PAPUA.



NATIVE LABOUR ORDINANCE, 1911-1916.40

An Ordinance Relating to Native Labour.

[Reserved 22nd May, 1911; Assented to 1st February, 1912.] (b)

BE it enacted by the Lieutenant-Governor of the Territory of Papua with the advice and consent of the Legislative Council thereof as follows:—

PART I.—PRELIMINARY.

1. This Ordinance may be cited as the *Native* short title. Labour Ordinance, 1911. (a)

It is divided into parts, as follows:—

PART I.—PRELIMINARY:

PART II.—RESTRICTIONS ON EMPLOYMENT OR RE-MOVAL OF NATIVES;

PART III.—RECRUITERS AND RECRUITING;

PART IV.—ENGAGEMENT OF NATIVES;

PART V.—CANCELLATION ALTERATION AND DETERMINATION OF CONTRACTS OF SERVICE;

PART VI.—PERMITTED REMOVAL OF NATIVES WITHIN THE TERRITORY;

PART VII.—PERMITTED REMOVAL OF NATIVES BEYOND THE TERRITORY;

⁽a) The Native Labour Ordinance, 1911-1916, comprises the Native Labour Ordinance, 1911 (No. 3 of 1912) as amended by the Native Labour Ordinance, 1912 (No. 3 of 1913) and by the Native Labour Ordinance, 1913 (No. 2 of 1914) and by the Native Labour Ordinance, 1916 (No. 18 of 1916).

⁽b) This is the date of the Governor-General's assent to the Native Labour Ordinance. 1911, which was notified in Gazette No. 5 of 1st May, 1912. The Native Labour Ordinance, 1912, was assented to on 17th June, 1913, and the assent notified in Gazette No. 11 of 2nd July, 1913; the Ordinance was proclaimed to commence on 8th July, 1913 (See Gazette No. 12 of that date). The Native Labour Ordinance, 1913, was assented to on the 20th January, 1914, and the assent notified in Gazette No. 3 of 4th February, 1914; the Ordinance was proclaimed to commence on 1st April, 1914 (See Gazette No. 4 of 4th March, 1914). The Native Labour Ordinance 1916, was assented to on 6th December, 1916, and the assent notified in the Gazette No. 1 of 3rd January, 1917; the Ordinance was proclaimed to commence on 7th March, 1917 (See Gazette No. 1 of 3rd January, 1917).

PART VIII.—OBLIGATIONS INCURRED BY PERSONS EMPLOYING OR REMOVING NATIVES;

PART IX.—PAYMENT AND RECOVERY OF WAGES;

PART X.—Inspection of Vessels and of Native Labourers;

PART XI.—Suspension of Contracts of Services; Epidemics;

PART XII.—OFFENCES;

PART XIII.—MISCELLANEOUS.

Repeal and saving. Schedule A. 2. The several Ordinances set forth in Schedule A to this Ordinance are hereby repealed except as to acts done agreements entered into liabilities incurred and offences committed under or against the said several Ordinances.

All Proclamations Appointments Regulations Orders and Notices under the last-mentioned Ordinances shall remain in force until revoked or cancelled as if the same were made or given under this Ordinance.

Interpretation. N.L.O., I of 1907, s. 2. 3. In this Ordinance unless the context otherwise indicates—

1907, s. 2. Amended by 3 of 1913, s. 3, and by 18 of 1916, s. 3.

"Commissioner" means the Commissioner for Native Affairs and Control;

"Commencement of this Ordinance" means the day the Ordinance comes into force;

"Home"—The usual place of residence of a native or the place where he was recruited;

"Inspector"—A Labour Inspector;

"Lieutenant-Governor" — Lieutenant-Governor with the advice of the Executive Council;

"Magistrate"— A Resident Magistrate or an Assistant Resident Magistrate;

"Native"—An aboriginal native of the Territory of Papua;

"Ship" includes any description of vessel used in navigation not propelled by oars except canoes;

"Vessel" includes any description of boat or craft except canoes owned and navigated by natives.

When native deemed to be recruited.

A native shall be deemed to be recruited when he is solicited and consents or he offers and his offer is accepted to engage for or to be employed in any form of service or to leave any place where he may then be with a view to or for

the purpose of his being so engaged or employed. But the engagement of a native for employment within the meaning of Section 22 of this Ordinance for a period of less than three months and not under a contract of service shall not constitute the act of recruiting provided such engagement is effected by the employer of the native or a European overseer in his regular service.

4. The provisions of this Ordinance shall not apply to contracts an engagement of a native for employment in any capacity dovernment in the service of the Government of the Territory or to any not affected contract made between the Government and a native or to by this ordinance. any dealing or transaction between the Government and a 1907, s. 3. native.

5. Nothing in this Ordinance contained shall deemed to dispense with the necessity of complying with provisions of the provisions the provisions of the Imperial Acts relating to shipping or shipping Act." of any law relating to shipping or navigation that may be Idem, s. 4. in force in the Territory.

be ordinance not

6. The Lieutenant-Governor may from time to time Appointment appoint persons to be labour inspectors under this Ordinance. Idem, s. 5. Such inspectors shall perform the duties imposed upon them by this Ordinance and any other duties which the Lieutenant-Governor for the purpose of carrying out the provisions of this Ordinance may at any time think fit to assign to them.

7. The Lieutenant-Governor may appoint fit and Appointment proper persons to be officers by whom certain duties specified officers. in this Ordinance may be performed. Such an officer is Idem, s. 6. hereinafter designated by the term "qualified officer."

8. No person shall be an inspector or qualified officer Inspectors and qualified who is not a salaried officer of the Government.

9. The Lieutenant-Governor may from time to time Government. by Proclamation declare any portion of the Territory to be Settled labour a settled labour district.

officers to be salaried districts. Idem, s. 17 (2).

- Part II.—Restrictions on Employment or Removal NATIVES.
 - 10. Except as permitted under this Ordinance-
 - (1) it shall not be lawful to remove a native out of home except under certain the Territory;

Native not to be taken out of the Territory or more than 40 miles from his circumstances. Idem, s. 8.

(2) it shall not be lawful to remove a native more than forty miles from his home except in a settled labour district proclaimed under Section 9 hereof. In a settled labour district it shall be lawful to remove him one hundred miles from his home but no further: Provided that the Lieutenant-Governor may by Proclamation in the Gazette extend the distance of one hundred miles in respect of any particular locality in a settled labour district and thereupon it shall in that locality be lawful to remove a native from his home for any distance not exceeding that stated in the Proclamation.

Subsection 1 of this section shall not apply to the case of an employer who removes a native out of the Territory for the purpose either of taking him to a place within the Territory where he is to perform his contract of service or of bringing him back again; and Subsection 2 shall not apply to the case of a licensed recruiter or an employer who is taking a native to a magistrate or other officer for engagement as a labourer under Section 19 hereof.

Any person who acts in contravention of any of the provisions of this section is guilty of an offence against this Ordinance.

Exemptions.
Added by 18
of 1916, s. 4.

The Lieutenant-Governor may order that the provisions of Paragraph (2) of this section shall not apply to any native or to the male natives of any village named in the order. The order may be general or limited as to its duration or to particular purposes of removal.

Native not entering into engagement to be returned to place whence taken. N.L.O., I of 1907, s. 9.

11. Whenever any person for himself or for some principal takes a native from any place for the purpose of getting him to enter into a contract of service and the native does not enter into a contract it shall be incumbent upon such person and his principal (if any) to return the native to his home.

A failure to comply with the duty imposed by this section constitutes an offence against this Ordinance.

Women not to be employed on vessels. *Idem*, s. 10.

12. No native woman or girl shall be carried or kept on board of any vessel except as a passenger under the provisions of Section 37 hereof. But nothing in this Ordinance contained shall prevent any person who is the husband of a native woman from keeping her and his children by her on board of a vessel or from removing

them from any part of the Territory to any other part of the Territory or from removing them beyond the boundary of the Territory.

Any person who acts in contravention of the provision of this section is guilty of an offence against this Ordinance.

13. If when a vessel is about to start or has started Native on on a voyage from any place in the Territory to some place going ship. outside the Territory a native is found on board of the vessel except by and the native is not on board under authority of an express authority, master guilty of offence.

The Territory the person then in charge of the vessel shell 1907, s. 11. the Territory the person then in charge of the vessel shall unless he can prove that he did not intend to take the native away and that the native did not intend to go away in the vessel or that the native is on board without his knowledge or consent be deemed guilty of an offence against this Ordinance.

PART III.—RECRUITERS AND RECRUITING.

14. Any person authorized by the Lieutenant-Gover-Recuiter's nor may issue-

(1) Licences in the form in Schedule B hereto called Idem, s. 12. Schedule B.

"Recruiter's Licences";

(2) Licences in the form in Schedule C hereto called schedule C. "Ship's Licences."

These licences shall be for one year from the date thereof and may be renewed annually.

No ship shall be licensed that is less than six tons register.

A fee of One pound shall be paid on the issue and Fee for Recruiter's renewal of a Recruiter's Licence.

No Recruiter's Licence shall be issued to any person 1900, s. 2. New. who is not a European.

15. Before a Recruiter's Licence is issued to any person security to be he must give security for the due observance of the provisions fiven be of this Ordinance. Such security shall consist of aguarantee 1907, s. 13. Schedule D. hereto by at least one sufficient Schedule D. surety in the sum of Fifty pounds.

16. (1) Subject to the provisions of Subsections (2) Recruiter and (3) of this section and of Section 82 of this Ordinance to have licence for no person shall recruit natives without a Recruiter's Licence self and ship. and if he uses a ship the ship must be licensed and be used 3 of 1913, s. 4. under his immediate personal supervision and control.

How employer may recruit personally without a licence.

(2) An employer may without Recruiter's Licenceeither personally or subject to any restrictions or conditions imposed by regulation from time to time by the agency of an unlicensed person recruit natives to work for himself in the capacity of domestic servants only.

How employer may recruit generally.

(3) An employer may personally or subject to such restrictions or conditions imposed by regulation from time to time by a European overseer in his regular service and authorized in writing by him so to do recruit natives to work in any capacity for himself without a Recruiter's Licence either for himself or his overseer or a Ship's Licence.

In certain prosecutions a person deemed to be an unlicensed recruiter unless contrary proved.

- (4) In any prosecutions against any person for recruiting a native without a Recruiter's Licence such person shall for purposes connected with those proceedings after proof by the prosecution that the native was in fact recruited by him or by some other person on his behalf be deemed unlicensed and not to come within or be protected by the provisions of Subsections (2) and (3) of this section or Section 82 of this Ordinance unless he at the hearing of the case either—
 - (a) produces his Recruiter's Licence or furnishes other satisfactory proof of his being licensed and furnishes satisfactory proof that the native was recruited by him personally; or
 - (b) furnishes satisfactory proof that the native was recruited under and in accordance with the provisions of one of such last-mentioned subsections or section.

Issue of licences discretionary suspension and revocation N.L.O., I of 1907, s 15. 17. The issue of either a Recruiter's Licence or a Ship's Licence is purely discretionary and a licence may be at any time suspended by a magistrate or revoked by the Lieutenant-Governor but no licence shall be suspended or revoked without inquiry after due notice to the recruiter or the owner or lessee of the ship.

Unlicensed ship may be seized. *Idem*, s. 16. 18. Any magistrate officer of Customs European member of the police force or other person authorized by the Lieutenant-Governor who finds an unlicensed ship being used in recruiting may cause the ship to be seized and detained until a prosecution for breach of this Ordinance has been heard and determined.

19. A native who has been recruited shall for the Recruits to be purpose of entering into a contract of service be taken inagistrate without unnecessary delay by the person who removed him qualified from his home before the magistrate inspector or qualified N.L.O. 1 of officer who is either the nearest to the home of such native altered. or the nearest from the home of the native along or in Amended by 3 proximity to the route usually travelled towards the place of and by 18 of 1916, s. 5. destination of such native.

If in either of such instances such magistrate inspector or qualified officer is absent from his station or if from any sufficient cause it is difficult to communicate with such magistrate (the proof of which shall be upon the person who removed the native from his home) the native may be taken to the magistrate inspector or qualified officer who is next nearest to the home of the native or next nearest along or in proximity to the route aforesaid.

A magistrate of a division may nevertheless issue a permit to any person granting him authority for a period not exceeding twelve months to take natives recruited by him in a specified district of that division before some other magistrate inspector or qualified officer to be named in such permit. Such permit may be cancelled at any time by the magistrate who granted it but only after inquiry upon due notice being given to the person to whom it was granted. The magistrate who grants the permit shall forthwith send a copy thereof to the Commissioner and to the magistrate inspector or qualified officer named therein.

20. The recruiter or employer who removes a native Responsishall personally take charge of and be responsible for the bilities of recruiter. Idem, s. 18. native until—

- (1) the native is duly engaged under this Ordinance; OF
- (2) the native has been returned home; or
- (3) a magistrate inspector or qualified officer has by writing under his hand absolved the recruiter or employer who took away the native from all further responsibility.
- 21. The Lieutenant-Governor may from time to time Lieutenantby Proclamation declare—
 - (1) that no native may be recruited for or removed any locality to any specified place or district; or to any specified place or district; or

Governor labour. Idem, s. 19. (2) that no native may be recruited in or removed from any specified place or district.

In either case during a specified period or until the Proclamation is revoked and either absolutely or subject to such conditions as he may impose.

PART IV.— ENGAGEMENT OF NATIVES.

Native except in certain cases only to work under written contract. XXVI of 1909, s. 6. 22. No native shall be employed by any person for a longer period than three months except under written contract of service under this Ordinance. If a native is employed by a person in contravention of this section the person by whom he is employed is guilty of an offence against this Ordinance.

A native shall be deemed to be employed by a person within the meaning of this section if the native works continuously for or in the interests of a person and that person accepts or takes the benefit of the work done although there is no agreement between the two either express or implied.

The section shall not apply—

- (a) to mission teachers or to native students who are receiving instruction with a view to becoming mission teachers;
- (b) to natives exempted by the Department of Native Affairs and Control.

Magistrates may refuse to sanction engagement. N.L.O., I of 1907, s. 21. Amended by 18 of 1916, s. 5. 23. A magistrate or inspector or a qualified officer may refuse to sanction the engagement of any native brought before him for the purpose of entering into a contract of service.

The grounds of refusal shall in each case be stated to the intending employer and shall in each case be reported to the Commissioner.

Statement by recruiter employer or overseer.
Substituted by 3 of 1913, s. 6.

- 24. (1) Before a magistrate inspector or qualified officer consents to the engagement of a native he must obtain a statement in writing in the form in Schedule E hereto or to the like effect.
- (2) In cases where a native has been recruited by means of the services of a native assistant or other native authorized by this Ordinance such statement shall be made and signed

by such licensed recruiter or by the employer. In other cases it shall be made and signed by the recruiter employer overseer or unlicensed person as the case may be who took the native from his home.

- (3) The statement shall be a true statement.
- (4) In cases where a native has been recruited by a European overseer of an employer the overseer shall at the same time furnish the magistrate inspector or qualified officer with a written authority signed by the employer authorizing the overseer to recruit natives for him.
- 25. (1) A contract of service by a native shall be in contract of writing and in duplicate and shall be entered into before a service. Schedule F. magistrate an inspector or a qualified officer and shall be \$\frac{\text{Substituted by}}{18 \text{ of 1916. 8.6.}}\$ expressed in the form of Schedule F hereto or to the like effect.

- (2) The contract of service shall—
 - (a) specify the particular places or vessels at or upon which the native is to serve and not more than three places at which the native's wages may be paid;
 - (b) contain an undertaking by the employer to return the native to his home as therein specified after he has been paid off before a magistrate or an inspector or a qualified officer;
 - (c) be signed by the employer or his agent and by the native and be attested by the officer before whom it is entered into.
- (3) One copy of the contract of service shall be retained and filed by the officer before whom it is entered into and the other copy called the employer's copy shall be handed to the employer or his agent.
- (4) No person not authorized by this Ordinance to do so shall alter a contract of service.
- (5) The employer's copy of a contract of service which relates to one native only shall be kept by the employer or his agent at the place where the native is actually employed thereunder.
- 25A. When a contract of service has been entered Note of into a note thereof in the form of Schedule FF hereto or service. to the like effect shall be sent by the magistrate inspector Inserted by 18

or qualified officer before whom it was entered into to the Commissioner and to the native labour office or office of the magistrate of the division or district in which the native named therein—

- (a) usually resides;
- (b) is to serve; and
- (c) may be paid off under the contract of service.

Term of Service. N.L.O., I of 1907, s. 4. Amended by 18 of 1916, s. 8. 26. The term of service of a native shall not exceed three years and in the case of miners and carriers it shall not exceed eighteen months except in such parts of the Territory and under such conditions as the Lieutenant-Governor may order. The order may be limited to individuals or to the natives of certain districts. But the Lieutenant-Governor may by Proclamation declare that in the case of natives of a particular locality the term of service shall not exceed a less period to be stated in the Proclamation; and thereupon no officer shall sanction the engagement of a native of that locality for a term exceeding that period.

Except with the consent of the Commissioner no native shall be signed on for two periods of three years unless an interval of at least one year has intervened during which he has not been under contract of service.

Term of service to begin from day native signs on. *Idem*, s. 25. 27. A native's term of service shall commence on the day on which he enters into the contract of service.

The employer shall return the native to his home at the expiration of the term of service without unnecessary delay. If he does not do so he is guilty of an offence against this Ordinance.

Wages to be paid at specified place. *Idem*, s. 26.

28. The officer before whom the contract of service is entered into shall insert therein a provision as to the place or places at which wages are to be paid; he may direct that payment of the whole be made at a particular place or that certain proportions be paid at certain places.

Magistrate must satisfy himself on certain points before he sanctions engagements. *Idem*, s. 27. Amended by 18 of 1916, s. 9.

- 29. A magistrate or an inspector or a qualified officer shall not sanction the engagement of a native until he has satisfied himself—
 - (1) that fair remuneration is offered and will be duly paid;
 - (2) that the native is willing to enter into the contract of service;

- (3) that there is no reason to suspect that the native will be unfairly treated;
- (4) that there is no reason to suspect that the native will not on the expiration of the contract of service be returned to his home by the employer.

The officer may in any case refuse to sanction the engagement unless upon the guarantee of at least one sufficient surety in such sum as he may consider reasonable that the employer will carry out the terms of the contract of service and will comply with the provisions of this Ordinance.

The Guarantee may be in either of the Forms 1 or 2 of Schedule G hereto or to the like effect. The use of Form 2 in Schedule G may be required restricted and controlled by regulation.

In lieu of providing a guarantee for the payment of instead of wages of a native labourer an employer may deposit with giving giving the officer before whom the contract of service is entered for paymen of wages, into the labourer's return passage money and three months paid in advance; thereafter the wages shall be paid either advance to the officer before whom the native was signed on or to suppose the division in which the labourer's return passage. an officer of the division in which the labourer is employed monthly in advance. Non-payment of wages shall be sufficient ground for the cancellation of the contract of service.

30. If a native after serving the term of his contract Re-engagemen wishes to re-engage he may enter into a fresh contract of N.L.O. I of 1907, s. 28. service before a magistrate or an inspector or a qualified officer with the same or another employer; but the Lieutenant-Governor may by Proclamation declare that natives recruited in a specified district are not to re-engage and thereupon no officer shall sanction the re-engagement of any native recruited in that distritct.

31. If a native under contract of service dies or deserts Employer to the person who is for the time being the master of the report death native shall immediately report the death or desertion to report to report the death or desertion to report death or desertion to report death or desertion of the report death or desertion death or desertion death or report death or desertion death death or desertion death death or desertion death the nearest magistrate or inspector in the form and with Amended by the particulars required by the Commissioner s. 10. the particulars required by the Commissioner.

32. (1) A native may be transferred by one licensed hiring out of recruiter to another with but not without the written sanction of a magistrate but such sanction shall not be given unless 18 of 1916, s. 11.

the statement referred to in Section 24 hereof is made by the first-named recruiter whereupon the written sanction if given shall be endorsed thereon.

- (2) A native under contract of service may with but not without the consent of the native and the written sanction of a magistrate be either transferred or hired out by one employer to another but the Lieutenant-Governor may by Proclamation declare that natives whose homes are in certain districts shall not be transferred.
- (3) Where a native under contract of service is transferred all liability with respect to the native shall cease as regards the transferred and shall attach to the transferee who shall thereupon be considered as the employer. The liability of the guaranter shall also cease but the magistrate shall refuse to sanction a transfer unless upon the guarantee of at least one sufficient surety as provided in Section 29.
- (4) When a native is hired out the magistrate may impose such conditions as he may think fit as to security for compliance with the terms of the contract and the provisions of this Ordinance and otherwise and unless the magistrate expressly releases them the original employer and his guarantor shall be liable under their guarantee for the payment of wages due to the native and for the return of the native to his home.

PART V.—CANCELLATION ALTERATION AND DETERMINATION OF CONTRACTS OF SERVICE.

- **33.** (1) A contract of service may be cancelled by a magistrate but only after inquiry upon due notice to the parties concerned. The magistrate shall by the first opportunity report such cancellation to the Commissioner.
- (2) A magistrate may with the consent of the parties concerned vary the contract except with respect to the payment at the place or places stipulated in the original contract and the obligation to return the native to his home at its expiration.

When a contract of service is cancelled as aforesaid the magistrate shall determine what wages (if any) shall be paid to the native. Any native whose contract is so cancelled shall unless he enters into a fresh contract of service be returned to his home by the employer. The

Magistrate may cancel or alter agreement summarily. N.L.O., I of 1907, s. 31. XXVI of 1909, s. 8. Amended by 3 of 1914, Second Schedule, and by 18 of 1916, ss. 5 and 12.

wages that may be paid to a native under this section shall not exceed the amount that would have been payable if the native had completed his term of service.

- (3) The Commissioner may with the consent of the parties concerned vary a contract of service in respect of the places stipulated for payment of wages and the obligation to return a native to his home.
- 34. A magistrate may at any time on the complaint Magistrate of any of the parties concerned cancel the contract or vary or after its terms in so far as any party is concerned. If a contract legal process, is cancelled in so far as any particular native is concerned 1907, s. 32. that native shall be deemed duly discharged but the Amended by cancellation shall not release the employer from the ss. 13 and 14. obligation of returning the native to his home. A complaint under this section shall be a complaint within the meaning of The Justices Act of 1886 (Queensland adopted) (a) and shall be dealt with under that Act.

When a contract of service is so cancelled the magistrate shall determine what wages (if any) shall be paid to the native.

The incompetency or inefficiency of the labourer shall be a sufficient ground for cancelling the contract of service under Section 34; and it shall also be a sufficient ground for cancelling a contract of service if the magistrate is satisfied that the labourer is creating or fostering a bad influence among his fellow labourers or that he is damaging or endangering the interests of his employers by disobedience to orders or by the serious and deliberate neglect of his duties or in any other way.

34A. Whenever-

(a) a contract of service is cancelled or varied;

(b) a contract of service is in any way affected by a conviction or order of a magistrate;

- (c) a native under contract of service is transferred or hired out by one employer to another;
- (d) the death or desertion of a native is reported; or
- (e) payment of wages or on account of wage is made to a native under contract of service

.

Endorsements on contracts of service, etc.

Inserted by 18 of 1916, s. 15.

a memorandum of such event or a notice thereof shall be endorsed on or annexed to the contract of service or note of contract of service in the office responsible for or recording such event and a copy of such memorandum or notice shall be sent to the offices where the contract of service of the native concerned was entered into and where notes of such contract of service are by this Ordinance directed to be sent and shall be endorsed by transcription or otherwise upon or annexed to the contract of service or note of contract of service relating to such native filed in such offices respectively.

Employer not to have power to discharge native. N.L.O., I of 1907, s. 33. Death of employer ends agreement. Idem.

35. If a native has entered into a contract of service his employer shall not be entitled to discharge him against his will before the expiration of the term of service.

The death of a sole employer shall put an end to a contract of service but when there is more than one employer only the death of all of them shall have that effect.

Contract of service entered into during currency of preceding contract to be Inserted by 18 of 1916, s. 16.

- **35**A. (1) If a native labourer who is already under contract of service enters into another contract of service with another employer the latter contract of service is void contract to be void; penalties, and the native labourer is liable to imprisonment with hard labour for a period not exceeding six months; and the employer if he knew at the time that the native labourer was already under contract of service is also liable to imprisonment with hard labour for a period not exceeding six months.
 - (2) A recruiter who recruits a native knowing at the time that he is already under contract of service shall be liable to imprisonment with hard labour for a period 'not exceeding six months.

This section shall be retrospective as regards the avoidance of the contract but not otherwise.

PART VI.—PERMITTED REMOVAL OF NATIVES WITHIN TERRITORY.

Permit to remove natives within Territory. Idem, s. 34.

36. A magistrate or an inspector or a qualified officer may grant a permit to allow the wife and children of a native who has entered into a contract of service to accompany him or to allow a native and his wife and children to be removed from their homes to any place in the Territory for the purpose of education or the advancement of religious teaching. Such permit may be as nearly in the form in Schedule H hereto as circumstances admit schedule H. and shall be at least in duplicate.

37. Any vessel may carry as a bona fide passenger any vessels may native from any part of the Territory to any other part of carry natives the Territory provided that no native girl or woman shall N.L.O., I of woman shall 1997, s. 35. be so carried unless accompanied by her husband or other natural protector and with the written consent magistrate.

PART VII.—PERMITTED REMOVAL OF NATIVES BEYOND THE TERRITORY.

38. The Commissioner or any magistrate may at his Permits to discretion grant a permit to allow any person to remove natives beyond the boundaries of the Territory any native employed Territory. Idem, s. 36.

Amended by 1886. following purposes:-

- (1) For fishing in the Gulf of Papua;
- (2) To proceed as a boatman or seaman to any port in Queensland Kaiser Wilhelms Land or the Bismarck Archipelago;
- To proceed as a seaman for a single voyage from the Territory to one or more of the following places and from thence back again to the Territory—
 - (a) Any port or ports in Australia;
 - (b) Dutch New Guinea;
 - (c) Any island or islands in the Western Pacific which the Lieutenant-Governor may from time to time by Proclamation declare to be within the scope of this subsection:

Provided that the Lieutenant-Governor may from time to time by Proclamation published in the Gazette add to cancel reduce or vary the places or purposes mentioned in this section to or for which a native may be removed under a permit.

39. Every permit granted under the last preceding Nature and section may be in the form of Schedule I hereto or to the permit. like effect and shall be at least in duplicate and shall schedule I. contain the following particulars:—

- (1) The name and place of residence of every native who may under it be taken beyond the boundaries of the Territory the duration of the period for which the permit shall be in force the nature of the service or occupation in which the native is to be employed during that period and the place in the Territory to which he shall be returned:
- (2) The name of the employer and situation of his residence or place of business (if any) within the Territory and the name of the vessel in which the native is to be employed beyond the Territory:
- (3) The nature of the security that has been given that the conditions of the permit shall be complied with by the employer.

Security to be taken on issue of permit. N.L.O., I of 1907, s. 38. Amended by 18 of 1916, s. 5. **40.** Such a permit shall not be granted by the Commissioner or a magistrate without first obtaining security to his satisfaction that the person to whom the permit is granted will not transfer any native removed under it to any other person or allow him to be employed on any vessel save that mentioned in the permit and that he will bring him back to the Territory and will observe every other condition expressed in the permit.

Security to be given on taking native out of the Territory. XXVI of 1909, s. 4, altered. Amended by 18 of 1916, s. 5.

41. The Commissioner or a magistrate may grant such a permit upon security being given by bond to his satisfaction by the employer or permittee with one or more sureties in the following sums according to the number of natives included in such permit namely:—

For each native		 £100; or
For 10 natives or less	****	 £250
For 20 natives or less		 £500
For 30 natives or less		 £750
For over 30 natives	••••	 £1,000

Person to whom permit is issued to return the native within the time specified. *Idem*, s. 5.

42. If a person to whom such a permit has been issued does not return the native within the time specified in the permit he shall be deemed to have broken the conditions of the permit within the meaning of Section 39 and his security shall be liable to forfeiture accordingly.

Native Labour Ordinance, 1911-1916.



43. The Commissioner or (in cases of emergency Permits to only) a magistrate may at his discretion grant a permit natives to any person who has a bona fide residence in the Territory beyond the to remove a native for educational purposes or as a personal educational attendant to any part of the Australian Commonwealth. N.L.O., I of 1907, s. 39. Such permit shall be at least in duplicate.

Amended by 18 of 1916,

When a magistrate grants a permit under this section s. 5. he shall immediately report the fact and the emergency giving rise thereto to the Commissioner.

44. Permits under the last preceding section Form of shall be to the effect of the form in Schedule J hereto security. and shall be at least in duplicate. Before issuing a schedule J. permit the officer shall insist upon first obtaining security to his satisfaction but in no case less than One hundred pounds for each native that the person desiring the permit to be granted to him will only take the native to the place or places authorized by the permit and bring him back to some specified place in the Territory before the expiration of a term to be stated in the permit.

A permit shall not be issued to remove a child in respect of whom a mandate has been issued under The Native Children Custody and Reformation Ordinance of 1891. (a)

45. The officer granting a permit under any of the Permits may preceding sections may insert therein any reasonable conditions.

Income of the condition o conditions that he considers necessary or desirable and may also specify therein the place or places within which the native may be kept and any place or places at which the native may be taken ashore or at which he shall not be allowed to land.

46. A permit may at any time be cancelled in whole Permits may or in part by the Commissioner or by the magistrate who be cancelled. granted it.

Amended by 18 of 1916.

PART VIII.—OBLIGATIONS INCURRED BY PERSONS EMPLOYING OR REMOVING NATIVES

47. (1) When a native who is not merely a bona fide obligations passenger under Section 37 is taken away by any person persons from any place in the Territory for any purpose whatever the natives. following duties are imposed upon the person who took the is of 1916,

native away and upon any person who expressly or by implication accepted the charge or care of him namely:

- (a) When the purpose for which the native was taken away has been accomplished to return him to his home:
- From the time when the native was taken (b)away until he is returned to the place from, whence he was taken to supply him with good and sufficient water food medicine shelter sleeping quarters clothing and bedding and (if necessary) the means of preparing food:

Provided that in the case of a native under contract of service any of the matters specified in Paragraph (b) of this subsection may be regulated by the contract.

Any person who fails to comply with any of the duties imposed on him by this section shall be guilty of an offence against this Ordinance.

(2) If the master of a vessel upon which a native has master of vessel deemed been placed with such master's consent by any person in order that the native may be returned to his home shall fail or neglect to return the native thereto without unnecessary delay such failure or neglect shall be deemed the failure or neglect of such person:

> Provided that he may and is hereby empowered to recover from the master of the vessel the amount of expenses fine and costs or any of them which he has incurred or paid under the provision of this and the next succeeding section by reason of such failure or neglect.

> 48. Whenever under this Ordinance it is the duty of any person to return a native to any place it shall be his duty to return with the native any trade-box or other goods which the native may have in his possession; and if that person fails or neglects to return the native and his goods without unnecessary delay a magistrate or an inspector may cause them to be returned and may recover reasonable expenses of doing so from the person whose duty it was to return them.

> The expenses may be recovered in manner provided in Section 50.

> Any proceeding under this section shall not absolve any person from his liability under the last preceding section.

Neglect of master of neglect of employer, etc. N.L.O., I of 1911, s. 2.

Government may return native in certain cases at the employers expense. N.L.O., I of 1907, s. 44. Amended by 18 of 1916, s. 18.

- 49. A magistrate if he considers that a reason Magistrate which in this section is declared to be a good reason from liability exists for absolving any person from an obligation obligations imposed upon him by the provisions of this Ordinance N.L.O., I of 1907, s. 45. or by any contract of service in respect of a particular native may if he thinks fit by certificate in writing under his hand to the effect of the form in Schedule K schedule K. hereto absolve him from the obligation. Every such certificate is to be at least in duplicate. Each of the following is hereby declared to be a good reason:—
 - (1) That the native is dead:
 - (2) That the native has without any reasonable excuse deserted from his service:
 - (3) That the native refuses to return to home—such refusal to be declared in the presence of the magistrate or inspector:
 - (4) That when such person was willing and able and wished to return the native to his home the native was not willing to return:
 - (5) That the native is in custody under committal for an indictable offence:
 - (6) That the native is in prison under a sentence of imprisonment imposed for any offence except an offence under this Ordinance.
- **50.** If any person in respect of any native neglects Government fulfil any obligation imposed upon him by the may fulfil obligations provisions of this Ordinance or by the terms of a contract at expense of a contract responsible of service entered into thereunder the Commissioner party. Idem, s. 46. and Amended by 18 of 1916, s. 5. or any magistrate may take charge of the native maintain him and return him to his home.

All moneys and expenses reasonably paid incurred in so maintaining or returning the native as aforesaid may in the first instance be paid by the Crown and thereafter may be proceeded for and recovered from the person so neglecting to fulfil his obligations by action or upon the complaint of any European officer of the Government in a summary manner under the provisions of The Justices Act of 1886 (Queensland adopted) (a) and may if the person is dead be recovered by action out of his estate.

Proceedings under this section shall not absolve any person from liability incurred by him in respect of any offence against this Ordinance.

PART IX.—PAYMENT AND RECOVERY OF WAGES.

Wages of native to accrue from day to day. N.L.O., I of 1907, s. 47. **51.** The wages of a native shall be deemed to have been earned and to have become due to him day by day commencing from the day on which he entered into the contract of service but except as provided in this Ordinance the employer shall not during the term of service be bound to pay wages at less than monthly periods.

If during the term of his service a native contracts venereal disease and is unable to perform any work which under the contract it is his duty to perform he shall not be entitled to any wages for the time he is undergoing treatment for such disease in a hospital.

Wages must be paid in the presence of a magistrate. *Idem*, s. 48. **52.** All wages due to natives engaged under the provisions of this Ordinance shall be paid in the presence of a magistrate or inspector or a qualified officer and no payment of wages made otherwise than in the presence of a magistrate or inspector or a qualified officer shall be valid.

Wages to be paid as stated in contract. *Idem*, s. 49.

53. Wages shall be paid at the places and in the proportions stated in the contract of service and if that contract states that the whole of the wages are to be paid at any particular place the whole shall be paid at that place.

No payment made otherwise than as stated in the contract shall be valid even with the consent of the native.

Wages to be paid in coin or bank-notes. New.

54. (1) The entire amount of the wages earned by or payable to any native engaged under the provisions of this Ordinance subject to any deductions expressly permitted thereby shall be actually paid to him in coin or notes which are by any law of the Commonwealth or of the Territory a legal tender in the Territory:

Provided that a magistrate inspector or qualified officer may permit wages to be paid in the notes of a recognized bank carrying on business solely of a banker in the Territory if he has good reason to believe that no exchange will be charged or chargeable thereon. (2) No employer or late employer of any such last-Employer not to trade with mentioned native shall by himself or by the agency of any native within other person at any time during the currency of a contract latter being of service of a native or at any time within six weeks after New. the wages of a native have been paid to him under the provisions of this Ordinance sell goods to such native or exchange barter or deal in goods with such native without the consent in writing of a magistrate; such consent shall not be withheld in respect of natives paid off within the towns of Port Moresby Samarai Kulumadau or Daru or any other town approved by the Lieutenant-Governor and notified in the Gazette unless the magistrate is of opinion that the interests of the natives will be prejudiced if such consent is given.

No person who is a guaranter for an employer under Section 29 hereof shall by reason only of that fact be deemed the agent of such employer.

- (3) If any person acts in contravention to any of the provisions of Subsections 1 and 2 of this section he is guilty of an offence against this Ordinance.
- 55. Wages due to a native may be proceeded for and Amended by recovered either by the native or by the Commissioner a s. 19. labour inspector or a qualified officer in a summary manner by complaint under The Justices Act of 1886 (Queensland adopted). (a)
- 55A. (1) All moneys due by any employer for wages Preferential in respect of a native under contract of service shall be a moneys due preferential charge on the property of the employer and shall rank over and above all mortgages encumbrances charges no. 1 of 1915, and liens and any other debts howsoever secured.

 Preferential charge for moneys due by employer and shall be an increased by employer. Cf. West Pacific Reg. No. 1 of 1915, s. 32, 61, cf. Fiji 6 of 1897, s. 48.

- (2) The preferential charge aforesaid shall subsist laserted by notwithstanding any transfer or devolution of the property s. 20. to which it extends until the moneys aforesaid have been actually paid and the taking of any other security for those moneys or part thereof shall not affect the preferential charge.
- (3) All moneys constituting a preferential charge shall bear interest from the day upon which the same became due and payable at the rate of eight pounds per centum per

annum and the amount of every judgment together with the costs of recovery of the same shall bear interest at the said rate from the day of the date of the judgment.

- (4) Charges created by this section may be enforced at the suit of the Commissioner.
- Wages and effects of deceased natives how to be dealt with. N.L.O., I of 1907, s. 51.
- 56. Wages due or property belonging to a deceased native may be handed over to any magistrate inspector or qualified officer. All magistrates inspectors and qualified officers are empowered to demand and receive and take legal proceedings in their own names to recover wages due or property belonging to a deceased native.

PART X.—Inspection of Vessels and of Native Labourers.

Vessel not to carry more than two persons to the ton. *Idem*, s. 52.

57. If a vessel carries more persons than in the proportion of two persons for each complete ton of her registered tonnage with the addition of the tonnage measurement represented by any space deducted for the master seaman and apprentices and any of the persons so carried is a native the person who at the time is in charge of the vessel shall be guilty of an offence against this Ordinance unless he can show that he could not prevent the act that constitutes the offence. For the purpose of this section the registered tonnage of a vessel that is not actually registered shall be deemed to be the tonnage at which she would be estimated for the purpose of registration.

When a vessel carries cargo a reduction in the number of persons who may be carried shall be made as follows:—

- In the case of a vessel of not more than ten tons a reduction of two persons for every ton of cargo carried:
- In the case of a vessel of more than ten tons and not more than twenty-five tons a reduction of one person for every ton of cargo carried:
- In the case of a vessel of more than twenty-five tons no reduction shall be made.

Unseaworthy vessels. Idem, s. 53. Amended by 18 of 1916, s. 5.

58. If a magistrate has reasonable grounds for believing that a vessel is not fit to carry natives he may give written notice to that effect to the person in charge of the vessel and thereupon until the notice is withdrawn if



any native is carried on the vessel the person who at the time is in charge of the vessel shall be guilty of an offence against this Ordinance and the person who at the time is the owner of the vessel shall also be guilty of an offence against this Ordinance unless he can show that he could not prevent the act that constitutes the offence.

It shall be the duty of the magistrate either before or as soon as may be after giving the notice to inspect the vessel personally or cause it to be inspected by some competent person and if at any time he is satisfied either by personal inspection or otherwise that the vessel is fit to carry natives he shall withdraw the notice immediately. The magistrate shall in each case report his action and the reasons therefor to the Commissioner at the earliest opportunity.

59. Any magistrate or inspector or any officer Magistrate, specially appointed by the Lieutenant-Governor may enter etc., may inspect at all reasonable hours any premises on which any native premises. is employed or which are or have recently been occupied 1907, s. 54. by natives whether the native is employed under the provisions of this Ordinance or otherwise.

60. Any magistrate or inspector or person specially Inspection of authorized in writing by the Lieutenant-Governor may carrying natives. board and inspect any vessel carrying or recruiting natives Idem, s. 55. and may require the production of any document that relates to the carrying recruiting or employment of natives whether such natives be at the time on board or not and may examine any person on board as to any fact the knowledge of which is material to the due execution of the duty of such magistrate inspector or authorized person.

61. Any magistrate or inspector or officer specially Magistrate, appointed by the Lieutenant-Governor may at all reasonable inspect native labourers. hours inspect any native that is in the service of any person Idem, s. 56, and may question such native and such person or any person who has charge of the native in regard to any matter which in the opinion of the officer affects the welfare of the native. Any person so questioned by an officer is bound to answer any question put to him in regard to such matters. Any person who hinders an officer in inspecting any such native or refuses to answer any such question as aforesaid or wilfully makes a false answer to any such question is guilty of an offence against this Ordinance.

Power of magistrate to destroy buildings and to proclaim infected areas. N.L.O., I of 1907, s. 57.

Amended by 18 of 1916, s. 5.

62. It shall be lawful for a magistrate—

- (1) to burn or otherwise destroy any building which is or has been occupied by natives or in which natives are or have been employed if in his opinion the building or any part thereof is in such a filthy or unwholesome condition that the health of any native labourer is likely to be endangered by working or residing therein;
- (2) to proclaim any piece of ground an infected area if he has reasonable ground for supposing that it would be prejudicial to the health of natives to work or reside within it.

A piece of ground may be proclaimed an infected area by posting a notice to that effect in some conspicuous place within it and thereupon no native shall work or reside within the area and if any native does work or reside within it his employer shall be guilty of an offence against this Ordinance.

But a magistrate shall not exercise the powers conferred by this section without inquiry upon due notice to be posted in some conspicuous place upon the building or within the piece of ground in question.

The magistrate shall in each case report his action and his reasons therefor to the Commissioner at the earliest opportunity.

Hindering inspection an offence. *Idem*, s. 58.

63. Any person who hinders or obstructs a magistrate or inspector or authorized person aforesaid acting under any of the powers conferred upon him by this Ordinance or without lawful excuse refuses to produce or withholds any document aforesaid when specifically or generally called for or declines to give or withholds any information lawfully required by the magistrate inspector or authorized person is guilty of an offence against this Ordinance.

Fictitious sales, etc., of vessels or premises an offence. *Idem*, s. 59.

64. Any person who with intent to evade any of the provisions of this Ordinance makes a fictitious sale or a fictitious hire of a vessel to any other person or a fictitious sale or lease of any premises to any person is guilty of an offence against this Ordinance.

PART XI.—Suspension of Contracts of Service: EPIDEMICS.

epidemic it shall be lawful for the Lieutenant-Governor by apprehended Proclamation in the Gazette to declare that the contracts of contracts of service of all or any of the native labourers in any locality be suspended. shall be suspended either for a fixed time or until further N.L.O., X of order (to be made by the Lieutenant-Governor by notice in in the Gazette) and either from the date of the Proclamation or from a date to be named therein. The period during which the contracts are suspended is hereinafter called the period ef suspension.

66. An employer shall not be under liability to pay Rights and wages during the period of suspension and except as parties during suspension. hereinafter provided all other rights and liabilities of the Idem, s. 2. parties to the contract of service shall cease during that period but the time during which a contract is suspended shall count is part of the time necessary to complete the period of service under the contract.

When the period of suspension comes to an end whether by effluxion of time or otherwise the rights and liabilities of the parties to the contract revive.

67. During the period of suspension all labourers Labourers affected by the Proclamation shall be under the control control of of an officer appointed for the purpose; if no officer is dent. appointed they shall be under the control of the nearest Idem, s. 3. magistrate. The officer under whose control the labourers are is hereinafter called the superintendent; he shall have general authority over all Government officers employed in connection with the labourers except the Government Medical Officer and his medical staff.

68. The labourers shall proceed to such place or Labourers to obey orders places as may from time to time be specified by the of superintensuperintendent and shall remain there until permitted Government officer. by him to leave. They shall obey all orders which may be officer idem, s. 4. given to them by any Government officer with reference to the construction of buildings roads and latrines and digging of trenches the carriage of stores and building and other material the cleansing of any place in which any such labourers are collected or to which they are likely

to be removed attendance at hospital and any other matters which may appear desirable for the welfare of such labourers or any other labourers to whom the Proclamation may apply. The labourers will not receive any wages for any such work but if they are employed on other work they shall be entitled to wages at a rate to be fixed from time to time by the superintendent.

The employers shall continue liable to provide the labourers with rations but an employer may discharge this liability by a money payment in advance at the rate of sixpence a day for each labourer or such other rate as may be fixed by regulation. A refusal or failure on the part of an employer to provide rations or to discharge his liability by money payment as aforesaid shall be a sufficient reason for refusing in future to sanction the engagement or hiring of a native labourer by the employer or the transfer of a native labourer to him.

Return of labourer to employer. Cancellation of contract. N.L.O., X of 1910, s. 5. 69. It shall be lawful for the superintendent (with the consent of the Government Medical Officer if there be one present) at any time during the period of suspension to permit a labourer to return to his employer to complete his contract of service subject to any conditions which he (with the consent of the Government Medical Officer if there be one present) may impose and thereupon the period of suspension shall so far as regards that labourer and his employer be at an end. During a period of suspension no contract of service shall be cancelled except with the consent of the superintendent and the Government Medical Officer if there be one present and subject to such conditions as they may impose.

Regulations. Idem, s. 6.

70. The Lieutenant-Governor may make regulations for the purpose of regulating the rate of payment for rations and of providing for the return of labourers to employers or to their homes at the expiration of a period of suspension or otherwise and generally for carrying out the purposes of this part of this Ordinance. The regulations may be of general application or may be made from time to time to meet the exigencies of a particular case. They may provide as penalty for a breach of any of them a fine not exceeding Fifty pounds and imprisonment with or without hard labour not exceeding six months. On publication in the *Gazette* the regulation shall have the force of law.

Provision as to penalties. *Idem*.

71. Nothing done under this part of this Ordinance or Liability of the regulations thereunder shall be taken to discharge or guarantor to to lessen the liability of any of the parties to any contract N.L.O., X of or guarantee entered into or hereafter to be entered into under any Ordinance relating to native labour.

PART XII.—OFFENCES.

72. A male native who has entered into a contract of Neglect of service under this Ordinance or The Native Labour Ordin- NLLO, Lot ance of 1906 (a) and who neglects without reasonable cause 1907, s. 60. to perform any work which under the contract it is his duty to perform is liable to be imprisoned with or without hard labour for a period not exceeding fourteen days or in the alternative to a fine not exceeding his pay for fourteen days.

A female native who has entered into such a contract Neglect of of service as a domestic servant and who neglects without native. reasonable cause to perform any work which under the 2 of 1914, s. 3. contract it is her duty to perform is liable to a fine not exceeding her pay for fourteen days which shall be deducted from her wages but she shall not be liable to be imprisoned for such neglect nor for default in payment of the fine.

72A. (1) Any native under contract of service who Barter or sale sells or barters any article of food forming any ration or articles part of any ration excepting tobacco or any blanket or cf. West mosquito net supplied under this Ordinance or the regula- Pacific Reg. 1 of 1915, s. 39. tions thereunder shall be liable to a penalty not exceeding Inserted by 18 of 1916, Ten shillings and in default of payment to imprisonment s. 21. for a period not exceeding one month and the magistrate may order that the value of the article of food blanket or mosquito net be deducted from his wages and it shall be deducted accordingly.

- (2) Any person who takes from any such native any article of food blanket or mosquito net as aforesaid by way of purchase or barter shall be liable to a penalty not exceeding One pound and in default of payment to imprisonment with or without hard labour for a period not exceeding two months.
- 73. A male native who has entered into a contract of Desertion. N.L.O., I of service under this Ordinance or The Native Labour Ordinance 1907, s. 61. of 1906 (a) and who without reasonable cause—

- (1) neglects to enter the service of the person whom he has agreed to serve; or
- (2) deserts from his service;

is liable to be imprisoned with or without hard labour for a period not exceeding three months.

If a complaint is made under this section before a Justice of the Peace he may under Section 59 of *The Justices Act of* 1886 (*Queensland adopted*)^(a) issue a warrant in the first instance to apprehend the defendant.

Desertion by female native. Amended by 2 of 1914, s. 4. A female native who has entered into such a contract of service as a domestic servant and who deserts without reasonable cause from her service is liable to a fine not exceeding her pay for three months which shall be deducted from her wages but she shall not be liable to be imprisoned for such desertion nor for default in payment of the fine.

Labourer not entitled to wages during desertion. N.L.O., I of 1907, s. 62.

Labourer who has deserted may be returned to employer. *Idem*, s. 63.

74. If a native is convicted of an offence under the last section he shall not be entitled to any wages for the time he was absent from his service.

75. When a native has been convicted of desertion the Court that convicts him may for the purpose of compelling him to complete his service make an order then and there that he shall forthwith or after he has served any term of imprisonment that the Court has imposed upon him be taken into custody and handed over to his employer or the agent of his employer at some place within the Territory.

If the order is to be executed forthwith no sentence of imprisonment shall be imposed upon the native to whom the order applies under the conviction upon which the order is based.

Order to be carried out at employer's expense. *Idem*, s. 64. Schedule L. **76.** An order to hand over a native under the last section shall be carried out under a warrant signed by a magistrate in the form of Schedule L hereto or to the like effect.

The expense of carrying out the order shall be paid by the employer in advance but the employer may be permitted to give sufficient security in lieu of payment in advance.

If the employer does not pay the expenses or give sufficient security when permitted to do so the magistrate may cancel the warrant.

- 77. When a native is handed over to his employer Period of desertion not or to an agent of his employer under Section 76 the time to count as that elapsed between the date of his desertion and the date N.L.O., I of upon which he was handed over to the employer or agent 1907, s. 65. shall not be counted in reckoning the time which he must serve in order to complete his service.
- 78. A person to whom a native has been hired out Hirer to be shall during the currency of the hiring-out agreement be employer. considered for the purposes of this part of the Ordinance as Idem, s. 66. an employer to whom the native has been duly engaged by contract of service under this Ordinance.
- 79. If in any proceedings before any Court any money Native's fines is ordered to be paid by a native who is under contract of from wages. service whether by way of compensation or fine or costs or Idem, s. 67. otherwise the amount thereof shall unless the Court otherwise orders be levied by deduction from the native's wages when he is paid off.

80. No wages shall be payable to a native for any No wages time that he is in prison either for an offence under this Idem, s. 68. Ordinance or otherwise and no time during which he is in prison shall be counted in reckoning the time which he must serve in order to complete his service.

81. Any person who by fraud falsehood intimidation Persons coercion or misrepresentation induces a native to engage engaging labourers by himself as a labourer or to leave his place of residence or fraud, etc. any place at which he may then be with a view to or for Amended by the purpose of engaging himself as a labourer is guilty of and by 18 of 1916, s. 22. an offence against this Ordinance.

82. (1) An employer (in recruiting natives for his employers' and licensed own service only) or a licensed recruiter may subject to recruiters' any restrictions or conditions imposed by regulation from assistant. time to time make use of the services of a native assistant 3 of 1913, s. 8. to obtain recruits if and whilst such native assistant has Amended by entered into and remains under a contract of service with and by 18 of 1914, s. 5, entered into and remains under a contract of service with 1916, s. 23. such employer or licensed recruiter for that special purpose or for that special purpose amongst others but not otherwise.

Local native assistants.

- (2) An employer (in recruiting a native for his own service only) or a licensed recruiter may subject to any restrictions or conditions imposed by regulation from time to time make use of the services of any local native in recruiting a native provided that the place where the native is so recruited is not more than ten miles from
 - (a) the village of the local native whose services are used; and
 - (b) some point on the sea coast at which the employer or licensed recruiter shall be at the time of such recruiting.

Licensed recruiter's liability for acts of native assistant. (3) The licensed recruiter and his guarantor under their security and guarantee or the employer as the case may be shall be liable for any illegal act committed by such native assistant or local native in the same way and to the same extent as if the licensed recruiter or employer had himself committed the illegal act.

Native assistant not to hold permit under Arms, Liquor and Opium Prohibition Ordinance, 1911.

- (4) No person shall make use of the service of any native who holds an Arms Permit under the Arms, Liquor and Opium Prohibition Ordinance, 1911, in any capacity under Subsections (1) and (2) of this section to obtain recruits.
- (5) The Lieutenant-Governor may from time to time by Proclamation suspend the operation of any of the provisions of this section in relation to the whole Territory or any part thereof.

Domestic servants recruited by employer, etc. Inserted by 3 of 1913, s. 8.

- 82_A. (1) When an employer by the agency of an unlicensed person recruits a native to work for himself in the capacity of a domestic servant such native shall not be permitted to enter into a contract for employment other than for domestic work with the employer and in the event of the transfer of such native from the employer to any other person the transfer shall not effect the nature of the employment.
- (2) Such employer shall be liable for any illegal act committed by the unlicensed person in the same way and to the same extent as if the employer had himself committed the illegal act.

82_B. An employer shall be liable for any illegal act Employer committed by any European overseer authorized by him to of overseer. recruit natives for him in the same way and to the same Inserted by 3 of 1913, s. 8. extent as if the employer had himself committed the illegal act.

unfit native not to be 18 of 1916, s. 24.

- 82c. No native under contract of service shall worked. be required to perform any work for which he is physically Pacific Reg. Inserted by unfit.
- 83. A person who induces a native who has Persons entered into a contract of service to desert from that native to service is guilty of an offence against this Ordinance. N.L.O., I of 1907, s. 71.
- 84. Any person who knowingly aids or assists any Penalty for native under contract of service to desert from the service assisting deserter. of his employer shall be liable to a penalty not exceeding of 1909, s. 7. Twenty pounds or to imprisonment with hard labour for a period not exceeding three months.
- 85. Any person who by act or omission contravenes offences not any of the provisions of this Ordinance is guilty of an provided for. offence against this Ordinance.
- 86. A person who is guilty of an offence against Punishment this Ordinance or a breach of the regulations for which where none no specified punishment is provided is liable to a fine specified. not exceeding Fifty pounds or to imprisonment with or N.L.O., I of 1907, s. 73. without hard labour for a period not exceeding six months.
- 87. Proceedings in respect of a breach of Of Procedure in case of offence. offence against this Ordinance or the regulations may be idem, s. 74. taken summarily before a magistrate.

PART XIII.—MISCELLANEOUS.

88. A breach of a guarantee given in pursuance Procedure on of the provisions of this Ordinance in the form or to the guarantee. effect of Schedule D or G shall be deemed to be a Idem, s. 75. breach of duty within the meaning of The Justices Act of 1886 (Queensland adopted) and proceedings may be taken in respect thereof by a Government officer in a Court of Petty Sessions at any place and at any time within three years from the commission of the breach.

The principal and his sureties may be proceeded against either jointly or severally and no release or compromise with the principal shall release any of his sureties.

Penalty for breach of guarantee. N.L.O., I of 1907, s. 76. 89. When the breach does not consist in the neglect to pay moneys the exact amount of which can be ascertained from evidence the Court may order the payment to the Crown of all or any portion of the sum mentioned in the guarantee. If the sum mentioned in the guarantee has been deposited the Crown may at any time appropriate as much of it as is necessary for the purpose of satisfying any judgment or order of the Court given or made in proceedings taken with respect to a breach of the guarantee.

Contracts by native during period of service to be void.

Idem, s. 72.

90. No action shall be brought upon any contract express or implied made by a native while under contract of service; but all contracts so made as aforesaid shall be absolutely void.

No fee for warrants, etc., in respect of offences under the "Native Labour Ordinance." XXVI of 1909, s. 1, altered.

XXVI of 1909, s. 1, altered. Decision of medical officer to be conclusive on question of physical fitness.

Duplicates of certain documents to be filed in Courts of Petty Sessions.
N.L.O., I of 1907, s. 77.
Amended by 18 of 1916, s. 25.

Idem, s. 10.

Proof of certain matters.
Substituted by 18 of 1916, s. 26.

- **91.** No fees shall be charged for complaints warrants or any other process issued in respect of offences under this Ordinance where a native is either complainant or defendant.
- **92.** The decision of a Government Medical Officer upon the physical fitness or unfitness of a native who wishes to enter into a contract of service shall be regarded as conclusive.
- 93. A duplicate of every permit granted under this Ordinance and of every certificate issued under Section 49 hereof shall be filed for record in the Native Labour Office or the principal office of the Court of Petty Sessions of the Court district in which the native affected by such document has or had his usual place of residence.
- **93**_A. (1) Whenever in any proceedings under this Ordinance or the regulations it shall be necessary to prove that a native is or was under contract of service either of the duplicates of the original contract of service or a copy thereof certified by the Commissioner for Native Affairs or by a magistrate to be correct or any note of the contract

of service purporting to be signed by the magistrate inspector or qualified officer issuing the same shall be prima facie evidence that the native mentioned therein is or was under contract as therein stated.

- (2) In any proceedings for the recovery of any moneys due under this Ordinance or the regulations it shall be sufficient to show that the native was duly under contract of service.
- (3) In any proceedings under this Ordinance or the regulations any endorsement on or any notice or copy of notice annexed to any contract of service or note of contract of service made or given or purporting to be made or given under the provisions of this Ordinance in relation to any of the matters referred to in Paragraphs (a) (b) (c) and (e) of Section 34A of this Ordinance shall be prima facie evidence of the facts stated therein.
- 93B. In any proceedings in any Court the appoint- gazette notice ment of any magistrate inspector qualified officer or other appointment. officer in the service of the Government may be proved by Inserted by 3 of 1913, s. 9. the production of the Gazette containing the notice of such appointment.

93c. All books contracts of service registers and Production of licences which are required to be kept by or are issued looks, etc. Inserted by under the provisions of this Ordinance or the regulations s. 27. shall be produced upon demand at all reasonable times to the Commissioner or to any magistrate inspector or qualified officer and shall when ordered by any Court be produced in any proceeding in such Court under this Ordinance or the regulations.

94. The fees to be charged to employers in respect Fees for documents. of the several matters mentioned in Schedule M hereto N.L.O., I of 1907, s. 78. shall be those specified in the said Schedule.

95. A native labourer who is employed in feeding Natives machinery shall not wear a shirt or long-sleeved singlet machinery or any protection to the hand except a glove. An employer shirts, etc. who allows a native labourer to commit a breach of the ord. V of 1910, s. 1. provisions of this section shall be guilty of an offence against this Ordinance.

96. An employer of native labour shall cause all Boilers to be boilers in use and all machinery the break-down of which ord. V of might cause injury or loss of life used by him to be 1910, s. 2.

inspected and certified as being in good order at least once a year by some person approved by the Lieutenant-Governor. An employer who does not comply with this section shall be guilty of an offence against this Ordinance.

The Lieutenant-Governor may fix the fees to be charged for such inspection and certificate.

Employers and managers to keep copy of Ordinance and regulations. New. Amended by 18 of 1916, s. 12. 97. An employer who employs natives to the number of ten or more shall keep or cause to be kept at the head-quarters of himself or his manager at each and every place where such natives to the number aforesaid are employed a copy of this Ordinance and of any Ordinance amending the same and of all regulations made thereunder respectively; and shall whensoever required so to do produce the same at all reasonable times at such place to the Government Secretary Commissioner magistrate inspector or labour inspector.

Regulations, etc.
N.L.O., I of 1907, s. 79.
altered.
Amended by 18 of 1916,
s. 28.

- **98.** In addition to any power by this Ordinance conferred on the Lieutenant-Governor to make regulations as to any special matter (which power shall in every case be implied for the purposes of any section in this Ordinance in which regulations are referred to) the Lieutenant-Governor may from time to time by notice in the Gazette—
 - (1) make repeal or vary regulations dealing with matters of detail under this Ordinance both as to the water food shelter sleeping quarters clothing bedding hospital accommodation medical care and medicine to be allowed to and provided for natives by their employers and by those who took natives from their homes and those who expressly or by implication accepted the charge or care of natives the time natives are to work the loads they are to carry the books and registers to be kept and returns to be made by employers of natives and all other matters both with regard to the treatment of natives and otherwise;
 - (2) make revoke or vary any Proclamation order or notice which he is empowered to make under this Ordinance;

- (3) revoke or vary any Proclamation which has been made under *The Native Labour Ordinance of* 1906; (a)
- (4) vary the form of any of the Schedules of this Ordinance.
- **99.** Such regulations may impose for any breach Penalty for thereof a fine not exceeding Fifty pounds and in default of regulations. payment imprisonment with or without hard labour for any New. period not exceeding six months.

SCHEDULES.

SCHEDULE A.

Schedule A. Section 2.

The Native Labour Ordinance of 1906 (No. I of 1907).

The Native Labour Amendment Ordinance of 1909 (No. XXVI of 1909).

The Native Labour Ordinance of 1910 (No. V of 1910).

The Native Labour Ordinance of 1910, No. 2 (No. X of 1910).

The Native Labour Ordinance of 1910, No. 3 (No. I of 1911).

SCHEDULE B.

RECRUITER'S LICENCE.

Section 14.

Under Section 14 of the "Native Labour Ordinance, 1911."

Issued to

, of

Place:

Date:

(Signed)

This Licence is good for one year, and may be renewed.

SCHEDULE C:

SHIP'S LICENCE.

Schedule C. Section 14.

Issued under Section 14 of the "Native Labour Ordinance, 1911."

Name of Ship:

Tons:

Name of Master:

Place:

Date:

(Signed)

This Licence is good for one year, and may be renewed.

Schedule D. Section 15.

SCHEDULE D.

GUARANTEE BY RECRUITER.

Under Section 15 of the "Native Labour Ordinance, 1911."

, has applied for a Recruiting Whereas , of Licence, and it is necessary that the said should give security before such a licence can issue to him: Now, therefore, we, the said hereby bind ourselves and of jointly and severally to the Crown in the sum of Fifty pounds (£50) as security for the due observance by the said representatives of the provisions of the Native Labour Ordinance, 1911, that apply to persons to whom recruiting licences have been issued. And we declare that the non-observance by the said by any of his representatives of any of the aforesaid provisions shall be deemed to be a breach by us of this guarantee. And we declare that this guarantee shall apply to and cover any recruiting licence or licences that may be at any time issued to the said

Dated at this day of , 19 Signed by the said in the presence of

Schedule E. Section 24. Substituted by 3 of 1913, 5. 6.

SCHEDULE E.

STATEMENT.

Under Section 24 of the "Native Labour Ordinance, 1911-1912."

I, , of , in the Territory of Papua, state as follows:—
The Schedule hereto contains true particulars of the names of certain natives recruited [by me or by a native assistant in my employ, or by an unlicensed person acting as my agent or by me, an European overseer in the regular employment of and under his written authority] and of the date on and place at which they were recruited and of the

particulars of the names of their villages and of the employment for

SCHEDULE.

which they were recruited.

Name of Native.	Native's Village and Division.	Period for which Engaged.	Rate of Pay.	At what to be Employed.	Place where to be Employed.	Date on which Recruited.	Place where Recruited.
9					1		
	·	± ₀ ,			2	s	2

(Signed)

Licensed Recruiter (or)

Employer (or)

European Overseer for

SCHEDULE F.

[Port Moresby] No.

Section 25. Schedule F. Substituted by 18 of 1916.

CONTRACT OF SERVICE.

Under Section 25 of the "Native Labour Ordinance, 1911-1916."

Name of Recruiter:

Date Recruited:

19

Name of Employer:

Residence:

Occupation:

Name of Guarantor or nature of Security taken:

Form of Guarantee, Schedule G, Form:

Office of Lodgment of Guarantee: Distinguishing No. of Guarantee, No.:

(To be inserted when Guarantee is in Form 2 of Schedule G.)

Name of Interpreter:

Number of Original Contract of Service:

(if a Re-engagement).

Fees on Receipt No.

No. of Contract of Service.	Native's Name.	Native's Signature	Home of Native (Village and District).	Period for which Native Engaged.	Rate of Wages to be paid Native per Month and Periods when Wages are Payable.	Nature of Occupation Native to be employed at.	Places at or Vessels on which Native to serve.	Places at which Native may be Paid Off.	Date of Contract of Service.
						,	,		

The above-named employer hereby undertakes to return the abovenamed native to his home, as above specified, immediately after the said native has been duly paid off for his services under this Contract.

Dated at

this

day of

, 19

The amount of

Employer or Agent.

has been deposited with me on account

of the above Contract.

Receipt No.

Signed by the said Employer

and

by the said native in my presence

Magistrate, Inspector or Qualified Officer.

Section 25A. Schedule FF. Inserted by 18 of 1916, s. 30.

SCHEDULE FF.

[Port Moresby] No.

NOTE OF CONTRACT OF SERVICE.

Under Section 25A of the "Native Labour Ordinance, 1911-1916."

Name of Recruiter:

Date Recruited:

19

Name of Employer:

Residence:

Occupation:

Name of Guarantor or nature of Security taken:

Form of Guarantee, Schedule G, Form:

Office of Lodgment of Guarantee:

Distinguishing No. of Guarantee No.:

(To be inserted when Guarantee is in Form 2 of Schedule G.)

Name of Interpreter:

Number of Original Contract of Service:

(if a Re-engagement).

Fees on Receipt No.

No. of Contract of Service.	Native's Name.	Native's Signature.	Home of Native (Village and District).	Period for which Native Engaged.	Rate of Wages to be paid Native per Month and Periods when Wages are Payable.	Nature of Occupation Native to be employed at.	Places at or Vessels on which Native to serve.	Places at which Native may be Paid Off.	Date of Contract of Service.
				,		ŧ	a **		
,			9	*	* - 6		÷		

The above-named employer hereby undertakes to return the abovenamed native to his home, as above specified, immediately after the said native has been duly paid off for his services under this Contract.

Dated at

this

day of

has been deposited with me on account

Employer or Agent.

The amount of of the above Contract.

Receipt No.

Signed by the said Employer and

by the said native in my presence

Magistrate, Inspector or Qualified Officer.

SCHEDULE G.

FORM 1.

GUARANTEE.

Section 29. Schedule G. Form 1. Substituted by 18 of 1916, s. 31.

Under Section 29 of the "Native Labour Ordinance, 1911-1916."

Whereas on the day of Contract of Service was [or Contracts of Service were] entered into , and a certain native [or certain natives] named therein being Contract of Service, No. [or Contracts of both inclusive: Service Nos. to

Therefore we, the said and hereby bind ourselves jointly and severally to the Cown in the sum as security for the due observance by the said his representatives of the conditions of such contract [or contracts] and of the provisions of the Native Labour Ordinance, 1911-1916, in so far as such provisions govern the relations between the said And we declare that the non-observance by the and the said or any of his representatives of any of the aforesaid matters shall be deemed to be a breach by us of this guarantee.

Dated at

this

day of

. 19

Signed by the said

in the

presence of

FORM 2.

GUARANTEE.

Under Section 29 of the "Native Labour Ordinance, 1911-1916."

Distinguishing No.:

Section 29. Schedule G. Form 2. Substituted by 18 of 1916,

Office of Lodgment:

Whereas [intended recruiter] intends to recruit natives for [intended employer's name] of [employer's address] herein called the employer.

Now, therefore, we, the said employer and [guarantor's name] of [quarantor's address] hereby bind ourselves jointly and severally to the Crown in the sum of in respect of each of such natives who may be so recuited as security for the due observance by the said employer and his representatives of the conditions of the Contract of Service which may hereafter be entered into by each of such natives with the said employer under the above-mentioned Ordinance, and of the provisions of the said Ordinance in so far as the said provisions govern the relations between the said employer and such natives respectively. And we declare that the non-observance by the said employer or any of his representatives of any of the aforesaid matters shall be deemed to be a breach by us of this guarantee. And we further declare that the Contracts of Service which shall hereafter be entered into between the employer and any natives which shall have reference made therein to the above-mentioned office of lodgment and distinguishing number, and that the natives named in such Contracts respectively shall be and be deemed to be for all purposes of this guarantee, the Contracts of Service for the due performance of which. and the natives in respect of whom this guarantee is given.

day of

, 19

Dated at , this Signed by the said employer and by the said in the presence of

Resident Magistrate (or) Assistant Resident Magistrate.

Schedule H. Section 36.

Schedule I. Section 39.

SCHEDULE H.

PERMIT.

Under Section 36 of the "Native Labour Ordinance, 1911."

Name of Person to whom Permit is Issued.	Name of Native.	Residence of Native.	Name of Vesselin which Native is to be Removed.		Purpose for which Native is to be Removed.
		2			
o e			91		-
	* *			8	
Dated at	, t	his Signature	day of of Officer:	, 19	

Title:

SCHEDULE I.

PERMIT.

Under Section 39 of the "Native Labour Ordinance, 1911."

Name of Employer.	Residence or Place of Business of Employer.	Name of Native.	Residence of Native.	Nature of Occupation at which Native is to be Employed.	Name of Vessel.	Nature of Security taken.
				×		,
	g.				**	
				÷		

The native shall be returned by the employer to said Territory.

, in the

day

SPECIAL CONDITIONS.

[Set out conditions, if any.]

This Permit shall be in force up to and inclusive of the . 19

Dated at

of

. this day of , 19

Signature of Officer:

Title:

SCHEDULE J.

PERMIT.

Schedule J. Section 44.

Under Section 44 of the "Nativ	Labour Ordinance, 1	911."
Person to Name of Residence of		Purpose for which Native o be Removed
		v
2 n		e
	2	*)
SPECIAL Con [Set out condition This Permit shall be in force up of , 19 . Dated at , this Signature of	s, if any.] and inclusive of the	day
Title:		
CERTIFIC Under Section 49 of the "Nation I, , of Papua, hereby absolve all liability in respect of [Set out obligations from which Dated at , this (Sig	TE. Labour Ordinance, 1 , in the ' , of the following oble ponsible person is all day of d) Resident or	Territory of , from igations:—
SCHEDU ORDE		Schedule L. Section 76.
	CERS AND CONSTAB of , 19 , ent od of , on the l of deserting from su	LES. , did, on er into the : And day sch service: into , and there

Native Labour Ordinance, 1911-1916.

Schedule M. Section 94. Amended by 3 of 1913, s. 11, and by 18 of 1916, s. 32.

SCHEDULE M.

LIST OF FEES.

Under Section 94 of the "Native Labour Ordinance, 1911."

	S.	Ċ
For every native signed on contract	2	. (
For every native paid off on expiration of contract or otherwise	2	(
Statement, Form E, for each native named therein	1	(
Permit, Form H, for each native named therein	1	(
Permit, Form I, for each native named therein	. 1	(
Permit, Form J, for each native named therein	10	(
Certificate, Form K	1	(
Guarantee for every ten or less than ten natives referred to		
therein	1	(