstances, including variations in profitability, and the acquisition of new knowledge.

#### Dispute Settlement

23. Agreements with foreign enterprises should provide for disputes between these enterprises and the Government to be settled by Papua New Guinean courts in accordance with domestic laws.

# SECOND SCHEDULE

## DIVISION OF POWERS AND FUNCTIONS

#### BETWEEN

#### NATIONAL AND PROVINCIAL GOVERNMENTS

#### Definitions

## "A" powers and functions

Those powers and functions which should always be retained by the National Government because it is essential for the peace, progress and welfare of the nation as a whole that they be centrally controlled.

#### "B" powers and functions

All residual powers and functions not specifically mentioned in either the "A" or "C" list, come under this heading. Initially they would be vested in the National Government, but they may be transferred to Provincial Governments, either in part or in whole by agreement between National Government and each Provincial Government, on such conditions (if any) as the governments concerned agree upon.

#### "C" powers and functions

Those powers and functions which Provincial Governments may, as of right, take over once they have been constituted unless, by arrangement with the National Government, they are carried out on behalf of a particular Provincial Government on an agency basis in accordance with the Constitution.

Subject to the Constitution, the National Parliament should have power to amend any of these lists.

#### CHIEF MINISTER

#### Proposed "A" Functions

#### 1. The Central Government Executive

(All powers and functions of the Cabinet and Ministers, including the following functions of the Department of the Chief Minister and Development Administration;

- a) Manage and co-ordinate the work of the Cabinet Secretariat.
- b) Control and direct Ministerial Services.
- c) Legislative and administrative matters relating to the attainment of Independence. (Political Development).
- d) Control and direct the activities of the Government Liaison Branch in relation to National Programmes.
- e) Provide secretariat services for the Tariff Advisory Committee and other important ad hoc and Standing Committees, Boards and Enquiries.
- f) Provide Chairmen and Members as necessary for various National Statutory Boards and other nonstatutory bodies).

#### 2. National Security

(All functions at present carried out by the PNG Security and Intelligence Organisation.)

#### 3. Civil Defence

(All functions at present carried out by the Civil Defence Branch in relation to National emergencies and disasters.)

#### 4. National Public Service

(All functions at present carried out by the Public Service Board, including;

 Recruitment and training of Public Servants.

#### Proposed "B" Functions

1. Extension services to other Central Central Government departments

#### (Including:

- Publication and supply of books, posters, periodicals, magazines, newsletters and other visual aids.
- b) Production and supply of films, filmstrips, tapes, etc.
- c) Production and supply of photographs, art work and silk screen printings.
- d) Extension and communication advisory services.
- e) Preparation of and technical advice on external publicity materials.
- 2. Prelininary surveys and evaluation studies in relation to extension motivation and information projects.
- 3. Procurement, supply, maintenance and servicing of film projection equipment and other audio-visual equipment.
- 4. Promotion of literature and encouragement of local writers, painters, filmmakers, poets and other artists.
- 5. Training of field staff in extensioncommunication techniques and use of audio-visual aids.
- 6. Information and public relations at Central Government level.

#### Proposed "C" Functions

1. Extension and communication services within Districts

# (Including;

- a) District projectionists.
- b) Information and public relations.

#### 2. Public Libraries

(Bulk purchase of material would be done by the Central Government).

- 3. Proposals for District Libraries on the Works Programme.
- 4. Civil Defence at District level

(To cope with small problems within a District which are not recognised as national emergencies or disasters.)

5. Control and direction of activities of Government Liaison Branch in relation to District Programmes.

## CHIEF MINISTER

# Proposed "A" Functions

(<u>Note</u>: Recruitment should, to some extent, be carried out in the Districts on an agency basis.)

- b) Industrial and Arbitration.
- c) Establishments.
- d) Methods.
- e) Psychological Services.
- f) Localization.
- g) Selection Committee.
- h) Administrative College.
- i) Computer Service.)

(Note: There should be good co-ordination and consultation between the P.S.B. and District Governments.)

## 5. National Library

(Including the proposed National Library Service).

6. P.N.G. Museum

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#### Proposed "A" Functions

# 1. Central Government - District Government Relations

## (Including;

- Central Government representative in the District and his support staff.
- b) Inspectors, who would report on problems in the Districts which directly affect the Central Government.
- c) Formulation of National policies in relation to development administration in the Districts, to ensure consistent development, and coordination of Central Government relations with District Governments.
- d) General advisory services to District Governments.)

#### Proposed "B" Functions

#### 1. Local Government

(The Central Government role would be one of general oversight of the Ordinance. This function should be handed over to Provincial Governments as they are established.)

#### Proposed "C" Functions

- Auditing of Local Government finances.
- 2. Administration and control of Local Government.

(Subject to the Ordinance and excepting functions reserved to the Central Government.)

- 3. Amending and issuing proclamations for Local Government Councils.
- 4. <u>Disallowance of Local Government Council</u> rules.
- 5. <u>Development administration at District</u> level.

(As carried out at present by field officers of D.C.M. & D.A.)

- 6. Protecting indigenous rights to land.
- 7. Pensions and Allowances.

(Including war pensions, child allowances, ex gratia allowances.)

8. Planning of district administration.

(Including the sitting of Government posts, internal district administrative boundaries, etc.)

- 9. Repatriation of destitutes.
- 10. Formulation of District development policy.

(Within basic Central Government guide-lines.)

11. Provide Chairmen and Members as necessary for various District Statutory Boards and other non-statutory bodies.

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#### MINISTRY OF STATE

(Local Government and Development Administration and Social Development)

Proposed "A" Functions

Proposed "B" Functions

# Proposed "C" Functions

#### 12. Community Development

(Including:

- a) Advancement of women
- b) Community education
- c) Urban settlement
- d) Youth work
- e) Community organizations & projects
- f) Grants-in-aid.)
- 13. Proposals for and supervision and implementation of the Rural Improvement Programme.

(Subject to Central Government approval and funding).

14. Provision of National Agency function as required.

## MINISTRY OF STATE (Police)

## Proposed "A" Functions

Proposed "B" Functions
NIL

Proposed "C" Functions

1. Police

(All functions at present carried out by R.P.N.G.C.)

#### Note

Police functions should be carried out in close consultation with District Governments. It is important that the national police enforce provincial government legislation and at least some rules made by local government bodies.

NIL

#### MINISTRY OF CULTURE AND RECREATION

## Proposed "A" Functions

# Proposed "B" Functions NIL

## 1. Culture and Sport

(Including;

- a) The National Cultural Council and Cultural Secretariat, which is responsible for;
  - i) National Art Gallery
  - ii) Creative Arts Centre
- b) The National Sports Council, which will advise the Central Government on resources, priorities and assistance needed in regard to sporting activities.
- c) The Recreation Reserve Trust.
- d) The Sir Hubert Murray Stadium Trust.)

#### The and the day of the Mark

1. District Museums

Proposed "C" Functions

- 2. District Cultural Councils and Centres
- 3. Sporting activities within a District

NIL

#### 1. Defence Matters

(Including the PNG Defence Force and all the functions at present carried out by the Defence Branch of the Department of the Chief Minister and Development Administration.)

#### 2. Foreign Relations

(All the functions at present carried out by the Foreign Relations Division of the Department of Foreign Relations and Trade, including

- a) Foreign economic relations
- b) Formulation of policy on external publicity.

(<u>Note</u>: The implementation of external publicity is carried out by D.I.E.S.)

- c) Official visitors.
- d) The Sydney Office.
- e) Papua New Guinea Indonesia border liaison and arrangements.)

#### 3. Migration and citizenship

#### 4. International Trade

(Including all the functions at present carried out by the Trade Division of the Department of Foreign Relations & Trade)

#### 5. Tariff Policy

(Including the functions of the P.N.G. Tariff Advisory Committee)

- 6. Customs and Excise
- 7. Censorship

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#### MINISTRY OF THE INTERIOR

NIL

#### Proposed "A" Functions

#### 1. Electoral Matters

(The conduct and supervision of Parliamentary and other elections).

- 2. National Archives
- 3. Central Government Printing Office
- 4. National Meteorological Service
- 5. P.N.G. Housing Commission
- 6. Liquor Licensing Policy
- 7. Corrective Institutions

(All functions at present carried out by the Corrective Institutions Service, including control over rural lock-ups).

- 8. Fire protection and control of Firefighting services
- Establishment of overseas purchasing Agencies (e.g. Sydney Office)
- 10. National supply and procurement
  (Including the activities of the
  Supply and Tenders Board)

# Proposed "B" Functions Proposed "C" Functions

- 1. Printing of District Government materials
- Government Stores and Supplies (Policy and control should always remain with the Central Government)
- 3. Cemetery authorities
- 4. Proposals for District Stores on the Works Programme
- 5. Liquor Licensing and Control
- 6. Proposals for new houses and offices, for District Government Officers on the Works Programme

(There should be some District control over the erection of houses. Referring to function 5 of the "A" list).

7. Allocation of houses and office space within a District

(District Housing Allocation Committees).

- 8. <u>Construction and maintenance of public</u>
  Parks and Gardens
- 9. Operation and maintenance of Government Hostels and Messes

(Policy and control should always remain with the Central Government).

- 10. Arrange for the provision of services and supplies necessary for District Government
- 11. Proposals for Regional Stores on the Works Programme

#### 1. Fiscal and Monetary Policy

(Development and application of policy relating to the P.N.G. economy, including;

- a) External aid
- b) General borrowings
- c) International agency borrowing
- d) Price control
- e) Investment Guidelines
- f) Foreign Exchange controls
- g) Currency
- h) Insurance
- i) Banking
- j) Internal financial relations between arms of Government)

#### 2. Budgetary Research

(Including;

- a) Research into budgetary matters at Central Government level.
- b) Preparation of the annual P.N.G. budgets and regular reviews thereof.)
- 3. Preparation of the P.N.G. Works Programme
- 4. Accounting for Central Government revenue and expenditure

(Including control of trust funds).

- 5. Taxation (Including:
  - a) Assessment and collection of income tax, including all powers under the Income Tax Ordinance.

#### Proposed "B" Functions

## 1. Inter-District Air Charters

(List 2: Functional breakup if Districts were to have free funds in the form of grants or revenue from independent sources).

#### Proposed "C" Functions

- 1. Research into District fiscal policy (Including revenue raising measures).
- Assessment and collection of District taxes and/or service levies
- 3. Preparation of District Budget
- 4. Minor New Works Funds Expenditure
- 5. Accounting for District revenue and expenditure

(Including control of trust funds vested in the District Government).

- 6. Intra-District Air Charters
- 7. Preparation of District Forward Programmes

#### MINISTRY OF FINANCE

# Proposed "A" Functions (contd.)

- b) Administration of the Ordinances relation to stamp duties and probate).
- 6. Collection and collation of P.N.G. National Statistics
- 7. Planning for the National Improvement aims (Including;
  - a) Co-ordination of development and improvement plans.
  - b) Advice to Central Government on all aspects of long-term financial policies).

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# MINISTRY OF LAW AND JUSTICE

#### Proposed "A" Functions

#### 1. Law and Justice

#### (Including;

- a) Crown prosecutions for all offences.
- b) Public Solicitor's Office.
- c) Bankruptcy and insolvency.
- d) Office of the Legislative Council.
- e) Legal Training Institute.
- f) Companies' Auditors Board.
- g) The P.N.G. Court system, namely;
  - i) Supreme Court
  - ii) District Courts
  - iii) Local Courts
  - iv) Village Courts
  - v) Land Titles Commission)

## 2. Functions of the Registrar-General

#### (Namely;

- a) National land titles registry (but not including registration of customary-owned land).
- b) Companies and Business Names Registry
- c) Civil registry, including births, deaths and marriages for purposes of national collation.
- d) Printers and newspapers registry.
- Copyrights, patents of inventions and designs, and trade marks

#### Proposed "B" Functions

#### 1. Public Curator

(Administration of Estates).

2. Provision of general legal services to District Governments.

(Including District parliamentary drafting).

#### Proposed "C" Functions

- 1. Compilation of customary laws
- 2. Registration of births, deaths and marriages.
  (as a sub-registry)
- 3. Administration of Village Courts
- 4. Registration of customary owned land

#### Proposed "A" Functions

1. Policy and control in relation to the use of Forest resources

(Including;

- a) Forest products research in major and minor forest products utilisation, including seasoning and preservation, timber physics, pulp and paper, wood uses and standards, grading standards, etc.
- b) Forest management research, including land use and forest working plans mapping and reproduction, forest resource data, forest mensuration, silvicultural research, e.g. genetics, nursery and plantation and harvesting techniques, forest entomology and pathology, fire control, nutrition, etc.
- c) Botanical and ecology research including the National Herbarium and Botanical Gardens, preparation of a Flora of Papua New Guinea, botanical services, environment studies.
- d) Economic research, including evaluation of forest investments, marketing trends, statistics of forest products, royalty policy, export (control and valuation) of forest produce, liaison with Department of Trade on implementation of the Export (Control and Valuation) Ordinance in relation to forest produce.

#### MINISTRY OF NATURAL RESOURCES

#### Proposed "B" Functions

- 1. Supervision of standards of utilisation of wood produce relating to grades, seasoning, preservation, end uses.
- 2. Preparation of detailed land use plans integration and implementation of same in District Plans, preparation and implementation of forest working plans.
- 3. Preparation of forest produce statistics, implementation of royalty guidelines and issue of export authorities and implementation of export control and valuation.
- 4. Assessment of forest resources, and control of forest development projects, including negotiations for development of minor forest areas (at this time interpreted as a unit forest area containing less than twenty million super feet of log timber) within national guidelines.
- Issue of licences and permits in minor forest areas.
- 6. Operation of the Forestry (Private Dealings) Ordinance.

  (But always subject to Central
  - (But always subject to Centra Government policies).
- 7. Promotion of Papua New Guineal involvement in forest development in all aspects

#### Proposed "C" Functions

- 1. Small-scale afforestation
- 2. Extension and woodlot plantings

#### MINISTRY OF NATURAL RESOURCES

#### Proposed "A" Functions

- e) Purchase of forest resources, and promotion and development of PNG forest potential, including evaluation of projects for major timber areas and negotiation and supervision in relation to the implementation thereof, formulation of guidelines for timber development agreements and for licence and permit conditions, and supervision of these.
- f) Reforestation policy.
- g) Training, including professional and sub-professional training for forest management and for forest industries.
- h) Technical implementation of foreign aid for forestry purposes).
- 2. Policy and control in relation to the use of Marine resources.

#### Proposed "B" Functions

- 8. Supervision and control of reforestation.
- 9. <u>Inservice forestry training.</u>
- 10. Surveys and resource assessment in relation to fisheries.
- 11. Research and experimentation in relation to fisheries.
- 12. Provision of specialist technical service in fishing production.

Proposed "C" Functions

# Proposed "A" Functions

1. Policy and Control in relation to the use of Mineral and Petroleum Resources

(Including;

- a) Control of large-scale mining and petroleum ventures.
- b) Formulation of safety standards in the mining industry.
- c) Setting of royalty rates for all levels of mining activity.
- d) Assistance to small-scale miners.
- e) Mining Advisory Board.
- f) Petroleum Advisory Board).

#### Policy and Control in relation to the use of Water Resources.

(Including;

- a) P.N.G. Electricity Commission.
- b) Water Resources Advisory Board.
- c) Bureau of Water Resources).

#### 3. Board of Examiners

(As set up under the Mines and Works Regulations to examine Professional people within the Mining Industry).

#### MINISTRY OF MINES AND ENERGY

#### Proposed "B" Functions

1. Control over minor public power houses and reticulation.

## Proposed "C" Functions

1. Control of smallholder mining

(This would include up to a 2 hectare block, but subject to Central Government policies.)

# Proposed "B" Functions 1. Implementation of Land

MINISTRY OF LANDS AND THE ENVIRONMENT

# 2. Valuation of land

Development Schemes

(Including the functions of the Valuer-General).

- 3. Town Planning
  - Policy on small-scale to the P.N

#### Proposed "A" Functions

- Policy and control in relation to the use of Land resources (Including;
  - a) Acquisition and resumption of land for Government and other purposes, but not including customary dealings in land.
  - b) Transfer and disposal of Government land, covering leasehold, freehold and any other titles derived from the Central Government
  - c) Forfeiture of leases.
  - d) National surveys and mapping, including the Central Mapping Bureau.
  - e) Geological and vulcanological research.
  - f) National Parks Board and establishment of Parks.
  - g) P.N.G. Place Names Committee).

(Note: All action under a), b), c), f), and g) above would be taken only after full consultation with District Governments).

- 2. Environmental control
- 3. Control of valuation standards
  (Including the Valuer's Registration Board).
- 4. Control of surveying standards
  (Including the P.N.G. Surveyors' Board

# Proposed "C" Functions

- 1. Control of District Parks & Recreation Reserves
- 2. Forfeiture investigations
- 3. District (Provincial) Land Boards
- 4. <u>District (Provincial) Place Names</u>
  <u>Committee</u>

(This body would make recommendations to the P.N.G. Place Names Committee).

5. Minor town planning

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## Proposed "A" Functions

- 1. Control of pest and disease (Including plant and animal quarantine services).
- 2. Commodity marketing (Including;
  - a) Export marketing policy, in liaison and co-operation with the Department of Foreign Relations and Trade, producer organization and marketing board.
  - Internal marketing policy in relation to inter-District marketing.
  - c) P.N.G. Coffee Marketing Board.
  - e) Rubber Board.
  - f) Registration of Cocoa exporters).
- 3. Export, and inter-District, quality control
- 4. Protection of flora and fauna and watershed protection
  (Environmental control)
- 5. Veterinary Surgeons Board
- 6. Registration of Brands

#### MINISTRY OF AGRICULTURE

#### Proposed "B" Functions

- Surveys and resource assessment as related to agriculture and livestock.
- Specialist agricultural education.
- 3. Research and experimentation in agriculture, livestock and wildlife, mechanisation and preparation of crops for market.
- 4. Provision of specialist technical service in agriculture and pastoral production.
- 5. Soil surveys and land use assessment for general and settlement development.
- Economic research and rural industry, farm size and farm management.
- 7. Proposals for Works Programme projects in relation to "B" functions.

#### Proposed "C" Functions

- 1. Agricultural extension work

  (As carried out at present by district staff of D.A.S.F.).
- 2. Pilot commercial production schemes and production of livestock, seeds and planting material for resale to producers.
- 3. Provision of direct marketing services (purchase and resale) to P.N.G. producers.
- 4. Field implementation of small-scale,
  local agricultural settlement and
  development schemes.
- 5. Advisory services and credit services for small-scale, local and agricultural schemes.
- 6. Development of local rural organization.
- 7. Farmer training and other low-level, special-skill training.
- 8. Advice and participation in policy formulation on land development.
- 9. Management of public abbatoirs and cropprocessing facilities for small-holders.
  (According to approved Central Government policies).
- 10. Local controls over pest and disease
  (Additional to Central Government contro
- 11. Wildlife management areas
- 12. Proposals for Works Programme projects in relation to "C" functions.
- 13. Quality control of produce marketed within a district

#### MINISTRY OF COMMUNICATIONS

## Proposed "A" Functions

1. Postal Services

(All the functions at present carried out by the Postal Division of the Department of Posts and Telegraphs.)

2. National and International Telecommunications and datatransmission services.

(All the functions at present carried out by the Telecommunications Division of the Department of Posts and Telegraphs.)

3. Control and licensing of transmitter Equipment and allocation of frequencies.

4. Broadcasting

(Including the power to issue licences and all forms of broadcasting/telecasting.)

Proposed "B" Functions

Proposed "C" Functions

NIL

NIL

S/2

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# S/21

#### MINISTRY OF NATIONAL DEVELOPMENT

#### Proposed "A" Functions

# 1. Industrial health, welfare and safety

(Including:

- a) Setting of minimum standards, control etc.
- b) Licensing of fuel stores and usage and storage of explosives.)

#### 2. National Standards

(Including;

- a) Weights and measures.
- b) PNG Metric Conversion Commission.)

(Note: This Commission may become a National Standards Commission.)

#### 3. Workers Compensation

4. Advise on the availability of home and foreign government aid to industry in relation to training.

(Including the negotiation of aid, recommendation of recipients and arrangements connected with scholarships, grants, etc.)

#### 5. Industrial Relations

(Including;

- a) Conciliation and Arbitration Tribunals.
- b) Minimum Wages Board.
- c) Bureau of Industrial Organization.
- d) Industrial Relations Service.
- e) Control of registration of employer and employee organizations and provision of registry services.)

#### Proposed "B" Functions

- 1. National research on labour matters.
- 2. National employment service

(Including:

- a) Employment placement
- b) Vocational guidance
- c) Personnel management.)
- 3. Trade Licensing Board.
- 4. Inspection of weights and measures.
- 5. Licencing of minor petroleum stores.

#### Proposed "C" Functions

- 1. Labour inspections.
- 2. Local employment placement services.
- 3. Foster the development of tourism within the District.

(Subject to Central Government policies.)

- 4. Control and management of tourism within a District.
- 5. <u>District policy on industrial</u> <u>development</u>.

#### MINISTRY OF NATIONAL DEVELOPMENT

## Proposed "A" Functions (contd.)

- 6. Wages, Prices and Incomes.
- 7. Apprenticeship Board.
- 8. Selective entry of overseas personnel for employment

(Including restricted employment in certain occupations and involving the administration of the Employment Training Regulations Ordinance.)

- 9. Policy on Industrial Development.
- 10. Tourism Policy.

(Including the functions of the PNG Tourist Board.)

- 11. National Investment and Development Authority.
- 12. Investment Corporation of PNG.

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# S/2

#### Proposed "A" Functions

1. Communicable disease

(Policy in relation to and control of immunization and diseases including; tuberculosis, leprosy, malaria, venereal disease).

2. Quarantine

(Policy in relation to and control of all quarantine.)

3. Drugs

(Control of imports and sale, regulatory control.)

4. Medical Research

(Policy in relation to and control over all medical research carried out in P.N.G.)

5. Mental Health

(Policy in relation to mental health and control over powers of committal and incarceration.)

6. Fluoridation of water supplies

(Policy in relation to and control of fluoridation, including the activities of the Fluoridation Committee.)

7. Anti-pollution measures

(Some power should be given to provincial governments.)

- 8. Medical Board of P.N.G.
- 9. Nursing Council for P.N.G.

#### MINISTRY OF HEALTH

#### Proposed "B" Functions

1. Medical training

(Including para-medical, nurses, aid-post orderlies and dental assistants.)

- 2. General Hospitals
- 3. Dental Services
- 4. Health Education
- Fees and charges for health services
- 6. Bulk purchasing of drugs

(Always subject to Central Government controls.)

- 7. Proposals for new hospitals on the Works Programme
- 8. Policy in relation to maternal and child health and family planning
- 9. Non-communicable disease control programme

(Covering such diseases as goitre, nutrition, etc.)

#### Proposed "C" Functions

- I. <u>Health centres, health sub-centres and aid-posts</u>
- 2. Ambulance services
- Maternal and child health
   (Subject to Central Government policies.)
- 4. <u>Family Planning</u>
  (Subject to Central Government policies.)
- 5. Local medical authorities
- 6. Health Inspection Services
- 7. District Health Committees
- 8. Proposals for Health Centres on the Works Programme

#### Proposed "A" Functions

#### 1. National Education Policy

(Including:

- a) Definition of national policies for the expansion of the Education System, including the distribution of educational resources among the Districts.
- b) Control and supervision of examinations, standards, equivalences, certification and teacher registration.
- c) Setting of guidelines for and control of curriculum in all schools and colleges, including the language of instruction, course content, amount of schooling, the school year, pupilteacher ratios, inspection and assessment of schools and staff.
- d) The Teaching Service Commission, including personnel functions, salary determinations, conditions of service, discipline, staff establishments, etc.
- e) National Education Board.)

#### 2. Higher Education

(Including;

- a) Control and supervision of Higher Education through P.N.G.
- b) University of P.N.G.
- c) P.N.G. University of Technology.

#### MINISTRY OF EDUCATION

#### Proposed "B" Functions

1. Technical Education

(Including the location of institutions.)

2. Teacher training.

(Including in-service as well as pre-service).

- 3. Correspondence courses.
- 4. Teaching Aids and materials.
- 5. Professional services; psychological quidance, school libraries, etc.
- Policy on adult and community education.
- Enrolment policies.

(Including the setting of education fees.)

- 8. Senior High Schools.
- Power to close schools and the recognition and registration of schools.

(Note: In practice the power to close schools is usually delegated to the Districts).

#### Proposed "C" Functions

1. Primary Schools.

(Subject to Central Government policies.)

2. <u>High Schools</u>, excluding Senior High Schools.

(Subject to Central Government policies.)

- 3. Vocational education.
- 4. Adult and community education.

  (Subject to Central Government policies.)
- District Education Boards.
   (As established under the Education (PNG) Ordinance.)
- 6. Proposals for Primary Vocational and High Schools on the Works Programme.
- 7. Pre-school education.

# S/2

#### MINISTRY OF TRANSPORT AND CIVIL AVIATION

#### Proposed "A" Functions

# 1. Establishment of National Transport Policies

#### (Including;

- a) National road policy covering Central/District Government relations on road matters and all matters connected with "National" roads.
- b) National shipping policy, covering;
  - i) survey, inspection, regulation and registration of coastal shipping over 7.5 metres in length.
  - ii) regulation, operation and pilotage in ports declared to be under Central Government control.
  - iii) examination and certification of masters and engineers.
  - iv) coastal shipping service.
  - v) overseas shipping services.
- c) Road safety, including the setting of standards, design of safety signs, speed restrictions, etc.
- d) Vehicle operating standards and load limits.
- e) Inter-District passenger transport regulation.)

## 2. Marine Navigational aids

(Including the policy in relation to the provision of aids, the setting of minimum standards and the inspection of aids).

## 3. Civil Aviation

(Including airport engineering, Airport fire services, aviation medicine, noise abatement, air navigation aids and training.)

#### Proposed "B" Functions

- 1. Survey, inspection, regulation and registration of vessels under 7.5 metres in length and of traditional craft.
- 2. Examination and certification of sea-going personnel on vessels under 7.5 metres in length.
- Ownership, manning, servicing and maintenance of the Government marine fleet.
- 4. Advisory services to District
  Government in all transport
  matters.

#### Proposed "C" Functions

1. District road policy

(Including studies related to the administration and development of a District road network, but always subject to national policy guidelines.)

2. Allocation and operation of the District motor transport fleet

(which would be hired from the Plant and Transport Authority.)

- 3. <u>Intra-District passenger transport</u> regulations
- 4. Utilization and scheduling of the Government marine fleet
- 5. Regulation and operation of non-declared ports within a District
- 6. Proposal for roads, bridges, wharves and aerodromes within a District on the Works Programme.

# MINISTRY OF TRANSPORT AND CIVIL AVIATION

# Proposed "A" Functions (contd.)

- 4. P.N.G. Harbours Board
- 5. Plant and Transport Authority
- 6. National Airline Commission
- 7. Marine Boards and Courts of Marine Inquiry
- 8. Board of Reference

#### Proposed "A" Functions

- 1. The Design, planning, supervision, execution and inspection of Central Government works
- 2. Central Roads Board

#### MINISTRY OF WORKS

#### Proposed "B" Functions

- 1. Research into works, materials and methods
- 2. Technical advice to and liaison with other instrumentalities
- 3. Special skill training

(including the training of professional staff, in-service courses, mechanical trades workshop, Local Government technical training centre, etc.)

- 4. Surveys and investigations in regard to "B" works on the Works Programme
- 5. Responsibility for the operation, construction, repair and maintenance of aerodromes

#### Proposed "C" Functions

- 1. Design, scheduling, supervision, execution and inspection of District governmental works
- 2. Maintenance of all fixed assets, including roads

(Subject to minimum standards set by the Central Government.)

- 3. Small-scale research into works, materials and methods applicable to a particular District
- 4. Technical advice to and liaison with other instrumentalities within the District
- 5. Town and local water supply
- 6. Administration of Building Regulations (Building Boards)
- 7. Surveys and investigations in regard to "C" works on the Works Programme
- 8. Proposals for PWD workshops on the Works Programme
- 9. Proposals for sewerage, sanitation and water supply on the Works Programme
- 10. Proposals for land reclamation and drainage on the Works Programme
- 11. <u>District Roads Boards</u>

#### Proposed "A" Functions

1. Co-operative

(Including;

- a) Registry of Co-operatives.
- b) Co-operative education trust.)

#### MINISTRY OF COMMERCE

#### Proposed "B" Functions

- 1. Survey continuously national commerce and industry, with the object of identifying business possibilities.
- 2. Research into industrial possibilities and conduct feasibility studies for business activities of national potential
- 3. Devise and implement means for encouraging development of commerce and industry
- 4. Give assistance on national level to supplement management, financial and technical advisory services provided at District level
- 5. Maintain liaison at national level with government and non-government bodies and agencies
- 6. Co-ordinate commercial training programmes provided by the Department for businessmen
- 7. Co-ordinate commercial handcraft marketing on a national basis

# Proposed "C" Functions

1. Business Development Work

(Including;

- a) The identification and conduct of feasibility studies into commercial and industrial possibilities.
- Encouraging the development of commerce and industry with emphasis on diversification of production, new industries and import replacement.
- c) Assisting business arrangements between nationals and non-nationals.
- d) The provision of management financial and technical advisory services.)
- 2. Business training courses
- 3. Maintain liaison at district level with government and non-government bodies and agencies
- 4. Proposals for Works Programme projects

# THIRD SCHEDULE

## STATUS OF RECOMMENDATIONS

# A. RECOMMENDATIONS NOT FOR INCLUSION IN THE CONSTITUTION

## CHAPTER 1 - INTRODUCTION

(There are no recommendations in this chapter.)

# CHAPTER 2 - NATIONAL GOALS AND DIRECTIVE PRINCIPLES

(There are no recommendations in this Chapter other than those for inclusion in the Constitution)

# CHAPTER 3 - THE LEADERSHIP CODE

| Recommendation<br>Number | Subject                                  | Status                            |
|--------------------------|--|-----------------------------------|
| 1                        | Superannuation Scheme                    | Expression of view of legislature |
| 7                        | Right to make complaints against leaders | Ordinary legislation              |

## CHAPTER 4 - CITIZENSHIP

(There are no recommendations in this Chapter other than those for inclusion in the Constitution)

## CHAPTER 5 - HUMAN RIGHTS AND OBLIGATIONS AND EMERGENCY POWERS

# PART I - HUMAN RIGHTS AND OBLIGATIONS

| Recommendation<br>Number | Subject   | Status                            |
|--------------------------|---|-----------------------------------|
| 23                       | Amendments to legislation and changes to ) policy concerning human rights, national ) goals and directive principles. | Expression of view of legislature |
|                          | PART 2 - EMERGENCY POWERS   |                                   |
| 4                        | Control of products and services  | Expression of view of legislature |

#### CHAPTER 6 - THE LEGISLATURE

| Recommendation<br>Number | Subject  | Status                            |
|--------------------------|--|-----------------------------------|
| 10                       | Submissions and bills re Parliament  | Ordinary Act                      |
| 25 <b>-</b> 27           | Parliamentary Service - administrative arrangements.   | Ordinary Act                      |
| 29 - 34                  | Parliamentary Salaries Tribunal - (details, including transitional)  | Ordinary Act                      |
| 35                       | New Parliament building  | Expression of view of legislature |
| 49 (2)                   | Lapse of quorum  | Standing Orders                   |
| 58                       | Translation of documents   | Standing Orders                   |
| 62                       | Revision of Standing Orders  | Expression of view of legislature |
| 70                       | Permanent Parliamentary Committees, procedures concerning Ministers  | Ordinary Act                      |
| 71 (3)(b) -(d)           | General Parliamentary Committee, other functions   | Standing Orders                   |
| 74 - 76                  | Parliamentary Committees - other procedures, resources   | Ordinary Act                      |
| 77                       | Private Business Committee   | Standing Orders                   |
| 93                       | Submissions and bills concerning electoral matters   | Ordinary Act                      |
| 95 <b>-</b> 96           | Elections, system of voting  | Ordinary Act                      |
| 98                       | Electoral law - new election if low poll   | Ordinary Act                      |
| 99                       | Candidate's deposit  | Ordinary Act                      |
| 106 - 107                | Political parties - funding  | Expression of view of legislature |
| 116                      | Parliamentary Salaries Tribunal - first determination  | Ordinary Act                      |
| 118                      | New electoral Act  | Expression of view of legislature |
| 119                      | Permanent Parliamentary Committees - establishment   | Expression of view of legislature |
|                          | CHAPTER 7 - THE EXECUTIVE  |                                   |
| 30                       | Reorganization - Government Departments  | Expression of view of legislature |
| 31 - 34                  | Ministerial Secretariats   | Ordinary Act                      |
|                          | CHAPTER 8 - THE ADMINISTRATION OF JUSTICE  |                                   |
| 9                        | Qualification of Judges  | Ordinary Act                      |
| 10                       | Assistant Judges   | Ordinary Act                      |
| 42                       | Rules of Court   | Ordinary Act                      |
| 43 - 47                  | Supervision of Visiting Justices   | Ordinary Act                      |
| 48                       | Reform of the legal system   | Expression of view by legislature |
| 51                       | Citizen resident magistrate to sit<br>with Judicial and Legal Service<br>Commission in certain circumstances | Ordinary Act                      |

| Recommendation<br>Number | Subject  | Status                            |
|--------------------------|--|-----------------------------------|
| 54                       | Public Prosecutor - qualifications   | Ordinary Act                      |
| 60                       | Public Prosecutor to advise<br>Police Commissioner                         | Ordinary Act                      |
| 65                       | The Public Solicitor - qualifications                                      | Ordinary Act                      |
| 68                       | Contribution to cost of legal assistance                                   | Ordinary Act                      |
| 77                       | Removal of member of Advisory Committee                                    | Ordinary Act                      |
|                          | CHAPTER 9 - FINANCIAL CONTROL  |                                   |
| 5(2)                     | Budget - before or at beginning of financial year                          | Expression of view of legislature |
| 15(2)                    | Staff of Committee (Public Accounts)                                       | Ordinary Act                      |
| 15(3)(proviso)           | Procedures - Ministers   | Ordinary Act                      |
| 15(4)                    | Co-operation between Auditor-General and Permanent Parliamentary Committee | Ordinary Act                      |
|                          | CHAPTER 10 - PROVINCIAL GOVERNMENT   |                                   |
| 5                        | Provincial Assembly - Composition  | Ordinary Act                      |
| 6                        | Provincial Assembly - qualifications for membership                        | Ordinary Act                      |
| 8                        | Timing of election   | Ordinary Act                      |
| 9                        | Dissolution  | Ordinary Act                      |
| 10                       | Qualifications for electors  | Ordinary Act                      |
| 11                       | Regulation of Assembly Procedures  | Ordinary Act                      |
| 12                       | Comopted members   | Ordinary Act                      |
| 13                       | Powers, privileges, immunities   | Ordinary Act                      |
| 17                       | Election and removal of Premier  | Ordinary Act                      |
| 40                       | Qualifications for membership of Commission                                | Ordinary Act                      |
| 45                       | Transfers of Public Officers   | Expression of view of legislature |
| 47                       | Eligibility and manner of employment for Provincial Secretary              | Ordinary Act                      |
| 58                       | Summoning of Premiers¹ Council   | Ordinary Act                      |
| 59                       | Regulation of Council procedure  | Ordinary Act                      |
| 64                       | Minister responsible for Provincial Government affairs                     | Expression of view of legislature |
| 65                       | Establish Provincial Governments without delay                             | Expression of view of legislature |
| 67                       | Establishment before Constitution in force                                 | Expression of view of legislature |
| 70                       | Request for Provincial Governments to National Government                  | Ordinary Act                      |
| 73                       | Election and removal of Provincial Council                                 | Ordinary Act                      |
| 75                       | Stage one and Stage two accounts   | Expression of view of legislature |
| 76                       | Interim Provincial Government  | Ordinary Act                      |

# CHAPTER 10 - PROVINCIAL GOVERNMENT

(Continued)

| Recommendation<br>Number | Subject  | <u>Status</u>  |
|--------------------------|--|--|
| 77                       | Interim Provincial Assembly                                | Ordinary Act   |
| 78                       | Direct election for Interim<br>Provincial Assembly         | Ordinary Act<br>(subject to<br>recommendation 7)     |
| 79                       | Chairman of Interim<br>Provincial Government               | Ordinary Act   |
| 80                       | Interim Provincial Council                                 | Ordinary Act   |
| 81                       | Allowances-members of Provincial Assembly                  | Ordinary Act   |
| 82                       | Powers and functions at Stage One                          | Ordinary Act<br>(subject to<br>recommendation 23(1)) |
| 83                       | Revenue raising at Stage One                               | Ordinary Act   |
| 84                       | Responsibility for projects at Stage One                   | Ordinary Act   |
| 85                       | Budgeting at Stage One                                     | Ordinary Act   |
| 86                       | Executive officer  | Ordinary Act   |
| 87                       | Provincial Commissioner                                    | Ordinary Act   |
| 88                       | Provincial Commissioner's department                       | Ordinary Act   |
| 89                       | Co-ordination at Stage One                                 | Ordinary Act   |
| 90                       | Provincial Commissioner and interim<br>Provincial Assembly | Ordinary Act   |
| 91                       | Provincial Development Committee                           | Ordinary Act   |
| 92                       | Planning at Stage One                                      | Ordinary Act   |
| 93                       | Establishment of Stage Two Provincial Government           | Ordinary Act   |
| 94                       | Powers and functions at Stage Two                          | Ordinary Act (subject to recommendation 23(1))       |
| 95                       | Provincial Secretary                                       | Ordinary Act   |
| 96                       | Salary, conditions of Provincial<br>Secretary at Stage Two | Ordinary Act   |
| 97                       | Alternative forms of organization at Stage Two             | Ordinary Act   |
| 98                       | Single structure at Stage Two                              | Ordinary Act   |
| 99                       | Dual structure at Stage Two                                | Ordinary Act   |
| 100                      | Provincial Management Committee                            | Ordinary Act   |
| 101                      | Senior National Government Agent in the province           | Ordinary Act   |
| 102                      | Devolution to begin at once                                | Expression of view of legislature                    |
| 103                      | Department of Provincial Affairs                           | Expression of view of legislature                    |
| 104                      | Reduction and re-orientation of national departments       | Expression of view of legislature                    |
| 105                      | Disband regional headquarters                              | Expression of view of legislature                    |

# CHAPTER 10 - PROVINCIAL GOVERNMENT

(Continued)

| Recommendation Number | Subject  | Status                            |
|-----------------------|--|-----------------------------------|
| 107                   | Follow up to C.P.C.  | Expression of view of legislature |
| 108                   | Legal inconsistencies  | Expression of view of legislature |
|                       | CHAPTER 11 - OMBUDSMAN COMMISSION  |                                   |
| 6                     | Qualifications of the Ombudsmen  | Ordinary Act                      |
| 7                     | Vacancy in office of Chief Ombudsman   | Ordinary Act                      |
| 11                    | Organization of office   | Ordinary Act                      |
| 16                    | Quorum   | Ordinary Act                      |
| 17                    | Rights and duties of witnesses   | Ordinary Act                      |
| 24                    | Action against persons committing acts of discrimination   | Ordinary Act                      |
| 25                    | Imm unities of the Commission  | Ordinary Act                      |
| 26                    | Power to make rules and publish guidelines   | Ordinary Act                      |
| 27                    | Relation to other laws   | Ordinary Act                      |
| 28                    | Minister acting as Spokesman for Commission  | Expression of view of legislature |
| 29                    | Decentralization   | Ordinary Act                      |
| 8(2)                  | CHAPTER 12 - THE PUBLIC SERVICES   | Ordinary Ast                      |
| 0(2)                  | Provincial Government and statutory appointments etc. N.B. General provision in relation to $\overline{8(2)}$ in the Constitution (2/3 majority) | Ordinary Act                      |
| 15                    | Other specified senior appointments  | Ordinary Act                      |
| 16                    | Tenure - heads of departments and other senior appointees  | Ordinary Act                      |
| 18 - 20               | Functions of department  N.B. General provision referring  to 18 - 20 in the Constitution(3/5 majority)  | Ordinary Act                      |
| 22                    | Public servants and teachers in remote areas   | Ordinary Act                      |
| 23                    | Rights of Ministers to lay charges   | Ordinary Act                      |
|                       | CHAPTER 13 - THE DISCIPLINED FORCES  |                                   |
| 22                    | Conditions of service  | Ordinary Act                      |
| 24                    | Size and equipment, etc. of Disciplined Forces   | Expression of view of legislature |
| 25                    | Commission of inquiry on resources for Disciplined Forces  | Expression of view of legislature |
|                       | CHAPTER 14 - GENERAL   |                                   |
| 20 - 21               | National Interpretation Service  | Ordinary Act                      |

# CHAPTER 15 - MISCELLANEOUS

| Recommendation<br>Number | Subject                                    | <u>Status</u>                     |
|--------------------------|--|-----------------------------------|
| 1 - 3                    | Establishing an autochtonous Constitution  | Expression of view of legislature |
| 4(1)                     | Adoption of laws - repeal of existing laws | Expression of view of legislature |
| 9                        | Motto                                      | Ordinary legislation              |
| 12                       | New and existing offices and institutions  | Expression of view of legislature |
| 13                       | Select Committee as consultative body      | Expression of view of legislature |

# B. RECOMMENDATIONS FOR INCLUSION IN THE CONSTITUTION AND THEIR RESPECTIVE DEGREES OF ENTRENCHMENT

| Recommendation |  |
|----------------|--|
| Number         |  |

# Subject

Majority in National Parliament required for amendment

# CHAPTER 1 - INTRODUCTION

(There are no Recommendations in this Chapter)

# CHAPTER 2 - NATIONAL GOALS AND DIRECTIVE PRINCIPLES

| Recommendation<br>Number | <u>Subject</u>   | Majority in National Parliament required for amendment |
|--------------------------|--|--|
| 1                        | National Goals and Directive<br>Principles                     | three-fifths *   |
| 2                        | Guidance for all activities of the State and its institutions  | three-fifths *   |
| 3                        | The goals and principles as a guide in judicial interpretation | three-fifths   |
| 4                        | Foreign Investment Code  | three-fifths   |

# CHAPTER 3 - THE LEADERSHIP CODE

| Recommendation<br>Number | Subject   | Majority in National Parliament required for amendment |
|--------------------------|---|--|
| 2                        | Definition of Leader                            | simple majority (present and voting)                   |
| 3                        | The Leadership Code                             | simple majority<br>(present and voting)                |
| 4-5                      | Powers of Ombudsman Commission                  | absolute majority                                      |
| 6                        | Tribunals to hear charges of breach of the Code | absolute majority                                      |

# CHAPTER 4 - CITIZENSHIP

| Recommendation<br>Number | Subject  | Majority in National Parliament required for amendment |
|--------------------------|--|--|
| 1                        | Single citizenship   | three-quarters   |
| 2                        | Automatic Citizenship - Persons born<br>before C-Day                         | two-thirds   |
| 3                        | Automatic Citizenship - Persons born after C-Day                             | two-thirds   |
| 4                        | Citizenship by registration - Persons born outside PNG before C-Day          | two-thirds   |
| 5                        | Citizenship by registration - Persons<br>born outside PNG <u>after</u> C-Day | two-thirds   |
| 6                        | Registration of certain children of citizens born before C-Day               | two-thirds   |

# CHAPTER 4 - CITIZENSHIP (continued)

| Recommendation<br>Number | Subject  | Majority in National<br>Parliament required<br>for amendment |
|--------------------------|--|--|
| 7                        | Citizenship by naturalization - principle                                      | two-thirds   |
| 8                        | Certain persons born in Papua New Guinea who have no real citizenship          | two-thirds   |
| 9                        | Required periods of residence  | two-thirds   |
| 10                       | Conditions for naturalization  | three-fifths   |
| 11                       | Naturalization of children of foreign citizens                                 | three-fifths   |
| 12                       | Advice on results of applications for naturalization                           | three-fifths   |
| 13                       | Advisory Committee on Citizenship Matters                                      | three-fifths   |
| 14                       | Composition of Advisory Committee  | three-fifths   |
| 15                       | Members of Advisory Committee - appointment and removal                        | three-fifths   |
| 16                       | Loss of citizenship  | three-fifths   |
| 17 - 18                  | Regaining citizenship  | three-fifths   |
| 19                       | Advisory Committee on Citizenship Matters -<br>Transitional                    | two-thirds   |
| 20                       | Employment Protection - Transitional   | three-fifths   |
| 21                       | Political office-holders - transitional  | three-fifths   |
| 22                       | Foreign citizen political office-holders at<br>C-Day - Transitional            | three-fifths   |
|                          | CHAPTER 5 - HUMAN RIGHTS AND OBLIGATIONS AND EMERGENCE                         | CY POWERS  |
|                          | PART 1 - HUMAN RIGHTS AND OBLIGATIONS  |  |
| 1 - 15                   | Declaration of fundamental rights and freedoms                                 | two-thirds   |
| 16                       | Declaration of fundamental obligations   | three-fifths*  |
| 17                       | Enforcement of rights and freedoms   | two-thirds   |
| 18                       | Suspension of or derogation from Human Rights in interests of defence etc.     | two-thirds   |
| 19                       | Invalidity of excessive or oppressive action                                   | two-thirds   |
| 20                       | Parliamentary supervision of compliance with Human Rights and Obligations etc. | three-fifths   |
| 21                       | Effect of Fundamental Obligations  | three-fifths   |
| 22                       | Implementation of Human Rights Provisions                                      | three-fifths   |
|                          | PART 2 - EMERGENCY POWERS  |  |
| 1 - 2                    | Proclamation and extension of "State of Emergency"                             | three-quarters   |
| 3                        | Control of manpower  | two-thirds   |
| 5                        | Suspension of Human Rights Provisions  | three-quarters   |
| 6 - 11                   | Preventive detention - protective provisions                                   | three-quarters   |
| 12                       | Emergency legislation - limitation   | two-thirds   |
| 13                       | Invalidity of certain acts done under Emergency Powers                         | two-thirds   |

# CHAPTER 6 - THE LEGISLATURE

| Recommendation<br>Number       | Subject   | Majority in National<br>Parliament required<br>amendment |
|--------------------------------|---|--|
| 1 (1)                          | Elected Parliament  | three-quarters   |
| 1 (2)                          | One House only  | two-thirds   |
| 2                              | Number of Members   | three-fifths   |
| 3 (a)                          | Qualifications for Members - citizen  | three-quarters   |
| 3 (b) - (c)                    | Qualifications for Members - other  | two-thirds   |
| 4                              | Disqualification of Members   | two-thirds   |
| 5                              | Tenure of office of Members   | two-thirds   |
| 6 - 9                          | Speaker: election, functions  | two-thirds   |
| 11 - 12                        | Speaker: vacancy, removal   | two-thirds   |
| 13 - 15                        | Deputy Speaker  | two-thirds   |
| 16 - 19                        | Speaker - vacancy, absence or incapacity  | two-thirds   |
| 20                             | Questions as to membership  | two-thirds   |
| 21                             | Vacancies - by elections  | two-thirds   |
| 22 - 24                        | Parliamentary Service: Clerk, staff   | two-thirds   |
| 28                             | Parliamentary Salaries Tribunal - (authorization only)                              | two-thirds   |
| 36                             | Power to make laws  | three-quarters   |
| 37 - 39                        | Powers of disallowance  | two-thirds   |
| 40 - 41                        | Amendment of the Constitution   | three-quarters   |
| 42                             | Introduction of bills, etc.   | two-thirds   |
| 43 - 48                        | Privileges, immunities  | two-thirds   |
| 49 (1)                         | Quorum  | two-thirds   |
| 50                             | Presiding in Parliament   | two-thirds   |
| 51 - 53                        | Voting in Parliament  | two-thirds   |
| 54 - 56                        | Bill becomes law, recommittal, bringing law into force                              | two-thirds   |
| 57                             | Tabling of documents  | two-thirds   |
| 59                             | Minutes of proceedings  | two-thirds   |
| 60                             | Disputes  | two-thirds   |
| 61                             | Procedure, Standing Orders  | two-thirds   |
| 63 - 64                        | Permanent Parliamentary Committees - composition                                    | two-thirds   |
| 65 (1) (a)                     | First Parliamentary Committee - constitutional matters only                         | two-thirds   |
| 65 (1) (b)                     | Permanent Parliamentary Committees - subject areas excluding constitutional matters | three-fifths   |
| 65(2), (3), (4)<br>and 66 - 69 | Permanent Parliamentary Committees - powers and functions                           | two-thirds   |
| 71(1) - (3)(a)                 | General Parliamentary Committees  | two-thirds   |
| 72                             | Select Committees   | two-thirds   |
| 73                             | Parliamentary Committees - power to appoint sub-committees                          | two-thirds   |
| 78 - 79                        | Summoning of Parliament   | two-thirds   |
| 80 .                           | Meetings of Parliament  | two-thirds   |
| 81 - 82                        | Dissolution of Parliament   | two-thirds   |

# CHAPTER 6 - THE LEGISLATURE (continued)

| Recommendation<br>Number | Subject  | Majority in National Parliament required for amendment |
|--------------------------|--|--|
| 83 - 84                  | General elections  | two-thirds   |
| 85 - 86                  | Electoral Commission, appointment  | two-thirds   |
| 87                       | Boundaries Commissioners   | two-thirds   |
| 88 - 91                  | Redrawing electoral boundaries   | three-fifths   |
| 92                       | Independence of Electoral Commission   | two-thirds   |
| 94(1)(a)                 | Qualifications of electors - citizenship   | three-quarters   |
| 94(1)(b)(c) and<br>94(2) | Qualifications of electors - other than citizenship                                    | three-fifths   |
| 97                       | Electoral law - opportunity to vote  | two-thirds   |
| 100 - 105                | Political parties - restrictions on finance  | Constitutional Schedule -<br>absolute majority         |
| 108 - 113                | Limitation on election expenses  | Constitutional Schedule -<br>absolute majority         |
| 114                      | Members - transitional   | two-thirds   |
| 115                      | Speaker & Deputy Speaker - transitional  | two-thirds   |
| 117                      | First General Elections  | two-thirds   |
|                          | CHAPTER 7 - THE EXECUTIVE  |  |
| 1                        | National Executive Council   | three-quarters   |
| 2                        | National Executive Council, size   | two-thirds   |
| 3 <b>-</b> 5             | Executive powers   | two-thirds   |
| 6 - 7                    | National Executive Council - summoning, presiding                                      | two-thirds   |
| 8 - 11                   | National Executive Council - quorum, decision  | three-fifths   |
| 12 - 13                  | Secretary to National Executive Council, functions                                     | three-fifths   |
| 14 - 15                  | Prime Minister - election, appointment   | two-thirds   |
| 16 - 18                  | Ministers - appointment, responsibilities  | two-thirds   |
| 19 - 26                  | Prime Minister - tenure, no confidence motion, absence, incapacity                     | two-thirds   |
| 27 - 28                  | Ministers - tenure of office   | two-thirds   |
| 29                       | Heads of departments   | two-thirds   |
| 35 - 36                  | Transitional - election of Prime Minister,<br>Speaker, Deputy Speaker and Ministers    | two-thirds   |
|                          | CHAPTER 8 - THE ADMINISTRATION OF JUSTICE  |  |
| 1                        | Justice in the name of the people  | three-quarters   |
| 2                        | Independence of the Judiciary  | three-quarters   |
| 3 - 8                    | Composition, jurisdiction and powers of Supreme<br>Court and National Court of Justice | two-thirds   |
| 11 - 13                  | Appointment, responsibilities and vacancy in office of Chief Justice                   | three-fifths   |
| 14                       | Establishment of Judicial and Legal Service Commission                                 | two-thirds   |
| 15 - 17                  | Composition, tenure of office and appointment of members                               | three-fifths   |
| 18                       | Powers of the Commission   | three-fifths   |

# CHAPTER 8 - THE ADMINISTRATION OF JUSTICE

|                          | (Continued)  |  |
|--------------------------|--|--|
| Recommendation<br>Number | Subject  | Majority in National Parliament required for amendment |
| 19 - 20                  | The Magisterial Service  | two-thirds   |
| 21 - 23                  | The Chief Magistrate - his responsibilities, term and protection             | three-fifths   |
| 24                       | Term and Protection from Suspension and Removal                              | two-thirds   |
| 25                       | Reports  | three-fifths   |
| 26                       | Restrictions on appointment of non-citizen judges                            | three-fifths   |
| 27 - 32                  | Tenure of judges - their term, protection if not reappointed, and retirement | three-fifths   |
| 34 <b>-</b> 35           | Acting judges  | three-fifths   |
| 36                       | Oath or affirmation of office  | two-thirds   |
| 37 - 40                  | Removal and suspension of judges   | two-thirds   |
| 41                       | Restriction on abolition of office of judge                                  | two-thirds   |
| 49                       | Initial appointments of citizen judges                                       | three-fifths   |
| 50                       | Non-citizen judges   | three-fifths   |
| 52                       | The Public Prosecutor - establishment of office                              | three-quarters   |
| 53                       | Independence of Public Prosecutor  | two-thirds   |
| 55 - 59                  | Appointment and constitutional powers of Public Prosecutor                   | three-fifths   |
| 61                       | Exercise of Powers   | three-fifths   |
| 62                       | Suspension and removal of Public Prosecutor                                  | two-thirds   |
| 63                       | The Public Solicitor - establishment of office                               | three-quarters   |
| 64                       | Independence of Public Solicitor   | two-thirds   |
| 66 - 67                  | Appointment, powers and functions of Public Solicitor                        | three-fifths   |
| <b>6</b> 9               | Appeal against refusal of legal aid  | three-fifths   |
| 70                       | Suspension and removal of Public Solicitor                                   | two-thirds   |
| 71                       | Staff of Public Solicitor  | two-thirds   |
| 72                       | Power of Mercy of National Executive Council                                 | two-thirds   |
| 73 - 76                  | Establishment, composition, etc. of Advisory Committee                       | three-fifths   |
| 78 - 79                  | Functions of Advisory Committee  | three-fifths   |
| 80                       | Reports of Advisory Committee  | three-fifths   |
| 81                       | Original jurisdiction of Supreme Court regarding constitutional questions    | three-fifths   |
| 82                       | Advisory jurisdiction of Supreme Court                                       | three-fifths   |
| 83                       | Admissibility of CPC Report  | absolute majority                                      |
|                          | CHAPTER 9 - FINANCIAL CONTROL  |  |
| 1                        | Ultimate financial authority   | three-quarters   |
| 2                        | Taxation and loans   | two-thirds   |
| 3                        | Consolidated Fund  | two-thirds   |
| 4                        | Executive initiative   | two-thirds   |
| 5(1)                     | Annual budget  | two-thirds   |
| 5(3)                     | Budget - consultation with First Parliamentary                               | three-fifths   |
|                          | Committee  | THE STATES   |

# CHAPTER 9 - FINANCIAL CONTROL

| Recommendation<br>Number                  | Subject   | Majority in National<br>Parliament required |
|---|---|---|
|   |   | for amendment                               |
| 5(4)                                      | Budget - statements on finances                               | two-thirds                                  |
| 6   | Unapproved revenue and expenditure                            | two-thirds                                  |
| 7   | Contingency Fund  | two-thirds                                  |
| 8 - 14                                    | Auditor-General   | two-thirds                                  |
| 15(1)                                     | Parliamentary scrutiny of public accounts                     | two-thirds                                  |
| 15(3)<br>(except for<br>detailed proviso) | Powers of Committee   | two-thirds                                  |
|   | CHAPTER 10 - PROVINCIAL GOVERNMENT                            |   |
| 1   | System of District Level Government                           | three-quarters                              |
| 2   | Provinces, Provincial Government                              | three-fifths                                |
| 3   | Provincial Government - flexibility                           | three-fifths                                |
| 4   | Provincial Assembly   | two-thirds                                  |
| 7   | Elections   | three-fifths                                |
| 14  | Head of Provincial Executive                                  | three-fifths                                |
| 15  | Provincial Executive  | three-fifths                                |
| 16  | Premiers' membership of Council and Assembly                  | three-fifths                                |
| 18  | Composition of Council  | three-fifths                                |
| 19  | Kind of Executive   | three-fifths                                |
| 20  | Salaries, allowances, other benefits                          | three-fifths                                |
| 21  | Powers and functions - responsibility at local level          | two-thirds                                  |
| 22(1)                                     | Law and policy making   | two-thirds                                  |
| 22(2)                                     | Law and policy making - involvement of provincial governments | two-thirds<br>(non justiciable)             |
| 23  | Powers and functions  | two-thirds                                  |
| 24  | Devolution and delegation                                     | three-fifths                                |
| 25  | Finance - sources of finance for Provincial Governments       | two-thirds                                  |
| 26  | Distribution of revenue sources                               | three-fifths                                |
| 27  | Additional revenue sources for Provincial Governments         | three-fifths                                |
| 28  | Use of revenue raising powers by National Government          | three-fifths<br>(non justiciable)           |
| 29  | Accounting, budgeting, recurrent expenditure                  | three-fifths                                |
| 30  | Allocation of National Government funds                       | two-thirds                                  |
| 31  | Conditions of grants  | two-thirds<br>(non justiciable)             |
| 32  | Criteria for grants   | two-thirds<br>(non justiciable)             |
| 33  | Grants for any purpose  | two-thirds                                  |
| 34  | Responsibility for projects                                   | two-thirds                                  |
| 35  | Loans   | two-thirds<br>(non justiciable              |
|   | •   |   |

# CHAPTER 10 - PROVINCIAL GOVERNMENT

| Recommendation<br>Number | Schedule   | Majority in National Parliament required for amendment |
|--------------------------|--|--|
| 36                       | Unspent Money  | three-fifths   |
| 37                       | Non renewable resource trust funds   | three-fifths   |
| 38                       | National Fiscal Commission   | two-thirds   |
| 39                       | Composition of Commission  | two-thirds   |
| 41                       | National Fiscal Commission Reports   | three-fifths   |
| 42                       | Provincial Administration - Provincial Government staff                                  | three-fifths   |
| 43                       | Public Officers  | three-fifths   |
| 44                       | Administrative devolution  | two-thirds<br>(non justiciable)                        |
| 46                       | Provincial Secretary   | two-thirds   |
| 48                       | Appointment, removal and transfer of Provincial Secretary                                | three-fifths   |
| 49                       | Salary and conditions of Provincial Secretary  | three-fifths   |
| 50                       | Assistance for Provincial Secretary  | three-fifths   |
| 51                       | Co-ordination by Provincial Secretary  | three-fifths   |
| 52                       | Agency functions   | three-fifths   |
| 53                       | Performance of agency functions  | three-fifths<br>(non justiciable)                      |
| 54                       | Revocation of agency functions   | three-fifths   |
| 55                       | Relations between governments - Provincial<br>Premiers and National Executive Government | three-fifths   |
| 56                       | Constitution of provinces  | three-fifths   |
| 57                       | Premiers! Council  | three-fifths   |
| 60                       | Reports by Premiers' Council   | three-fifths   |
| 61                       | Resolution of conflict   | three-fifths<br>(non justiciable)                      |
| 62                       | Disputes between governments   | two-thirds   |
| 63                       | Suspension of Provincial Governments   | two-thirds   |
| 66                       | Establishment in stages  | three-fifths   |
| 68                       | Three stages   | three-fifths   |
| 69                       | Initiative in establishment of Provincial Governments                                    | three-fifths   |
| 71                       | Implementing resolution to establish Provincial Governments                              | three-fifths<br>(non justiciable)                      |
| 72                       | Reports to Parliament on implementation  | three-fifths   |
| 74                       | Protection for local government bodies   | three-fifths   |
| 106                      | Review of Provincial Government provisions   | three-fifths   |
| 1                        | CHAPTER 11 - THE OMBUDSMAN COMMISSION  |  |
| 1<br>2                   | Establishment  | three-quarters   |
|                          | Composition  | two-thirds   |
| 3<br>4                   | Independence   | two-thirds   |
| 4                        | Ombudsman Commission Appointments Committee  | two-thirds   |

# CHAPTER 11 - THE OMBUDSMAN COMMISSION

| Recommendation Number | Subject   | Majority in National Parliament required for amendment |
|-----------------------|---|--|
| _                     | Qualifications of Chief Ombudsman   | two-thirds   |
| 5                     | •   | three-fifths   |
| 8                     | Salaries  | two-thirds   |
| 9                     | Non-abolition of offices  | two-thirds   |
| 10                    | Staff, facilities  Jurisdiction   | three-fifths   |
| 12 - 14               | Procedures and Powers   | three-fifths   |
| 15                    |   | three-fifths   |
| 18 - 19               | Investigation of complaints   | three-fifths   |
| 20 - 21               | Recommendations and their publication   | three-fifths   |
| 22<br>23              | Reports Disciplinary action against officials and   | three-fifths   |
| 26                    | leaders  Power to make rules and publish guidelines   | three-fifths   |
|                       | CHAPTER 12 - THE PUBLIC SERVICES  |  |
| 1 - 3                 | Public Services Commission  | two-thirds   |
| 5                     | Chairman of the Commission  | two-thirds   |
| 6 - 7                 | Powers of the Commission  | two-thirds   |
| 8(1)                  | Single national service   | two-thirds   |
| 8(2)                  | Appointment etc. of public officers to work with Provincial Government or Statutory Authroity | two-thirds**   |
| 9                     | Delegation of powers by P.S.C.  | two-thirds   |
| 10                    | General policy directives   | two-thirds   |
| 11                    | Annual report of P.S.C.   | three-fifths   |
| 12                    | Notification of vacancies   | three-fifths   |
| 13                    | Heads of Departments - appointments   | three-fifths   |
| 14                    | Senior appointments (Constitutional office-holders)   | three-fifths   |
| 17                    | Department responsible for management matters - establishment                                 | three-fifths   |
| 18 - 20               | Functions of Department   | three-fifths**   |
| 21                    | Annual Report of Department   | three-fifths   |
| 24 - 26               | Restriction on public servants' political activity  | three-fifths   |
|                       | CHAPTER 13 - THE DISCIPLINED FORCES   |  |
| 1                     | PNG Police Force  | two-thirds   |
| 2                     | Control of Police Force   | two-thirds   |
| 3                     | Commissioner of Police  | three-fifths   |
| 4                     | Senior appointments   | three-fifths   |
| 5                     | Functions of Police Force   | two-thirds   |
| 6                     | No other armies   | two-thirds   |
| 7                     | PNG Defence Force   | two-thirds   |
| 10                    | Control of Defence Force  | two-thirds   |
| 11                    | Commander of Defence Force  | three-fifths   |

# CHAPTER 13 - THE DISCIPLINED FORCES

| Recommendation<br>Number | Subject  | Majority of National<br>Parliament required<br>for amendment |
|--------------------------|--|--|
| 12                       | Senior military appointments                         | three-fifths   |
| 13                       | Secretary for Defence                                | three-fifths   |
| 14 - 15                  | Department of Defence                                | three-fifths   |
| 16                       | Functions of Defence Force                           | two-thirds   |
| 17                       | Active service outside PNG                           | two-thirds   |
| 18                       | PNG defined for defence purposes                     | two-thirds   |
| 19                       | Call-out   | three-fifths   |
| 20 - 21                  | Declaration of War                                   | two-thirds   |
| 23                       | Use of disciplined forces in cases of civil disorder | two-thirds   |
|                          | CHAPTER 14 - GENERAL                                 |  |
| 1                        | One man, one office - principle                      | two-thirds   |
| 2                        | Use of gender and number                             | two-thirds   |
| 3                        | Definition - Constitutional Office-holder            | two-thirds   |
| 4                        | Tenure - Constitutional Office-holder                | two-thirds   |
| 5                        | Reappointment - Constitutional Office-holder         | two-thirds   |
| 6                        | Oath or Affirmation                                  | two-thirds   |
| 7                        | Resignation  | two-thirds   |
| 8                        | Retirement   | three-fifths   |
| 9                        | Uncompleted work                                     | two-thirds   |
| 10                       | Salary and other conditions                          | two-thirds   |
| 11                       | Disqualifications                                    | two-thirds   |
| 12                       | Restrictions - Constitutional Office-holder          | two-thirds   |
| 13                       | Remova1  | two-thirds   |
| 14                       | Investigating tribunal                               | two-thirds   |
| 15                       | Suspension   | two-thirds   |
| 16                       | Acting Appointments                                  | two-thirds   |
| 17                       | Consultation   | two-thirds   |
| 18                       | Reports to Parliament                                | three-fifths   |
| 19                       | Control - citizen                                    | two-thirds   |
|                          | CHAPTER 15 - MISCELLANEOUS                           |  |
| 4(2)                     | Adoption of laws                                     | two-thirds   |
| 5                        | Preamble to Constitution                             | two-thirds   |
| 6                        | Name of the State                                    | absolute majority  |
| 7 - 8                    | Flag and emblem                                      | absolute majority  |
| 10                       | Sovereignty over natural resources etc.              | three-quarters   |
| 11                       | Ownership of land                                    | three-quarters   |

#### SCHEDULES

| Recommendation<br>Number | <u>Subject</u>  | Majority in National<br>Parliament required<br>for amendment         |
|--------------------------|---|--|
| First Schedule           | Foreign Investment Code   | Simple majority  |
| Second Schedule          | Division of Powers and Functions as between National and Provincial Governments | three-quarters<br>(Subject to<br>Recommendation 23<br>in Chapter 10) |
| This Schedule            | Recommendations for inclusion in the Constitution                               | three-quarters   |
| Fourth Schedule          | Forms of Oath (or affirmation)  | three-fifths   |

In determining the total membership of the National Parliament for the purposes of this Schedule, vacant seats in the National Parliament shall be counted.

No Act of Parliament shall be construed as altering this Constitution unless it is stated in the Act that it is an Act for that purpose.

<sup>\*</sup> The fraction given in respect of each recommendation is the fraction of the total membership of the National Parliament that must support a constitutional amendment of the particular recommendation for the amendment to be valid.

<sup>\*\*</sup> A general provision incorporating the substance of these recommendations should be included in the Constitution.

#### FOURTH SCHEDULE

#### FORMS OF OATH (OR AFFIRMATION) OF OFFICE

#### THE PRIME MINISTER'S OATH (OR AFFIRMATION)

Having been duly elected as the Prime Minister of the Independent State of Papua New Guinea

#### DO SWEAR (SOLEMNLY AFFIRM) AND PLEDGE MYSELF -

- to maintain the integrity of the Independent State of Papua New Guinea;
- to uphold the Constitution and be guided in the discharge of my official duties by the National Goals and Directive Principles incorporated in it;
- to work for the peace, progress, welfare and unity of the people of Papua New Guinea;
- to set principle above preferment;
- initiate fair policies and wisely manage the public affairs of Papua New Guinea in the best interests of its people;
- . not directly or indirectly to reveal such matters as are voted upon in the National Executive Council or otherwise come to my knowledge in the discharge of my duties and are committed to my secrecy as Prime Minister or as a Minister of the National Executive Council; and
- to act always in accordance with laws duly made under the Constitution,

So help me God

### THE DEPUTY PRIME MINISTER'S OATH(OR AFFIRMATION)

Having been appointed as the Deputy Prime Minister of the Independent State of Papua New Guinea

## DO SWEAR (SOLEMNLY AFFIRM) AND PLEDGE MYSELF -

- to maintain the integrity of the Independent State of Papua New Guinea;
- to uphold the Constitution and be guided in the discharge of my official duties by the National Goals and Directive Principles incorporated in it;
- . to assist the Prime Minister in the discharge of his functions;
- to work for the peace, progress, welfare and unity of the people of Papua New Guinea;
- to set principle above preferment;
- initiate fair policies and wisely assist in managing the public affairs of Papua New Guinea in the best interests of its people;
- . not directly or indirectly to reveal such matters as are voted upon in the National Executive Council or otherwise come to my knowledge in the discharge of my duties and are committed to my secrecy as Deputy (or Acting) Prime Minister or as a Minister of the National Executive Council; and
- to act always in accordance with laws duly made under the Constitution.
   So help me God

#### MINISTER'S OATH (OR AFFIRMATION)

Having been appointed Minister of the Independent State of Papua New Guinea

I DO SWEAR (SOLEMNLY AFFIRM) AND PLEDGE MYSELF -

- to maintain the integrity of the Independent State of Papua New Guinea;
- to uphold the Constitution and be guided in the discharge of my official duties by the National Goals and Directive Principles incorporated in it;
- to work for the peace, progress, welfare and unity of the people of Papua New Guinea;
- to set principle above preferment;
- initiate fair policies and wisely assist in managing the public affairs of Papua New Guinea in the best interests of its people;
- not directly or indirectly to reveal such matters as are voted upon in the National Executive Council or otherwise come to my knowledge in the discharge of my duties and are committed to my secrecy as a Minister of the National Executive Council; and
- to act always in accordance with laws duly made under the Constitution.

So help me God

# SPEAKER'S OATH (OR AFFIRMATION)

Having been duly elected as the Speaker of the National Parliament of the Independent State of Papua New Guinea

Τ

DO SWEAR (SOLEMNLY AFFIRM) AND PLEDGE MYSELF -

- to maintain the integrity of the Independent State of Papua New Guinea;
- to uphold the Constitution and be guided in the discharge of my official duties by the National Goals and Directive Principles incorporated in it;
- to give a fair hearing to every Member of the National Parliament;
- to set principle above preferment;
- not directly or indirectly to reveal such matters as come to my knowledge in the discharge of my duties and are committed to my secrecy as Speaker; and
- to act always in accordance with laws duly made under the Constitution and with the Standing Orders and conventions of Parliament.

So help me God

#### DEPUTY SPEAKER'S OATH (OR AFFIRMATION)

Having been duly elected as the Deputy Speaker of the National Parliament of the Independent State of Papua New Guinea

#### I DO SWEAR (SOLEMNLY AFFIRM) AND PLEDGE MYSELF -

- to maintain the integrity of the Independent State of Papua New Guinea;
- to uphold the Constitution and be guided in the discharge of my official duties by the National Goals and Directive Principles incorporated in it;
- . to assist the Speaker in the discharge of his duties;
- to give a fair hearing to every Member of the National Parliament;
- to set principle above preferment;
- not directly or indirectly to reveal such matters as come to my knowledge in the discharge of my duties and are committed to my secrecy as Deputy Speaker; and
- to act always in accordance with laws duly made under the Constitution and with the Standing Orders and conventions of Parliament.

So help me God

## MEMBER OF NATIONAL PARLIAMENT'S OATH (OR AFFIRMATION)

Having been duly elected as a Member of the National Parliament of the Independent State of Papua New Guinea

Ι

#### DO SWEAR (SOLEMNLY AFFIRM) AND PLEDGE MYSELF -

- to maintain the integrity of the Independent State of Papua New Guinea;
- to uphold the Constitution and be guided in the discharge of my official duties by the National Goals and Directive Principles incorporated in it;
- propose, support or enact just laws in accordance with the Constitution;
- . to set principle above preferment;
- to act always in accordance with laws duly made under the Constitution and with the Standing Orders and conventions of Parliament.

So help me God

### CONSTITUTIONAL OFFICE-HOLDER'S OATH(OR AFFIRMATION)

Having been duly appointed as a Constitutional Office-holder of the Independent State of Papua New Guinea

I DO SWEAR (SOLEMNLY AFFIRM) AND PLEDGE MYSELF -

- to maintain the integrity of the Independent State of Papua New Guinea;
- to uphold the Constitution and be guided in the discharge of my official duties by the National Goals and Directive Principles incorporated in it;
- to faithfully perform the functions of my office without fear or favour, affection or ill-will;
- . to act always in accordance with laws duly made under the Constitution.

So help me God

# APPENDIX A

# PART I

# RECORD OF ITINERARY OF COMMITTEE'S INTERNAL MEETINGS

|       | Date of Meeting         | Place        |
|-------|-------------------------|--------------|
| 1972. | 6 - 7 September         | Port Moresby |
|       | 5 - 6 October           | Port Moresby |
|       | 31 October - 3 November | Port Moresby |
|       | 15 November             | Port Moresby |
|       |                         |              |
| 1973. | 22 - 31 January         | Port Moresby |
|       | 6 - 16 February         | Port Moresby |
|       | 28 February             | Port Moresby |
|       | 7 March                 | Port Moresby |
|       | 22 - 30 March           | Port Moresby |
|       | 11 - 17 April           | Port Moresby |
|       | 30 April - 10 May       | Port Moresby |
|       | 15 - 17 May             | Port Moresby |
|       | 21 June                 | Port Moresby |
|       | 28 June                 | Port Moresby |
|       | 5 July                  | Port Moresby |
|       | 29 August               | Port Moresby |
|       | 8 - 17 October          | Port Moresby |
|       | 23 October - 3 November | Port Moresby |
|       | 10 - 19 December        | Port Moresby |
|       |                         |              |
| 1974. | 7 - 18 January          | Port Moresby |
|       | 4 - 15 February         | Port Moresby |

Committee met continuously from March 18 to end of May 1974 in Port Moresby.

Joint Executive Council and Constitutional Planning Committee meetings held in Port Moresby during which time the draft chapters of the Committee's Final Report were discussed:

| 1974. | 26 - 28 March | Exec. Council Conference<br>Room, Konedobu. |
|-------|---------------|---|
|       | 8 - 9 April   | Exec. Council Conference<br>Room, Konedobu. |
|       | 21 April      | Exec. Council Conference                    |

# PART II

# TOUR ITINERARY OF THE COMMITTEE

The whole Committee was divided into two groups - Group A and Group B for the tour of the country.

# Public Meetings

| Date of Meeting | Place     | Group      |
|-----------------|-----------|------------|
| 28 May, 1973    | Talasea   | A          |
| •               | Kandrian  | В          |
|                 | Kimbe     | A & B      |
| 29 May, 1973    | Hoskins   | В          |
|                 | Mosa      | · <b>A</b> |
| 30 May, 1973    | Taskul    | A          |
|                 | Namatanai | В          |
|                 | Kavieng   | A & B      |
| 31 May, 1973    | Kavieng   | A & B      |
|                 | Lorengau  | A & B      |
| 1 June, 1973    | Lorengau  | A & B      |
|                 | Wewak     | A & B      |
| 2 June, 1973    | Ambunt i  | A          |
|                 | Yangoru   | В          |
| 3 June, 1973    | Angoram   | A          |
|                 | Maprik    | В          |
| 4 June, 1973    | Wewak     | A & B      |
| 5 June, 1973    | Amanab    | A          |
|                 | Telefomin | В          |
| 6 June, 1973    | Vanimo    | A          |
|                 | Nuku      | В          |
| 7 June, 1973    | Aitape    | A          |
|                 | Lumi      | В          |
| 8 June, 1973    | Madang    | A & B      |
| 9 June, 1973    | Bogia     | A          |
|                 | Saidor    | В          |
| 10 June, 1973   | Aiome     | A          |
|                 | Bundi     | В          |
|                 | Karkar    | В          |
| 20 June, 1973   | Kwikila   | A          |
|                 | Kupiano   | В          |
| 27 June, 1973   | Bereina   | A          |
|                 | Tapini    | В          |
| 16 July, 1973   | Alotau    | A          |
|                 | Losuia    | В          |
| 17 July, 1973   | Bwagaoia  | A          |
|                 | Esa'ala   | В          |
|                 | ,         |            |

# Public Meetings

| Date of Meeting | Place                        | Group |
|-----------------|------------------------------|-------|
| 18 July, 1973   | Samarai                      | A     |
|                 | Rabaraba                     | B     |
| 19 July, 1973   | Tufi                         | A     |
|                 | Kokoda                       | В     |
|                 | Popondetta                   | A & B |
| 20 July, 1973   | Popondetta                   | A & B |
|                 | Daru                         | A & B |
| 21 July, 1973   | Nomad                        | A     |
|                 | Kiunga                       | В     |
|                 | Lake Murray                  | В     |
| 22 July, 1973   | Balimo                       | Α     |
|                 | Morehead                     | В     |
| 23 July, 1973   | Kikori                       | A     |
|                 | Kerema                       | В     |
| 24 July, 1973   | Ihu                          | Α     |
| 26 July, 1973   | Buin                         | A     |
|                 | Boku                         | Α     |
|                 | Buka                         | В     |
|                 | Torokina                     | В     |
| 27 July, 1973   | Wakunai                      | A     |
|                 | Malai                        | В     |
|                 | Arawa                        | A & B |
| 28 July, 1973   | Molop (Duke of York Islands) | A     |
|                 | Palmalmal (Pomio)            | В     |
| 29 July, 1973   | Rabaul                       | A     |
|                 | Matupit                      | В     |
| 30 July, 1973   | Kokopo                       | A     |
|                 | Toma                         | В     |
| 5 August, 1973  | Kaiapit                      | A & B |
| 6 August, 1973  | Lae (Town)                   | A     |
|                 | Balob Teachers College       | В     |
| 7 August, 1973  | Butibum                      | A     |
|                 | Uni. of Technology           | В     |
| 8 August, 1973  | Kainantu                     | A     |
|                 | Marawaka                     | В     |
| 9 August, 1973  | Okapa                        | A     |
|                 | Lufa                         | В     |
| 10 August, 1973 | Asaro                        | A     |
|                 | Henganofi                    | В     |
|                 | Goroka (Town)                | A     |
|                 | Goroka Teachers College      | В     |
| 11 August, 1973 | Gumine                       | A     |
|                 | Chuave                       | В     |

# Public Meetings

| Date        | of Meeti | ing      | Place                 | Gro | up |   |
|-------------|----------|----------|-----------------------|-----|----|---|
| 11          | August,  | 1973     | Sinasina              | В   |    |   |
| 12          | August,  | 1973     | Kerowagi              | A   |    |   |
|             |          |          | Gembog1               | В   |    |   |
| 13          | August,  | 1973     | Kundiawa              | A   | &  | В |
| 14          | August,  | 1973     | Laiagam               | A   |    |   |
|             |          |          | Wabag                 | В   |    |   |
| 15 <i>I</i> | August,  | 1973     | Baiyer                | A   |    |   |
|             |          |          | Minj                  | В   |    |   |
| 16          | August,  | 1973     | Tambul                | A   |    |   |
|             |          |          | Tabibuga              | В   |    |   |
|             |          |          | Mt. Hagen             | A   | &  | В |
| 17          | August,  | 1973     | Mt. Hagen             | A   | &  | В |
| . 18 A      | August,  | 1973     | Koroba                | A   |    |   |
|             |          |          | Tari                  | В   |    |   |
| 20 /        | August,  | 1973     | Pangia                | A   |    |   |
|             |          |          | Ialibu                | В   |    |   |
| 21 /        | August,  | 1973     | Nipa                  | A   |    |   |
|             |          |          | Kagua                 | В   |    |   |
|             |          |          | Mendi                 | A   | &  | В |
| 17 5        | Septembe | er, 1973 | Koki                  | A   |    |   |
|             |          |          | Hanuabada             | В   |    |   |
| 19 8        | Septembe | er, 1973 | Bomana Police College | A   |    |   |
|             |          |          | Murray Barracks       | В   |    |   |
| 22 8        | Septembe | er, 1973 | Malalaua              | A   |    |   |
|             |          |          | Sogeri                | В   |    |   |
| 23 8        | Septembe | er, 1973 | Hohola                | A   |    |   |
|             |          |          | Kila Kila             | .B  |    |   |
| 24 8        | Septembe | er, 1973 | University of P.N.G.  | A   | &  | В |
| 30 S        | Septembe | er, 1973 | Finschaffen           | A   | &  | В |

#### APPENDIX B

# PART I

#### WRITTEN SUBMISSIONS RECEIVED BY COMMITTEE

The following Discussion Groups and District Organization made written submissions to the Committee and expressed views at the public meetings it held throughout the country.

#### DISCUSSION GROUPS

In most cases, the name of the person who chaired the majority of meetings of a particular Discussion Group is given. Where no chairman's name appears this is usually because there was a rotating chairman, different members of the group having taken a turn. In some groups, the meetings were chaired by the Discussion Group's adviser.

#### 1. Bougainville District

# Members of the Co-ordinating Committee of the Bougainville Special Political Committee

Henry Moses - Kieta Area and Chairman of Finance Committee
Michael Poowa - Buin Area
Moses Havini - Buka Area
John Dumit - Panguna Mungkas Association
Peter Sissiou - Panguna Mungkas Association
Leo Hannett - Overall Chairman of Bougainville Special

Political Committee

#### Members of Bougainville Special Political Committee

Samuel Kariup Buka Council Hamao Tato Buka Council Hahalis Welfare Association - Buka John Teosin Francis Borepiri Kunua Area John Rivieviri Kereaka Area Nissan Island Albert Hannett Clement Dana Teop-Tinputz Council Samson Purupuru Teop-Tinputz Council Wakunai Council John Kungkam Wakunai Council Simon Putu Eivo Council Fabian Tonepa John Dakeni Kieta Council Peter Teona Napidakoe Navitu Busiba Association Luke Kankana Buin Council Aloysius Noga Mathias Wape Buin Council Buin Council Andrew Komoro Tony Anagu Siwai Council Siwai Council Thomas Sipana Pikei Christian Customary Association Abraham Sapuruku Paul Kaile Bana Council Rupina Moi Carterets - Tasman - Mortlocks - Nuguria Nicholas Pita Mungkas Association - Port Moresby Branch Simon Tania Mungkas Association - Lae Branch Torokina Area Joseph Tatsi Raphael Niniku Arawa Village Leader

## Ex Officio Members of the Bougainville Special Political Committee

Fr John Momis - M.H.A., Deputy Chairman of C.P.C.
Raphael Bele - M.H.A.
Paul Lapun - M.H.A., Minister for Mines and Energy
Donatus Mola - M.H.A., Minister for Health

#### 2. Central District: Discussion Groups

Sogeri

Mr Joseph Loi, Chairman, 20 members

Parı

Mr Nou Lou, Chairman, 20 members

Barakau

Mr Tamarua Mahuta, Chairman, 20 members

Bakoidu

Mr Allan Baupua, Chairman, 32 members

Phitana

Mr Kaipa Aitsi, Chairman, 20 members

Bereina (Town)

Mr Francis Avae, Chairman, 20 members

Waima

Mr Wapura Tipura, Chairman, 26 members

Kupiano (West Coast)

Mr Cliff Ioramie, Chairman, 16 members

Magarida (East Coast)

Mr Cliff Ianamu, Chairman, 16 members

Abau Mainland Boru Area

Mr Billy Dange, Chairman, 8 members

Hood Point Ward

Mr Alec Renage, Chairman, 21 members

Kwikila - Sinavai Ward

Mr Siburu Maina, Chairman, 30 members

<u>Kwikila</u> - Sinaugoro Ward

Mr Gaiani Vegofi, Chairman, 2 members

Kwikila - Baravai Ward

Mr Gamoga Agorabi, Chairman, 2 members

Tapini Station

Mr Mark Eriko, Chairman, 20 members

<u>Guari Area</u>

Mr Francis Koito, Chairman, 21 members

Auga Area

20 members

Porebada

Mr Isaiah Oda, Chairman, 28 members

Koki

Mr Ulea Aume, Chairman, 29 members

Lea Lea

Mr Vagi Auda, Chairman, 25 members

Roro

Mr David Warupi, Chairman, 26 members

North Mekeo

Mr Andrew Ain'au, Chairman, 20 members

Kivori

Mr Aeava Aia, Chairman, 6 members

Kupiano

Mr Keraco Lua, Chairman, 24 members

Cape Rodney

10 members

Abau

Mr M. Sama, Chairman, 20 members

Abau (Nemea Association)

Mr Moses Anai, Chairman, 11 members

Kwikila - Lahara Ward

Mr Bou Taunakekei, Chairman, 25 members

Kwikila - K.A.L. Ward

Mr Ila Ere, Chairman, 25 members

<u>Kwikila</u> - Godu Ward

Mr Dirona Abe, Chairman, 2 members

Vetapu Area

Mr Damien Korukuau, Chairman, 21 members

Tapini Council

Mr Kaga Lauva, Chairman, 34 members

Wotape Station

Mr Daniel Kauto, Chairman, 20 members

Aroma Coast

Mr Kenneth Ila, Chairman, 30 members

Central District Liaison Committee, Mr R. Galloway, Chairman, 20 members

Government Liaison Officer: Mr D.R. Hoskins

Mr Marele Lekanamo

3. Chimbu District: Discussion Groups

Nomane

Kilau

Doliba

Mr Biral, Chairman

Gumine

Dirima Omkolai

Gembogl Womatne

Mr Aina, Chairman

Goglme Kanggiri Mr Boni Kolkia, Chairman

Kewamug1 Kerowagi
Mr Danga Bonma, Chairman

Gag1 Mingende

Kup Bi

<u>Agle</u> <u>Terabona</u>

Au'un Ayalungua

Wandi Segima

Koge Iabakog1 Iabakog1

Karimui

Mr Kumba Woyou, Chairman Mr Kuri Mori, Chairman

Sirikoge Elimbari

Beromo Karowiri

Mr Wai Bandi, Chairman

<u>Movi</u> <u>Nambaiyufa</u>

Wongoi Boromil

Chimbu District Liaison Committee, Mr Siwi Kurondo, Chairman, 22 members

Government Liaison Officer: Mr Joseph A. Baker

Mr M. Nombri

## 4. East New Britain District: Discussion Groups

Rabaul (Town) Rabaul (Warkurai Ni Gunan)

Mr Kiale Pilangi, Chairman, 47 members Mr Beniona Lulupa, Chairman, 35 members

vunamami Lassul Bay

Mr I. Metaliu, Chairman, 31 members Mr Davit, Chairman, 20 members

Mr William Tokalai, Chairman, 20 members Mr Elias Rarau, Chairman, 26 members

"IIIIam lokalal, Challman, 20 members Fir Elias Karau, Challman, 20 members

Mr Pamel Palangat, Chairman, 37 members

Mr M. Fidelis, Chairman, 20 members

Livuan

Mr Joshua Towartovo, Chairman, 42 members

Pomio (Urban)

Mr Gabriel Liton, Chairman, 20 members

Extended Mengen

Mr Michael Masi, Chairman, 38 members

Mamusi (1)

Mr Anton Loloma, Chairman, 44 members

Melkoi

Mr Teteuiok Raphael, Chairman, 39 members

Extended Kol

Mr Thomous Tokile, Chairman, 39 members

Duke of Yorks

Mr Toraun Bilinai, Chairman, 58 members

West Mengen

Mr Mologarukia, Chairman, 41 members

East Mengen

Mr Tovlon, Chairman, 37 members

Mamusi (2)

Mr Lolasongonmane, Chairman, 41 members

Kol

Mr Leo Masing, Chairman, 40 members

Wide Bay

Mr Julius Taiul, Chairman, 27 members

East New Britain District Liaison Committee, Mr Oscar Tammur, M.H.A., Chairman, 29 members

Government Liaison Officer: Mr W.R. Paterson

#### 5. East Sepik District: Discussion Groups

Wewak-But

Mr Herman Beri, Chairman, 22 members

Keram

Mr Ali Kau, Chairman, 20 members

Gaui

Mr Nyaga, Chairman, 24 members

Saussia

Mr Beibe Yembanda, Chairman, 22 members

Wosera

Mr John Matik, Chairman, 20 members

Mapril

Mr Stephen Walunni, Chairman, 24 members

Ambunti

Mr Naui Sauinambi, Chairman, 28 members

Dreikikir

Mr Pibiah Lapa, Chairman, 26 members

Angoram

Mr Daniel Guren, Chairman, 25 members

Yangoru

Mr Thomas Wakimbangu, Chairman, 24 members

East Sepik District Liaison Committee, Mr Bernard Karundi, Chairman, 26 members

Government Liaison Officer: Mr L. Hart

## 6. Eastern Highlands District: Discussion Groups

Goroka English

Mr Lindsay Fettel, Chairman, 11 members

Goroka Unggai (1)

Mr Limbuna Lo'apei, Chairman, 7 members

Goroka Lowa (1)

Mr Atau Waukave, Chairman, 8 members

Goroka Lowa (3)

Rev. Joe Somogau, Chairman, 4 members

Goroka Benabena (2)

Mr Ifutawa, Chairman, 11 members

Goroka Asaro (2)

Mr Sindaure, Chairman, 13 members

Goroka Pidgin

Mr Bobbie Bujie, Chairman, 8 members

Goroka Unggai (2)

Mr Dowae Kafi'e, Chairman, 11 members

Goroka Lowa (2)

Mr John Akunai, Chairman, 25 members

Goroka Benabena (1)

Mr Nagonaro Nagamiso, Chairman, 25 members

Goroka Asaro (1)

Mr Vincent Kongifo, Chairman, 38 members

Goroka Asaro (3)

Mr Ombo Momba, Chairman, 8 members

Goroka(Watabung)

Mr Kia-Fetone, Chairman, 12 members

Heganofi (Dunantina) Mr Sununku Krokie, Chairman, 20 members

Kainantu (Agarabi)

Mr Koni, Chairman, 30 members

Kainantu (Kamano) (2)

Mr Barau, Chairman, 15 members

Kainantu (Tairora)

Mr Iria, Chairman, 22 members

Kainantu (Obura Station)

Mr Onamauta Beibe, Chairman, 8 members

Okapa (Gimi)

Mr Niniba, Chairman, 10 members

Okapa (Auyana)

Mr Wanemera, Chairman, 10 members

Okapa (South Fore)

Mr Puka, Chairman, 10 members

Lufa (Labogai & Unavi)

Mr Kariame Ekema, Chairman, 18 members

Heganofi(Kafetina)

Mr Zuben Kinabe, Chairman, 20 members

A

Heganofi(Fayantina)
Mr Kangeto Yabise, Chairman, 20 members

Kainantu (Kamano) (1)

Mr Agusave, Chairman, 18 members

Kainantu (Gadsup)

Mr Awito, Chairman, 28 members

Kainantu (Obura)

Mr Wesley, Chairman, 20 members

Wonenara (Marawaka)

Mr Kugindame, Chairman, 5 members

Okapa Station

Mr India Kado, Chairman, 13 members

Okapa (North Fore)

Mr Ateya, Chairman, 10 members

Okapa (Keigana-Kanite)

Mr Famane, Chairman, 10 members

Lufa (Yagaria)

Mr Kotomi, Chairman, 15 members

Eastern Highlands District Liaison Committee, Mr B. Borok, Chairman, 23 members

Government Liaison Officer: Mr P. Gitua

Gulf District: Discussion Groups

Kerema (Town)

Mr George Kakaito, Chairman, 19 members

Kaipi Council

Mr John Karu Karu, Chairman, 14 members

Thu Station

Mr Meka Lareory, Chairman, 10 members

Mr Fo'o Karu Karu, Chairman, 20 members

Mr Jephet Wawe, Chairman, 23 members

Mr Henry Arisa, Chairman, 8 members

Kerema HS

Mr Maiu Ere, Chairman, 20 members

Malalaua Station

Mr Anthony Sirea, Chairman, 22 members

East Kerema

Mr Laho Karukaru, Chairman, 23 members

Korimiri

Mr William Hape, Chairman, 16 members

Baimuru Station

Mr Veira Avae, Chairman, 6 members

Mr Peter Kasau, Chairman, 9 members

Kerema Bay LGC

Mr Robin Borojuna, Chairman, 14 members

Gulf District Liaison Committee, Mr Tom Koraea, Chairman, 16 members

Government Liaison Officer: Mr Vigini Loa

#### Madang District: Discussion Groups 8.

Madang (Town)

Mr Kauma Ariku, Chairman, 41 members

Sumgilbar Mr Gauwi Ahabe, Chairman, 20 members

Mr Usisip Dumenip, Chairman, 18 members

Mr Ahilo Gurek, Chairman, 20 members

Arabaka

Mr Wowai, Chairman, 20 members

Mr John Bareng, Chairman, 20 members

Mr Gideon Awalen, Chairman, 20 members

Mr Tibong, Chairman, 18 members

Mr Bulo Milanog, Chairman, 12 members

Mr Loreapo Mai, Chairman, 20 members

Naho-Rawa

Mr J. Naingau, Chairman, 13 members

Josephstaal

Mr Akive Arong, Chairman, 18 members

Rai Coast

Mr Mafuk Gainda, Chairman, 27 members

Astrolabe Bay

Mr Gao Gabilei, Chairman, 14 members

Simbai

Mr Miuk Daniel, Chairman, 24 members

Saidor

Mr Russel Maob, Chairman, 26 members

Madang District Liaison Committee, Mr Bato Bultin, Chairman, 21 members

Government Liaison Officer: Mr R.S. Willis

#### Manus District: Discussion Groups 9.

Mouklen

Mr Molean Pochon, Chairman, 21 members

Timoenai

Mr Bernard Selan, Chairman, 24 members

Mr Malai Pokayou, Chairman, 30 members

Mr Kanu Same, Chairman, 24 members

Mr Joe Tiliu, Chairman, 20 members

Mr Kombil Liomui, Chairman, 22 members

Lorengau

Mr Peter Kailou, Chairman, 27 members

Manus District Liaison Committee, Mr D. Ashton, Chairman, 13 members

Government Liaison Officer: Mr Herman Pau

# 10. Milne Bay District: Discussion Groups

Samarai

5 members

Basilaki & Engineer Group

6 members

Daga Council Area

3 members

Normanby

4 members

Dobu

4 members

Duau Council Area

6 members

Goodenough Council Area

Kiriwina Council Area 15 members

5 members

Misima

9 members

Sudest

3 members

Maramatana Council Area

6 members

Tavara Council Area

8 members

Suau Council Area 6 members

Weraura Council Area (1)

5 members

Deboyne

4 members

Makamaka Council Area

6 members

Murua Council Area

3 members

Eialiba Council Area

6 members

West Fergusson Council Area

6 members

Weraura Council Area (2)

7 members

Milne Bay District Liaison Committee, Mrs S. Baloiloi, Chairman, 11 members

Government Liaison Officer: Mr L. Pochei

11. Morobe District: Discussion Groups

Mr Yanduk, Chairman, 13 members

Mr Capnadking, Chairman, 15 members

Kaya (2)

Mr Steven, Chairman, 20 members

Mr Rukunjinga, Chairman, 10 members

Mr Bintau, Chairman, 18 members

Mr Bombium, Chairman, 21 members

Salamaua South

Mr Kaiputung, Chairman, 23 members

Mr Kaisi, Chairman, 26 members

Mr Tapieng Mauir, Chairman, 17 members

Watut

Mr Yakam, Chairman, 20 members

Mr Rauke Gam, Chairman, 23 members

Gold Mine

Mr Sadi, Chairman, 13 members

Sialum

Mr Beo, Chairman, 20 members

Lae Women's

Mrs Stassord, Chairman, 23 members

Mr Betonuka, Chairman, 21 members

Kaya (1)

Mr Kepi, Chairman, 25 members

Balob T.C.

Mr Hotzea, Chairman, 30 members

Biangai

Mr Kesebu, Chairman, 11 members

Pindiu

Mr Simongi, Chairman, 11 members

Deinzer Hill

Mr Jacob, Chairman, 22 members

Derim & Yalumet

Mr Dameng, Chairman, 13 members

Siassi Isle

Mr Wesley, Chairman, 10 members

Mr Bewa Nomi, Chairman, 28 members

Mr Lotto Elisa, Chairman, 12 members

Mumeng

Mr Base, Chairman, 14 members

Menyamya

Mr Masama, Chairman, 20 members

Mr Geibob, Chairman, 30 members

Indagen & Konge

Mr Enareka, Chairman, 16 members

Kasanombe

Mr Karea Suanga, Chairman, 10 members

Kaimanga

Mr Timon Amol, Chairman, 10 members

Mid-Waria

Mr Kobubu, Chairman, 18 members

Kua

Mr Okaviong, Chairman, 18 members

Kowai

Mr Kami Pore, Chairman, 14 members

Upper Waria (Onno)

Mr Kala, Chairman, 13 members

Wantoat

Mr Yomsa Tahu, Chairman, 26 members

Kunimaipa

Mr Peter, Chairman, 10 members

Morobe District Liaison Committee, Mr G. Smith, Chairman, 24 members

Government Liaison Officer: Mr J.A. Cummins

12. New Ireland District: Discussion Groups

Lavongai (1)

Mr Sandi Tito, Chairman, 22 members

Lavongai (2)

Mr Sandi Tito, Chairman, 20 members

Lavongai (3)

Mr Pasinganpin Vatputukan, Chairman, 29 members

Lavongai (4)

Mr Vilaivilai Posopilok, Chairman, 29 members

Tanga

Mr John Tobampos, Chairman, 25 members

Lambon

Mr Alois Todave, Chairman, 32 members

Anir

Mr Francis Neatele, Chairman, 22 members

Kara-Nalik

Mr Daniel Bokap, Chairman, 30 members

Namatanai

Mr Gabriel Toboke, Chairman, 30 members

Noats1

Mr Bart Bibius, Chairman, 31 members

Tikana Rural (Female)

Mrs Apelonia Sochozel, Chairman, 20 members

Djaul (1)

Mr Bart Dongan Kalek, Chairman, 19 members

Kavieng Town (Male)

Mr Adolf Sanian, Chairman, 30 members

<u>Kavieng Town</u> (Female)

Mrs Apelonia Sochozel, Chairman, 28 members

Djaul (2)

Mr Michael Pajen, Chairman, 22 members

11gak

Mr Alfred Togapi, Chairman, 33 members

Mandak

Mr Paulo Dori, Chairman, 30 members

Barok

Mr Vigo Moren, Chairman, 30 members

Mapua-Tabar

Mr Anton Waket, Chairman, 30 members

Manga

Mr Kaminiel Atai, Chairman, 28 members

Lihir

Mr John Asika, Chairman, 26 members

Mussau-Emira (South Coast)

Mr Aren Kiep, Chairman, 24 members

Mussau-Emira (North Coast)

Mr Peter Tuitei, Chairman, 23 members

New Ireland District Liaison Committee, Mr Jack Bagita, Chairman, 21 members

Government Liaison Officer: Mr E. Amos

Mr G.R. Burfoot

13. Northern District: Discussion Groups

Ioma (1)

<u>Ioma</u> (2)

Tufi (1) Pongani Tufi (2) <u>Afore</u> Ilimo Gona Kokoda (1) Kokoda (2) Kokoda (3) Managalase Waseta Popondetta Emo Togahau Ajoro Inonda Dea Kiorota Oro Bay Hohorita Northern District Liaison Committee, Mr Cedric Tabua, Chairman, 14 members Government Liaison Officer: Mr C.J. Tabua 14. Southern Highlands District: Discussion Groups Kagua (1) Poroma LGC Mr Yano Belo, Chairman, 29 members Mr Esup, Chairman, 9 members Mendi Vocational School Mr Waya Tabi, Chairman, 33 members Mr Itaki Moo, Chairman, 36 members Pangia (1) Wesleyan Mission Mr Kiboi Wanu, Chairman, 21 members Mr R. Akers, Chairman, 14 members Lutheran Mission Tiripini Catechist Training Centre, Kumin Mr Hermann Lutschewitz, Chairman, 11 members Mr Simon Pakol, Chairman, 18 members Capuchin Mission Det Capuchin Mission Catechists Mr Paroma, Chairman, 14 members Mr Mark Yeo, Chairman, 38 members Lai Valley (1) Margarima Mr Posu, Chairman, 12 members Mr Haruru Kilap, Chairman, 30 members Tari High School Ialibu Mr Luke Aipu, Chairman, 21 members Mr James Waia, Chairman, 34 members St. Paul College Lai Valley (2) Mr Hongone, Chairman, 25 members Mr Robert Temo, Chairman, 35 members Mendi Rural Mr Tubiri Wagep, Chairman, 31 members Mr Esup, Chairman, 24 members Pimaga (Lake Kutubu) Pangia (2) Mr Hamabo Kuri, Chairman, 12 members Mr Koke Itua, Chairman, 30 members

Mr Joe Molu, Chairman, 30 members

Kagua (2)

Mr Mata Mura, Chairman, 30 members

Southern Highlands District Liaison Committee, Mr Pasu Ank, Chairman, 22 members

Government Liaison Officer: Mr J. Duffield

#### 15. West New Britain District: Discussion Groups

Gasmata

Mr Henry Kukubak, Chairman, 28 members

<u>Arawe</u>

Father Giles, Chairman, 16 members

Bariai

Mr Thomas Mande, Chairman, 28 members

Kombe

Mr John Malagisa, Chairman, 31 members

Bali

Mr Michael Bambai, Chairman, 17 members

Kavugara

Mr Joseph Tuka, Chairman, 25 members

Hoskins

Mr Jerry Navoge, Chairman, 21 members

Buvussi

Mr Peter Mage, Chairman, 16 members

Wasilau-Silanga

Mr Soa Ubia (MBE), Chairman, 31 members

Ulamona

Mr Joseph Maela, Chairman, 28 members

Kandrian

Mr Thomas Malis, Chairman, 26 members

Kaliai

Father Lucas, Chairman, 26 members

Kilengi-Lollo

Mr Nasangeoa John, Chairman, 29 members

<sup>r</sup>alasea

Mr Bernard Bulosambu, Chairman, 25 members

Witu

Mr Rondi Jack, Chairman, 15 members

Kimbe

Mr Adelbert Alois, Chairman, 20 members

Mosa

Mr Daniel Tenakanai, Chairman, 13 members

Hoskins (East)

Mr Robinson Kadir Kali, Chairman, 22 members

Ewasse

Mr Isimel Saua, Chairman, 34 members

West New Britain District Liaison Committee, Mr M.W. Brightwell, Chairman, 16 members

Government Liaison Officer: Mr M.J. Bassett

#### 16. West Sepik District: Discussion Groups

Telefomin

Mr Tuvi, Chairman, 22 members

Sissano

Mr Suye Waimo, Chairman, 26 members

Aitape (2)

Mr James Tawe, Chairman, 27 members

Lumi

Mr Tom Kawa, Chairman, 23 members

Nuku

Mr Bernard Kuam, Chairman, 23 members

Imonda

Sgt. Manigoli, Chairman, 29 members

Amanab

Mr Giaman Barin, Chairman, 22 members

Ulau

Mr Stephen Palwol, Chairman, 12 members

Aitape (1)

Mr Sawena Aingak, Chairman, 15 members

Edwaki

Mr Litibagi Aruo, Chairman, 30 members

Oksapmin

Mr J. Samol, Chairman, 27 members

Bewani

Mr Freddie Veno, Chairman, 17 members

Wutung

Mr Paul Sireh, Chairman, 20 members

Yangkok

Mr Gabriel Saisai, Chairman, 20 members

Wassisi

Mr Stephen Falo, Chairman, 26 members

Seim

Mr Bernard Birei, Chairman, 28 members

Eliptamin

Mr Diyos Fakasimnok, Chairman, 20 members

Vanimo (Town)

Mr Boltu Sut, Chairman, 16 members

Green River

Mr Gowi Sarifo, Chairman, 18 members

Vanimo (Rural)

Mr Wegra Kenu, Chairman, 8 members

West Sepik District Liaison Committee, Mr G. Panao, Chairman, 21 members

Government Liaison Officer: Mr S.R. Pearson

17. Western District: Discussion Groups

Lake Murray (Maka)

Mr Padawa Keli, Chairman, 15 members

Lake Murray (Bosset)

16 members

Lake Murray (Boboa)

Mr S. Auta, Chairman, 26 members

Binaturi

44 members

East Kiwai

Mr Nauku Iacobo, Chairman, 30 members

Daru Island

29 members

West Kiwai

Mr Arusa Pude, Chairman, 30 members

Fly River Area

Mr Gaga Dumala, Chairman, 18 members

Bamu

Mr Gogusa Batawi, Chairman, 18 members

Upper Aramia

Mr Maitona Wagola, Chairman, 16 members

Morehead (1)

Mr Francis Evara, Chairman, 18 members

Morehead (2)

Mr Aniba Bunai, Chairman, 28 members

Morehead (3)

Mr Karao, Chairman, 30 members

Ningerum

19 members

Kiunga (1)

17 members

Kiunga (2) 19 members

Nomad

Mr Edgar David, Chairman, 15 members

Western District Liaison Committee, Mr Benson Gegeyo, Chairman, 15 members

Government Liaison Officer: Mr M. Younger

Mr M. 10unger

Mr W.M.D. Pell

18. Western Highlands & Enga Districts Discussion Groups

Hagen (Urban)

Rabiamul

Kagamuga

Ogga (Wurup)

Mr Thomas Kegependi, Chairman

Anglimp

Ex-Servicemen

Nebilyer

Tambul

Nunga

Muglamp

Mr Nori Kume

A/15

Kot na

Kumdi

Laga

Irelya Mr C. Miok, Chairman Sakarip

Wara Minyamba

Muritika

Kompiam

Pogera

Keplam

<u>Minj</u>

<u>Kudjip</u> Mr Ambra Ning, Chairman

Tabibuga Mr Melchoir Ganam, Chairman

Kol

Bukapena

Laploabo

Wabag (Urban)

Mr Pius Poss, Chairman

Sikero

Wapenamanda (Urban)

Tsak Raiakama

Mr Rasaka Korao, Chairman

Laiagam (Urban)

Surunki

Kandep

Mr Torp Mare, Chairman

Kerowil

Kugmar1

Nondug1

Koinambe

Shurunki

Western Highlands District Liaison Committee, Mr L.J. Doolan, Chairman, 17 members

Government Liaison Officer: Mr. B.M. Koe

### PART II

# WRITTEN SUBMISSIONS FROM INDIVIDUALS, GROUPS, ORGANIZATIONS AND INSTITUTIONS

#### (OTHER THAN OFFICIAL DISCUSSION GROUPS)

#### Name

Mr Sasa Utrima

Mr Francis S. Tom

Mr John Lapanpalau

Mr Isimel Tami

Mr Temekakui Ioni

Mr Kepas Alick

Mr Saawi Sieu

Mr Gaspar Ngat

Mr Stephen Sae

Mr L.B. Elijah-Moh

Mr Zacchous Wadok

Mr Maluan Panou

Mr Sakias Ganau

Mr Saor Melchior

Mr Michael M. Bip

Mr Kansola Kopan

Mr Alex Hanumbo

Fr W. Kemmerling

Mr Willy Mearere

\_\_\_\_\_

Mr Dumoi Norundimi

Mr Peter Okala

Mr Kou Kalin

Mr Kumani Leki

Mr Mumbe Jonathan

Mr Daniel Welasi

Mr David Yarong

Mr Nambak Wanjo

Mr John E Naguie

Mr Conrad Nauak

Mr David Fuwgum

Mr Toni Karo

Mr Piur Kram

Mr Peter T. Koae

Mr Wekung Kugeva

Mr Mutone Moka

Mr Mathew Mononba

Mr Anthony A. Kapal

Mr Stephen N. Tela

Mr Sowa Okama

Mr Kain Sige

#### Address

P.O. Kawito, Western District

Daru High School, Western District

Tukalop Village, New Ireland District

Umbukul Village, New Ireland District

Ungakum Village, New Ireland District

Kulpetau Village, New Ireland District

Likum Village, Manus District

Sone Village, Manus District

Pundahie Village, Manus District

Rohuman Village, Manus District

Kirikin Village, Madang District

Baluan Village, Manus District

Singangkakang Village, New Ireland District

Tales Village, West Sepik District

Suain Village, West Sepik District

Hidung Village, New Ireland District

Haniak Village, East Sepik District

Hawain River, East Sepik District

Kaup Village, East Sepik District

Yindikum Village, East Sepik District

Sil Village, East Sepik District

P.O. Box 348, Wewak, East Sepik District

Holik Village, East Sepik District

Misium Village, East Sepik District

Baemuru Village, East Sepik District

Darapap Village, East Sepik District

Japanaot Village, East Sepik District

Himbru Village, East Sepik District

Jama Village, East Sepik District

Brand Village, East Sepik District

C/- Kesevaka School, Rigo, Central District

Mulu Village, East Sepik District

Kaindi Village, East Sepik District

Gemaheng Village, Morobe District

Kotna Village, Western Highlands District

Palimp Village, Western Highlands District

Goldof Village, Western Highlands District

Ambang Village, Western Highlands District

C/- Angau Hospital, Lae, Morobe District

Gasam Village, Morobe District

Mr Gae Waikesiv

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Mr John Luki

Mr Zingin Joseph

Mr Giyactulu Vegadu

Mr Tukwund Walembi

Mr Rungu Rubben

Mr Kristian Lukautim

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Iliolo Village, Milne Bay District

Liak Village, Milne Bay District

Namowa Dolu Village, Milne Bay District

Eiaus Village, Milne Bay District

Meinge Village, East New Britain District

Rapitok Village, East New Britain District

Matupit, East New Britain

Krupia Village, East New Britain

Kwalansam Village, Morobe District

Sikam Village, Morobe District

Bosadi Village, Morobe District

Kavava Village, Gulf District

Moveave Village, Gulf District

Walis Island, East Sepik District

Kavieng, New Ireland District Rabaul, East New Britain

Bougainville District

Manus District

Mendi Village, Southern Highlands District

Madang District

Madang District

Dylup Plantation, Madang District

Patrol Post, Madang District

Kar Kar Island, Madang District

Kepoiak Village, Madang District

Lukus Is., New Ireland District

A/18

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Toma Greater Council

Mr Vatlugen

Mr Liva Rubin

Mr George Wole

M/S Lulu Alum

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Mr Tanalja Hap

Mr Waiwo Adowa

Mr Malawa Soha

Mr Guemg Kalagoko

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Keiani Village, Southern Highlands District

Talipame Village, Southern Highlands District

Walagu Village, Southern Highlands District

Yau Village, Western Highlands District

Ponowa Village, Southern Highlands District

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Mr Sauom Satolmen

Mr Florian Amok Daky

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Mr James Mai

Mr Reuben Roawe

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Mr Kundi

Mr Manuniambi Francis

Mr Suangaina Lucas

Mr John Huriangu

Mr John Kapata

Mr William Tkafon

Mr Pisalo Dom

Mr Komenou Mauri

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Mr Demon Hwasimani

Mr Michael Wurumb

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Mr Sergious Paullis Makele

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Simbamie Village, East Sepik District

Rabundogum Village, East Sepik District

Singorin Village, East Sepik District

Bausim Village, East Sepik District

Angisi Village, East Sepik District

Mendam Village, East Sepik District

Winjoun Village, East Sepik District

Kwakwie Village, East Sepik District

Nugunt Village, Madang District

Ainank Village, Madang District

Rovata Village, Kimbe, West New Britain District

Aranamp Village, Madang District

Parama Village, Western District

Dede Village, Western District

Iowa Village, Western District

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Levada Primary School, Kawito, Western District

Lapegu Village, Eastern Highlands District

Lemanmonau Village, Bougainville District

Matsungan Island, Bougainville District

Kahuli Village, Bougainville District

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Mr Anthony Aska

Mr Kapak Kisip

Mr Kobeki Acu

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Mr Maiyaka Kamene

Mr Matthew Mononga

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Wurup Village, Western Highlands District

Maopa Village, Central District

Baromata Village, Central District

Kapari Village, Central District

Kivori Village, Central District

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Bereina Village, Central District

Ukua Village, Central District

Kubuma Village, Central District

Rapa Village, Central District

Labeka Village, Central District

Poukama Village, Central District

Bakoiudu Village, Central District

Bakoiudu Village, Central District

Navuapaka Village, Central District

Sila Village, Northern District

Sairope Village, Northern District

Kundos Village, Western Highlands District

Tukwaukwa Village, Milne Bay District

Beuru Village, Northern District

Beuru Village, Northern District

Obeia Village, Northern District

Patiagaga Village, New Ireland District

Hohorita Village, Northern District

Irihambo Village, Northern District

Pongani Village, Northern District

Ambasi Village, Northern District

Katuna Village, Northern District

Popondetta, Northern District

Bekabari Village, Northern District

Inota Village, Northern District

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Omom Village, Morobe District

Lae, Morobe District

Asaga Village, Northern District

Moro Village, Northern District

Umauma Village, Northern District

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Asaga Village, Northern District

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Markon Village, East New Britain District

Balai Village, East New Britain District

Balai Village, East New Britain District

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Mount Hagen, Western Highlands District

Kilgai Village, Western Highlands District

Baon Village, Manus District

Palimp Village, Western Highlands District

Kinia Village, Western Highlands District

Wagpill Village, Western Highlands District

Palimp Village, Western Highlands District

Taralio Village, Eastern Highlands District

Hanyufa Village, Eastern Highlands District

Numiafove Village, Eastern Highlands District

Lapegu Village, Eastern Highlands District

Kabuifa Village, Eastern Highlands District

Kamayufa Village, Eastern Highlands District

Homoza Village, Eastern Highlands District

Henganofi Village, Eastern Highlands District

Henganofi Village, Eastern Highlands District

Liak Village, Milne Bay District

Johove Village, Eastern Highlands District

Ungubi Village, Southern Highlands District

Mangigu Village, Eastern Highlands District

Murik Lakes, East Sepik District

Makopin Village, East Sepik District

Murik Lakes, East Sepik District

Biaprui Village, Western Highlands District

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Malu Village, East Sepik District

Daina Village, East Sepik District

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Kunayie Village, New Ireland District

Masalaka Village, East Sepik District

Wamenekor Village, East Sepik District

Daina Village, East Sepik District

Daina Village, East Sepik District

Masalaka Village, East Sepik District

Korogo Village, East Sepik District

Drolen-Gam Village, West Sepik District

Urapmin Village, West Sepik District

Misinmin Village, West Sepik District

Bankarikma Village, East Sepik District

Kombagorei Village, East Sepik District

Kombagora Village, East Sepik District

Bangarikma Village, East Sepik District

Bangarikma Village, East Sepik District

Kusaun Village, East Sepik District

Japaranka Village, East Sepik District

Borembe Village, East Sepik District

Wirikembe Village, East Sepik District

Urigimbi Village, East Sepik District

Hanyak Village, East Sepik District

Gugulena Village, East New Britain

Gaulim Circuit, East New Britain

Arkosame No. 2 Village, West Sepik District

Arkosame No. 2 Village, West Sepik District

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Ulau Village, West Sepik District

Ulau Village, West Sepik District

Abungtaman Village, West Sepik District

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Mr Nguma

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Mr Mais

Mr Reuben Gurmay

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Paterina Village, New Ireland District

Taunship, New Ireland District

Ranuvutai Village, East New Britain District

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Kaut Village, New Ireland District

Karias Village, New Ireland District

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Mangai Village, Madang District

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Lessau P.T.S.

Kobalco T.T. College

St Martins School

Primary 'T' School

St Fidelis College - Kap

Pililo P.T.S.

Lambom Primary School

Lemeris P.T.S.

Djaul P.T.S.

Primary School Sivea

Manus High School

St John Boscoe Primary School

St Xaviers High School

Notre Dame High School

Bumayong High School

Uarapos High School

Holy Spirit P.T.S.

Obura P.T.S.

Tonu P.T.S.

Raipinka P.T.S.

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New Ireland District

Rabaul, East New Britain District

Lae, Morobe District

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Chimbu District

New Ireland District

New Ireland District

New Ireland District

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Madang District

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P.T.S. Atui

P.T.S.

Puril P.T.S.

Agle P.T.S.

West New Britain District

Drapia

New Ireland District

New Ireland District

# SUBMISSIONS FROM OTHER RURAL GROUPS

Bugaram, Yov, Tamberg & Yaut

Medina

Magendo

Tubi Tubi

Kitai

Meudana

Kokopo

Neikonomon

Omkolao

Kaut

orelmo

Aliopua

Angoram

Aupinel

Uputo

Malekolon

 $_{ t Mile}$ 

Rovata

Uasilau

Babata

silanga

Kauk

Chimundo

Tangara

Moim

Kinchikan

Kavulik

Unga**k**am

Kevim

Rabundogun

Lukus

Nuslik

Pakinsela

Koko

Datava

Tindom

Ultubia

Batri

Mongoloma

Angoram Sub-District, East Sepik District

New Ireland District

East Sepik District

Milne Bay District

Milne Bay District

Milne Bay District

milie bay bistract

East New Britain District

New Ireland District

Chimbu District

New Ireland District

Cape Gloucester, West New Britain District

Cape Gloucester, West New Britain District

East Sepik District

Morobe District

Bougainville District

Anir Island, New Ireland District

East New Britain District

West New Britain District

East Sepik District

East Sepik District

Angoram, East Sepik District

East Sepik District

New Ireland District

New Ireland District

East Sepik District

East Sepik District

New Ireland District

Southern Highlands District

Southern Highlands District

Southern Highlands District

Southern Highlands District

A/26

Kar
Undylab
Kuabini
Noiya
Pureni
Kans
Salpom

Drimdamasuk Matkomnai Urip Bogomatai

Songura

Kotai Senamblai Waladuom Karasau

Karasau Banak Kapun Tibunofi

Tinofi Kosunoru No. 2 Kosunoro No. 1

Oraratu Sikomi Homu Una

Kamuga Mindimbit

Mui Anjo Arot

Gom

Terebu Tanguo Reimber

Malasanga Kiaki Welowelo Warabung

Wegior Moim

Kivim Sunguvak Fungi Kaironk Southern Highlands District

Western District
Western District
East Sepik District

Eastern Highlands District
Eastern Highlands District
Eastern Highlands District
Eastern Highlands District
Eastern Highlands District
Eastern Highlands District
Eastern Highlands District
Eastern Highlands District
Western Highlands District

via Angoram, East Sepik District via Wewak, East Sepik District via Wewak, East Sepik District

Morobe District Morobe District

Eastern Highlands District Eastern Highlands District East New Britain District

Morobe District
Morobe District
Morobe District
Madang District
East Sepik District

Wewak, East Sepik District

East Sepik District Madang District Madang District Madang District Womok

Unggai

Umuin

Tuam Island

Koira Obeia

Kambagona

Wasambu

Ali

Rei

Madang District

Eastern Highlands District

Madang District

Morobe District

Northern District

Northern District

East Sepik District

East Sepik District

Western District

Manus District

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Catholic Mission

S.D.A. Mission

S.D.A. Mission

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Catholic Information Centre

Catholic Mission (WOM)

United Church

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Bishop Zurewe

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Ungalik Village, New Ireland District

Moka Village, Gulf District

Koumiris Village, Kikori, Gulf District

Catholic Mission, Lukus Is, New Ireland District

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Angoram, East Sepik District

Omo, New Ireland District

Catholic Mission, Kilenge, West New Britain

District

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Evangelical Lutheran Church of New Guinea, Lae

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Papua New Guinea Supreme Court, Port Moresby University of Papua New Guinea, Port Moresby University of Papua New Guinea, Port Moresby University of Papua New Guinea, Port Moresby Port Moresby New Guinea Research Unit, Port Moresby

#### APPENDIX C

Papers released by the Committee for public discussion of the issues raised in them.

#### A. CITIZENSHIP

- 1. How can we decide who is a citizen?
- Should a person be able to be a citizen of Papua New Guinea and of another country at the same time?
- 3. Should people who have parents or grandparents from Papua New Guinea and some parents or grandparents from another country become citizens of Papua New Guinea?
- 4. Should a child born in Papua New Guinea of foreign citizens be allowed to become a citizen of Papua New Guinea?
- 5. Should children of mixed marriages become citizens of Papua New Guinea?
- 6. What conditions should be set in Papua New Guinea law about naturalization?

# B. RELATIONS BETWEEN THE CENTRAL GOVERNMENT AND OTHER LEVELS OF GOVERNMENT

- 1. Should the system of government at district level be changed?
- 2. Should there be a District Government Assembly formed that can govern at the district level?
- 3. What should each level of government do? For example, who should decide if a road should be built? Who should have to pay for the building of the road? Who should have to pay to keep the road in good condition?
- 4. How are the members of the District Government Assembly going to be chosen?
- 5. How do you think the members should be chosen?
- 6. Who should be the leader of the District Government Assembly?
- 7. Should public servants work for the District Government?
- 8. Should District Governments look after the pay, promotion and conditions of public servants in the districts, or should these matters be left to the Central Government?
- 9. In addition to these public servants, should the District Governments be able to employ some people themselves?
- 10. Should District Government Assemblies be able to raise money by collecting taxes and licence fees from people in their districts?
- 11. Should District Governments take over control of Local Government Councils in their districts?
- 12. What is the future of the Division of District Administration if District Governments are set up?

#### C. EXECUTIVE AND LEGISLATURE

- 1. Should the positions of Head of State and Head of Government be held by one person or two?
- 2. If you think there should be a separate Head of State, what sort of a person should be be?
- 3. How should he be chosen?

- 4. Should his position be like that of the Australian Governor-General and the President of India or should he have more power than they have?
- 5. If you think that one person should be both Head of State and Head of Government, what sort of person should be be?
- 6. Should he be a member of the Legislature or not?
- 7. How should he be elected?
- 8. Should the Legislature be able to remove him or should he stay in office for a definite number of years?
- 9. If the Legislature is able to remove him, how hard should it be to do this?
- 10. Should all Ministers be elected members of the Legislature or might some Ministers be chosen from outside the Legislature?
- 11. If some might be chosen from outside the Legislature, then should they first have to be nominated to the Legislature or may they stay outside?
- 12. Should the Ministers have to include representatives of all parts of the country or should they be chosen mainly because of their ability, but also for other reasons such as the party they belong to, and the area they come from?
- 13. Should the Head of Government (either a President or a Prime Minister) choose the Ministers?
- 14. Should the Legislature or a committee of the Legislature choose the Ministers?
- 15. If the Ministers are chosen in this way, should they also have to be approved by vote of the Legislature?
- 16. If the Legislature or a committee of the Legislature should choose the Ministers, then should this choice be made openly or by secret ballot?
- 17. Should the Legislature be able to remove the Government as a whole or individual Ministers?
- 18. If the Legislature can do this, how easy should it be to do?
- 19. Should the Executive be able to stop a new law passed by the Legislature?
- 20. If the Executive can stop a new law passed by the Legislature, should the Legislature be able to make sure that the law goes ahead by passing it a second time, perhaps with a large majority?
- 21. Should there be one House of Parliament or two?
- 22. What should be the rules (qualifications) for people to vote in House of Assembly elections?
- 23. What should be the rules (qualifications) for people who want to be elected to the House of Assembly?
- 24. What special rules should there be for members of Parliament?
- 25. Should the Executive be able to call new elections early or should the Legislature always be allowed to carry on until the end of its term?
- 26. Should the Constitution say the least number of times the Legislature must meet each year?
- 27. If so, what should be the least number of times?
- 28. Should only the Executive be allowed to decide when the Legislature should meet or should the Legislature also meet if a certain number of its members ask for this?

# D. THE COURTS AND LAW OFFICERS

1. Who (or which body) should appoint Village Court Magistrates?

- 2. Who should give advice about the people who should be chosen as Village Court Magistrates?
- 3. Should judges and magistrates be independent of the government?
- 4. How should the Chief Justice be appointed?
- 5. How should Supreme Court Judges other than the Chief Justice be appointed?
- 6. How should magistrates be appointed?
- 7. Should the final court for appeals be in Papua New Guinea or Australia?
- 8. (a) Should a position of Public Prosecutor be established and specially protected under the Constitution?
  - (b) If so, how independent of Government power should the Public Prosecutor be?
- 9. If you think that the Government should have some way of overriding a particular decision of the Public Prosecutor, should this power be controlled in some way?
- 10. Should the Public Solicitor be independent of the Government? If so, should his position be established and specially protected under the Constitution?
- 11. If you think the Public Solicitor ought to be independent, should it be possible for people whom he decides not to help to appeal against his decision either to the Supreme Court or perhaps to a special committee?
- 12. If you think the Government should be able to give directions to the Public Solicitor as to whether or not he may give a particular person or group legal help, should this power be controlled in some way?
- 13. Who should be allowed to get help from the Public Solicitor?

#### E. THE PUBLIC SERVICE AND THE OMBUDSMAN

- Should personnel matters concerning individual public servants be decided by the Ministers or by a Public Service Commission?
- 2. Should the Ministers or an independent Public Service Commission have the final decision on appointments to the top positions in the Public Service?
- 3. If the Ministers are to have this power, should they have to choose from short lists of names recommended by an independent commission?
- 4. If there is to be a Public Service Commission to deal with personnel matters should it deal with management matters or should management matters be dealt with by a separate department?
- 5. If there is to be a Public Service Commission, how should the chairman and other members be chosen?
- 6. Should the Government be required to tell the Legislature of any general policy directions it has given to the Public Service Commission?
- 7. Should the Public Service Commission (or Department) be required to present an annual report to the Legislature on the state of the Public Service?
- 8. Should there be an office of Ombudsman in Papua New Guinea?
- 9. If so, should the Ombudsman be a single person or a group of people forming a Commission?
- 10. If there is to be an Ombudsman or Commission in Papua New Guinea, how should he or it be
- 11. How wide should the powers of investigation of an Ombudsman or Commission be?
- 12. What should be the term of office of an Ombudsman or Commissioner?

- 13. Should an Ombudsman or Commissioner have protection under the Constitution, against removal from office or reduction in salary or conditions of service?
- 14. To whom should the Ombudsman or Commission report?
- 15. If personnel matters concerning most individual public servants are to be decided independently of the Ministers, should this also be so for: Teachers, Members of the Police Force, people who work for such other government bodies as the Electricity and Housing Commissions, or should individual personnel matters for these groups be decided by the Ministers?
- 16. In the case of the appointment or transfer of the "Chief Secretary" of a district, should the final decision be made with the joint agreement of the Central Government and the District Government concerned or by an independent Public Service Commission alone?
- 17. Where public servants (other than the "Chief Secretary") are to work for District Governments, should they be selected by a committee set up by an independent Public Service Commission, or chosen directly by the executive members of the District Government?
- 18. If they are selected by a committee set up by an independent Public Service Commission, should the committee include the "Chief Secretary" of the district or his nominee?
- 19. Should a "Chief Secretary" on behalf of a District Government, be formally empowered to recommend to the Public Service Commission that a public servant be transferred from the district, or should this transfer procedure be on an informal basis, as it is now?
- 20. Should a public servant be posted to a district in the first instance for a limited period, for example two years, so that the question of his continued work in the district could be reviewed after that time, or is this not necessary?

#### F. HUMAN RIGHTS, DIRECTIVE PRINCIPLES AND EMERGENCY POWERS

#### PART I - HUMAN RIGHTS

- 1. Should those basic human rights which are important to Papua New Guineans be protected under the Constitution?
- 2. (If Question 1 has been answered "No", this question need not be answered).
  - (a) Should some or all of the rights and freedoms set out in the Human Rights Ordinance 1971, be included in the Constitution? (If some only should be included, which of them do you suggest ought to be in the Constitution?)
  - (b) Should some other rights or freedoms be added? For example, freedom from discrimination, freedom to marry and raise a family, freedom of movement within the country and freedom to leave and return to the country, the right to strike, or the right of groups to preserve their language and culture and the autonomy of their villages.
  - (c) Should some of the rights and freedoms set out in the Human Rights Ordinance 1971, or the limitations on these rights and freedoms be changed?
- 3. (If Question 1 has been answered "No", this question need not be answered).

Should a high level court (for example, the Full Court, the Supreme Court or perhaps a Special Constitutional Court) be given responsibility under the Constitution for enforcing those human rights and freedoms set out in the Constitution which can reasonably be dealt with by a court?

# PART II - DIRECTIVE PRINCIPLES

- 4. (a) Should some directive principles (or National Goals) of the kind recommended by the Constitutional Planning Committee be written into the Constitution to guide the country towards development that will benefit the large majority of the people?
  - (b) If so, what principles do you think should be included?
- 5. (a) Do you agree that the Constitution should make it clear that "leaders" should not

put themselves in a position where their private interests conflict with their public duties?

- (b) If so, do you agree that people such as MHAs, senior public servants, members of Provincial Governments, judges, magistrates, and members and senior officers of boards and commissions such as the Copra Marketing Board and the Housing Commission should be regarded as leaders for this purpose?
- (c) If you have answered "Yes" to Parts (a) and (b) of this question, should any other groups of people be regarded as such "leaders"?
- 6. If directive principles are included in the Constitution, should ways be found to try to enforce as many of them as possible?

#### PART III - EMERGENCY POWERS

7. Should it be necessary for Parliament to be called together shortly after a State of Emergency has been declared, to consider whether or not the State of Emergency should be allowed to continue?

or

Should the Executive be able to use Emergency Powers for as long as it considers it is necessary to do so, without the agreement of Parliament being required?

8. If there is to be parliamentary control over a State of Emergency,

Should Emergency Powers be continued in force only if approved by Parliament at regular intervals (for example every two, three or six months)?

or

Should the approval of Parliament only be required shortly after the powers have first been brought into force?

9. Once there is a State of Emergency, should it be possible for the Executive to use a full range of powers to deal with any situation that arises?

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Should those powers be limited under the Constitution so that they may be used only to an extent which is reasonably necessary to deal with a particular situation? (For example should the Constitution give the Executive greater Emergency Powers in time of war than at other times?)

10. (a) Should the Constitution include effective safeguards against abuse of particular Emergency Powers?

or

Are safeguards not necessary?

(b) If safeguards are needed, should a special independent tribunal be established to decide whether or not the imprisonment of a particular person under Emergency Powers is justified?

or

Should it be a matter for the Executive alone to review such imprisonments?

(c) If such a special tribunal were established, should a person imprisoned under Emergency Powers be entitled to legal aid in putting his case to the special tribunal?

or

Should that person be required to prepare and present his own case or else pay for his own lawyer?

11. (a) If there is to be a special tribunal to consider the cases of people imprisoned under Emergency Powers, should it be able to make a binding decision as to whether or not a particular person imprisoned under Emergency Powers should be sent for trial or released?

or.

Should the tribunal only have the power to recommend to the Executive whether or not the person imprisoned should be sent for trial or released, leaving the Executive free to decide whether or not it will accept the recommendation?

(b) Should there be a maximum limit (say two months, three months, six months, or twelve months) upon the period during which a person may be imprisoned without trial under Emergency Powers?

or

Should the Executive have power to detain a person for an unlimited time under Emergency Powers?

12. If fundamental human rights are included in the Constitution, should there be special provisions stating which of these can be cut across in times of emergency, and which cannot be affected even in an emergency situation? If so, which fundamental rights should remain even under Emergency Powers?